Agenda



Climate and Environment Panel (Panel of the Scrutiny Committee)

This meeting will be held on:

Date: **Tuesday 12 September 2023**

Time: **6.00 pm**

Place: Zoom - Remote meeting

For further information please contact:

Alice Courtney, Scrutiny Officer

Members of the public can attend to observe this meeting and.

- may register in advance to speak to the committee in accordance with the committee's rules
- may record all or part of the meeting in accordance with the Council's protocol

Information about speaking and recording is set out in the agenda and on the <u>website</u> Please contact the Committee Services Officer to register to speak; to discuss recording the meeting; or with any other queries.

Committee Membership

Councillor Alex Hollingsworth (Chair)

Councillor Paula Dunne

Councillor Emily Kerr

Councillor Katherine Miles

Apologies received before the publication are shown under *Apologies for absence* in the agenda. Those sent after publication will be reported at the meeting.

Agenda

		Pages
1	Apologies	j
2	Declarations of Interest	1
3	Chair's Announcements	Ì
4	Notes of the previous meeting	9 - 14
	The Panel is asked to agree the notes of the meeting held on 27 June 2023 as a true and accurate record.	
5	Climate and Environment Panel Work Plan	15 - 24
	The Panel is asked to:	
	1. Consider the Work Plan and agree any amendments.	
	 Approve the draft scopes for Scrutiny-commissioned items on: Tree Planting and Maintenance; Energy Generation and Solar Potential on Council Buildings; and Retrofit and delegate authority to the Scrutiny Officer to schedule the items into the Work Plan in discussion with relevant officers. 	
6	Report back on recommendations	25 - 38
	At its meeting on 12 July 2023, Cabinet considered the following reports from the Climate and Environment Panel and made responses to the recommendations:	
	 Draft Carbon Reduction and Sustainable Retrofit Guidance for Historic Buildings Technical Advice Note 	
	Biodiversity Update	
	The Panel is asked to note Cabinet's responses to its recommendations.	
7	HRA Energy Efficiency Projects 2023/24	39 - 44
	Cabinet, at its meeting on 13 September 2023, will consider a report from the Executive Director (Communities and People) on HRA Energy Efficiency Projects 2023/24. Cllr Linda Smith, Cabinet Member for	

Housing, Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice and Juliet Nicholas, Energy & Sustainability Manager have been invited to present the report and answer questions. The Panel is asked to consider the report and agree any recommendations.

8 City-wide Smoke Control Area Declaration

45 - 60

Cabinet, at its meeting on 13 September 2023, will consider a report from the Head of Corporate Strategy on a City-wide Smoke Control Area Declaration. Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice and Pedro Abreu, Principal Air Quality Officer have been invited to present the report and answer questions. The Panel is asked to consider the report and agree any recommendations.

9 Air Pollution

61 - 176

At its meeting on 27 June 2023, the Panel commissioned an item on Air Pollution, to include discussion around the Council's Annual Air Quality Status Report and Action Plan; the OxAir Air Quality Sensor Pilot recommendations and progress since the report was published; and indoor air pollution. The Annual Air Quality Status Report 2022 is attached and officers will deliver a presentation at the meeting.

Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice and Pedro Abreu, Principal Air Quality Officer, have been invited to present and answer questions. The Panel is asked to note and comment on the report and receive the presentation followed by an opportunity for discussion; and to agree any recommendations.

10 Net Zero Masterplan

177 -192

The Head of Corporate Strategy has submitted the Net Zero Masterplan 2023-25 which sets out Oxford City Council's actions over the next two years to achieve its two carbon targets: a Net Zero Estate and Operations by 2030 and a Net Zero City by 2040.

The Panel is asked to consider the report and agree any recommendations.

Note: this item will consist of a Panel-led discussion; the Panel may submit written questions for response at the next meeting.

11 Dates of future meetings

The Panel is asked to note the dates and times of future meetings of the Climate and Environment Panel.

- 29 November 2023, 6pm
- 27 February 2024, 6pm
- 20 March 2024, 6pm

Meetings will take place remotely via Zoom.

Information for those attending

Recording and reporting on meetings held in public

Members of public and press can record, or report in other ways, the parts of the meeting open to the public. You are not required to indicate in advance but it helps if you notify the Committee Services Officer prior to the meeting so that they can inform the Chair and direct you to the best place to record.

The Council asks those recording the meeting:

- To follow the protocol which can be found on the Council's website
- · Not to disturb or disrupt the meeting
- Not to edit the recording in a way that could lead to misinterpretation of the
 proceedings. This includes not editing an image or views expressed in a way that may
 ridicule or show a lack of respect towards those being recorded.
- To avoid recording members of the public present, even inadvertently, unless they are addressing the meeting.

Please be aware that you may be recorded during your speech and any follow-up. If you are attending please be aware that recording may take place and that you may be inadvertently included in these.

The Chair of the meeting has absolute discretion to suspend or terminate any activities that in his or her opinion are disruptive.

Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed "Declarations of Interest" or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your* employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licenses for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members' Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member "must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" and that "you must not place yourself in situations where your honesty and integrity may be questioned". The matter of interests must be viewed within the context of the Code as a whole and regard should continue to be paid to the perception of the public.

Members Code – Other Registrable Interests

Where a matter arises at a meeting which directly relates to the financial interest or wellbeing** of one of your Other Registerable Interests*** then you must declare an

interest. You must not participate in discussion or voting on the item and you must withdraw from the meeting whilst the matter is discussed.

Members Code - Non Registrable Interests

Where a matter arises at a meeting which *directly relates* to your financial interest or wellbeing (and does not fall under disclosable pecuniary interests), or the financial interest or wellbeing of a relative or close associate, you must declare the interest.

Where a matter arises at a meeting which affects your own financial interest or wellbeing, a financial interest or wellbeing of a relative or close associate or a financial interest or wellbeing of a body included under Other Registrable Interests, then you must declare the interest.

You must not take part in any discussion or vote on the matter and must not remain in the room, if you answer in the affirmative to this test:

"Where a matter affects the financial interest or well-being:

- a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
- b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest You may speak on the matter only if members of the public are also allowed to speak at the meeting."

Otherwise, you may stay in the room, take part in the discussion and vote.

- *Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.
- ** Wellbeing can be described as a condition of contentedness, healthiness and happiness; anything that could be said to affect a person's quality of life, either positively or negatively, is likely to affect their wellbeing.
- *** Other Registrable Interests: a) any unpaid directorships b) any Body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority c) any Body (i) exercising functions of a public nature (ii) directed to charitable purposes or (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member or in a position of general control or management.



Minutes of a meeting of the Climate and Environment Panel (Panel of the Scrutiny Committee) on Tuesday 27 June 2023



Committee members present:

Councillor Hollingsworth (Chair)

Councillor Kerr

Councillor Miles

Officers present for all or part of the meeting:

David Butler, Head of Planning Services
Rachel Williams, Planning Policy and Place Manager
Daniel Young, Principal Planner
Mish Tullar, Head of Corporate Strategy
Mai Jarvis, Environmental Sustainability Lead
Rose Dickinson, Carbon Reduction Team Manager
Tristan Carlyle, Ecology and Biodiversity Officer
Matt Whitney, Local Nature Partnership Manager
Alice Courtney, Scrutiny Officer

Also present:

Councillor Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice Councillor Louise Upton, Cabinet Member for Planning and Healthier Communities

Apologies:

Councillor Dunne sent apologies.

1. Declarations of Interest

Cllr Hollingsworth declared that he was the Chair of Trustees of Cripley Meadow Allotment Association, the largest allotment association in Oxford, which permitted the use of herbicides if needed. It was not a pecuniary interest; he made the declaration for reasons of transparency as one of the recommendations under agenda item 6 touched on issues that allotment associations in general may or may not permit within their rules.

2. Chair's Announcements

None.

Notes of the previous meeting

The Panel **agreed** the notes of the meeting held on 09 March 2023 as a true and accurate record.

4. Climate and Environment Panel Work Plan

The Panel considered the provisional Work Plan and the list of suggested items for Scrutiny-commissioned reports at Appendix A.

The Scrutiny Officer advised that the list of items at Appendix A had been scored and ranked in accordance with the TOPIC criteria (Timely, Oxford Priority, Public Interest, Influence and Cost). The Panel agreed to focus on areas where Scrutiny input could add the most value.

The Panel **agreed** to add the following items to the Work Plan and requested that the Scrutiny Officer work with officers to schedule the items throughout the remainder of the municipal year.

- Tree Planting and Maintenance the current tree strategy pre-dated the
 Council declaring a climate emergency and did not mention climate change or
 climate mitigation; Oxford Direct Services (ODS) had also been established
 since the current strategy was approved. Piece of work around reviewing the
 existing strategy, inputting into a new strategy and looking at how the Council
 works across divides in relation to tree planting (County, City and ODS
 responsibilities/remits).
- Energy generation/solar potential on Council buildings exact scope to be defined at a later date.
- Air Pollution exact scope to be defined at a later date. Broadly to frame a
 discussion around the OxAir Air Quality Sensor Pilot recommendations and look
 at progress since the report was published; discussion around the Council's Air
 Quality Action Plan; possible look at indoor air pollution.
- Retrofit more broadly than just on heritage buildings.
- Council policies, projects and actions focus on two key areas: parks and green space management and the operational/action plans that stem from strategies; and biodiversity net gain management.
- Waste review of changes to the structure of waste collection and disposal, after clarity is gained from Central Government on the proposals. Possible item depending on timescales and whether the Scrutiny Committee wishes to review.

5. Report back on recommendations

The Panel **noted** the following Cabinet responses to its recommendations:

- Development of a Biodiversity Strategy for Oxford
- Fleet Decarbonisation

6. DRAFT Carbon Reduction and Sustainable Retrofit Guidance for Historic Buildings Technical Advice Note

Cllr Upton, Cabinet Member for Planning and Healthier Communities introduced the DRAFT Carbon Reduction and Sustainable Retrofit Guidance for Historic Buildings

Technical Advice Note (TAN), which was intended to act as a helpful guide for residents who were thinking about retrofitting their home.

Daniel Young, Principal Planner added that the Local Plan 2036 set out the Council's specific policies which would be supported by the TAN; the TAN was one of many tools to assist residents in interpreting the policies within the current Local Plan 2036.

The Panel was advised that a key aim in updating the TAN from the previous version was to make it shorter and clearer, ensure alignment with the Council's net zero ambitions and help give applicants the best chance of their retrofit application being successful.

During discussion, the Panel raised a wide range of questions and noted the following:

- The Panel's scope for input into the TAN did not include veering into detailed technical discussion.
- Gardens were not within scope of the TAN; references to curtilage and gardens was more related to buildings within the garden or curtilage.
- The TAN would be updated again once the Local Plan 2040 had been approved and published to ensure alignment.
- The document included a lot of technical jargon and was quite densely worded, which would impact accessibility and usability by applicants.
- It would be useful to incorporate previous advice given to local community projects for reference.
- Assumptions had been made relating to customer experience which were not necessarily correct.
- The TAN had been shared with partners via the Zero Carbon Oxford Partnership (ZCOP) for feedback.
- The TAN included a number of institutional case studies and only one domestic case study; the inclusion of more domestic case studies would be useful.
- There were various examples of best practice from other local authorities that could be drawn on.
- The Council could do more to support retrofit applications and needed clearer messaging that it was committed to actively supporting applicants to go through the retrofit process.

The Panel **agreed** to recommend to Cabinet that:

- 1. The Council reviews the language used in the TAN to ensure it is accessible to residents and incorporates a glossary to explain technical terms.
- 2. The Council includes more examples of successful domestic scale retrofit projects, including for non-listed buildings in conservation areas, as well as in listed buildings.
- 3. The Council challenges its existing assumptions around customer experience in relation to retrofit applications and seeks to engage with organisations and individuals who have gone or are currently going through the retrofit process to understand their experiences and feed those into the TAN and the broader planning process to improve usability and overall customer experience.
- 4. The Council reviews its existing Article 4 Directions to see whether they create unnecessary obstacles to applicants wanting to install carbon retrofit measures.
- 5. The Council, looking at the approach taken by the Royal Borough of Kensington and Chelsea, considers using Local Development Orders to make clear that certain low carbon approaches will be approved by the Council.

- 6. The Council makes it clear in the TAN and broader messaging that it supports retrofit applications in heritage and conservation areas and will actively support applicants to go through that process.
- 7. The Council takes a much clearer approach to setting out for householders and applicants what its response will be to proposals for specific retrofit measures, being clear about how that might vary from conservation area.

Cllr Louise Upton, Cabinet Member for Planning and Healthier Communities; David Butler, Head of Planning Services; Rachel Williams, Planning Policy and Place Manager; and Daniel Young, Principal Planner left the meeting and did not return.

7. Biodiversity Update [presentation]

Tristan Carlyle, Ecology and Biodiversity Officer delivered a presentation and highlighted that the narrative around the Council's thinking on biodiversity was unchanged, but the legislative framework was changing and so the Council was required to review resourcing and how it did things.

The presentation focused on a number of key areas, including Biodiversity Net Gain requirements and implementation; the Environment Act 2021 and the enhanced biodiversity duty placed on local authorities; the Nature, Environment and Rural Communities Act 2006; additional reporting requirements; the Local Nature Recovery Strategy; and the Biodiversity Strategy. *A copy of the slides is included in the minutes pack.*

Matt Whitney, Local Nature Partnership Manager delivered a presentation giving an overview of the Local Nature Partnership (LNP), progress to date and how the LNP interacts with the wider local strategic landscape. A copy of the slides is included in the minutes pack.

During discussion, the Panel raised a wide range of questions and noted the following:

- The 'Council as landlord' function should be included within the biodiversity baseline assessment exercise.
- The Council should seek to use its influence to promote a commitment to biodiversity among partners and local stakeholders.
- There was an opportunity for the Council to collaborate and exchange knowledge with others across the City, in the interests of promoting biodiversity.
- The Zero Carbon Oxford Partnership (ZCOP) did not currently have a workstream dedicated to biodiversity.
- The Council should continue to seek out biodiversity best practice.

The Panel **agreed** to recommend to Cabinet that:

- 1. The Council ensures the inclusion of its function as both a residential and institutional landlord within the biodiversity baseline assessment exercise.
- 2. The Council seeks to collaborate and exchange knowledge with other local landowners and institutions in the interests of promoting biodiversity citywide.
- 3. The Council suggests a dedicated biodiversity workstream be added to the Zero Carbon Oxfordshire Partnership's existing workstreams.
- The Council continues to seek out emerging biodiversity best practice in other local authorities.

8. Dates of future meetings

The Panel **noted** the dates and times of future meetings.

The meeting started at 6.00 pm and ended at 8.08 pm

Chair Date: Thursday 7 September 2023

When decisions take effect:

Cabinet: after the call-in and review period has expired

Planning Committees: after the call-in and review period has expired and the formal decision notice is issued

All other committees: immediately.

Details are in the Council's Constitution.



Agenda Item 5

Climate and Environment Panel Work Plan

NB This work plan is provisional and is subject to change. Changes made outside meetings are agreed between the Scrutiny Officer and the Chair.

Cabinet items beyond two months in advance are not included on the work plan owing to the greater potential they will move or alternative items of higher priority arise in the meantime.

12 September 2023 – confirmed reports

Agenda item	Cabinet item	Description	Cabinet portfolio	Lead officer
Net Zero Masterplan	No	To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy
Air Pollution	No	To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy
Citywide Smoke Control Area Declaration	Yes	To seek Cabinet approval for the creation of a city-wide Smoke Control Area for Oxford. To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy
HRA Energy Efficiency Projects 2023/24	Yes	To seek project approval from Cabinet for HRA energy efficiency projects for 2023/24 using HRA allocated funds, and delegated authority to sign and award contracts. To consider the report and agree any recommendations.	Cabinet Member for Housing; Cabinet Member for Zero Carbon Oxford and Climate Justice	Nerys Parry, Head of Housing Services

29 November 2023 – provisional reports

Agenda item	Cabinet item	Description	Cabinet portfolio	Lead officer
Net Zero Masterplan	No	To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy

27 February 2024 – provisional reports

Agenda item	Cabinet item	Description	Cabinet portfolio	Lead officer
Net Zero Masterplan	No	To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy

20 March 2024 – provisional reports

Agenda item	Cabinet item	Description	Cabinet portfolio	Lead officer
Net Zero Masterplan	No	To consider the report and agree any recommendations.	Cabinet Member for Zero Carbon Oxford and Climate Justice	Mish Tullar, Head of Corporate Strategy

Oxford City Council Climate and Environment Panel Scoping Template



Tonic	Tree Plenting and Maintenance
Topic	Tree Planting and Maintenance
Chair / lead member	Cllr Alex Hollingsworth (Chair, Climate and Environment Panel)
Other Standing Panel Members	Cllr Paula Dunne, Cllr Emily Kerr, Cllr Katherine Miles
_	The Climate and Environment Panel selected a number of Scrutiny-commissioned items to consider during the 2023/24 municipal year – one of which related to tree planting and maintenance. The Council's current Tree Management Policy was last reviewed in October 2016; this pre-dates several important developments which have taken place since the Policy's publication: The Council declaring a climate emergency on 28 January 2019 The launch of Oxford Direct Services Ltd as a wholly owned Council company delivering direct services operations The passing of the Environment Act 2021, which places a duty on local authorities to conserve and enhance biodiversity The Climate and Environment Panel noted that issues such as climate change (mentioned only once in the introduction) and climate mitigation (not mentioned) are not covered in the current Policy, as these are terms which came into wider general use after the Policy was last approved. In addition, the Panel noted varying experiences in the maintenance, felling and replacement of existing trees; and difficulty in the process around planting new trees. The Panel also noted a lack of clarity in terms of accountability for tree planting and maintenance between the City Council, County Council and Oxford Direct Services – and the remit and responsibilities of each of those bodies. Recent consideration has been given to updating the Tree Management Policy by ODS (which manages the policy), making this piece of work timely.
	Trees form an important part of local communities and ecosystems:
	 Habitat for wildlife; enhance biodiversity Improved aesthetics of urban areas Improve air quality by absorbing pollutants Carbon storage
	 Noise reduction Physical health benefits (e.g. stress and blood pressure



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- Temperature regulation and provision of shade
- Flood mitigation

Ensuring a Tree Management Policy which is fit for purpose and framed by the relatively recent developments in climate and environmental policy and legislation will help to further Oxford City Council's net zero ambitions set out in the Council Strategy 2020-24.

Oxford City Council published its <u>Urban Forest Strategy</u> in September 2021 which seeks to 'set a direction for Oxford, as a city, to protect and manage, grow and expand our urban forest to help tackle the climate and ecological emergencies that we face'. The document is a long term masterplan to 2050 which sets a framework for action, and the document sets out that the strategy will be reviewed every 10 years. While an in-depth review of the strategy document itself is out of scope for this particular piece of work, a broad understanding of the strategy will assist the Panel in ascertaining alignment with the Tree Management Policy.

Purpose / Objective

To review the Council's existing Tree Management Policy and assist in the development of an updated Policy. Key lines of inquiry to include:

- Is the existing policy fit for purpose, or what changes are required?
- Is the policy framed by current thinking and language around climate and environment, or in need of updating?
- Does the current policy align with what happens in practice?
- Are lines of responsibility/accountability clear?
- How does the Council work with other organisations (e.g. Oxfordshire County Council, Oxford Direct Services) to deliver tree services?
- How does Oxford City Council's policy compare to that of neighbouring and comparator local authorities? Is there any best practice which can be utilised?

Indicators of Success

- Wide and constructive engagement with officers, stakeholders and experts
- The production of a final report and recommendations
- The majority of recommendations are agreed and implemented in a revised Tree Management Policy
- Positive feedback from Members, officers and witnesses
- Processes and lines of responsibility/accountability in respect of tree planting and maintenance are clear and understood.

Out of scope

In-depth review of the Council's Urban Forest Strategy is out of



	scope of this piece of work, though it may still act as a useful			
	reference document to frame some discussion.			
Methodology/	Evidence gathering could include:			
Approach	 Inviting written and / or verbal evidence from Council officers, 			
	key stakeholders and expert witnesses;			
	 Considering what can be learnt from other local authorities; 			
	Desk research / literature review.			
Witnesses/	Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and			
Experts	Climate Justice			
	Cllr Nigel Chapman, Cabinet Member for Citizen Focused			
	Services and Council Companies			
	Mish Tullar, Head of Corporate Strategy			
	Laura Harlock, Parks and Open Spaces Manager (ODS)			
Specify	Oxford City Council Tree Management Policy			
Evidence	Oxford City Council Urban Forest Strategy (reference)			
Sources for	document only)			
Documents	Relevant Council data on tree planting, maintenance and			
	felling			
	Oxford City Council Service Level Agreements (or similar) with			
	Oxford Direct Services and Oxfordshire County Council for			
	tree planting and maintenance			
	Similar policies from neighbouring and comparator authorities			
Panel meetings	1-2 meetings – date(s) tbc			



Oxford City Council Climate and Environment Panel Scoping Template



	ST COUNCIL		
Topic	Energy Generation / Solar Potential on Council Buildings		
Chair / lead member	Cllr Alex Hollingsworth (Chair, Climate and Environment Panel)		
Other Standing Panel Members	Cllr Paula Dunne, Cllr Emily Kerr, Cllr Katherine Miles		
Background and rational	The Climate and Environment Panel selected a number of Scrutiny-commissioned items to consider during the 2023/24 municipal year – one of which related to energy generation/solar potential on Council buildings.		
	The Council's net zero ambitions are set out in the Council Strategy 2020-24 and the Council is committed to reducing its carbon emissions and becoming a Zero Carbon Council by 2030. The Council's 4 th Carbon Management Plan for 2021/22 to 2029/30 outlines how the Council aims to achieve this.		
	As per the Council's 4 th Carbon Management Plan for 2021/22 to 2029/30 (all data from 2019/20), the majority of the Council's emissions originate from buildings (73%). The Council's biggest underlying emissions sources are:		
	 Leisure Centres – 44.2% Main Offices and Depots – 13.5% Sheltered Housing Blocks – 12.4% Temporary Accommodation – 9.0% 		
	The Council's biggest underlying emissions sources by site are:		
	 Leys Pools & Leisure Centre Hinksey Outdoor Pool Oxford Ice Rink Ferry Leisure Centre Oxford Town Hall 		
	Electricity emissions account for 30% of the Council's total emissions and the 4 th Carbon Management Plan 2021/22 to 2029/30 sets out the following actions:		
	 Increasing renewable energy generation Purchase of electricity from renewable sources Reduce electricity demand Staff carbon awareness and action 		
	Gas combustion emissions account for 43% of the Council's total emissions and the 4 th Carbon Management Plan 2021/11 to		



	2029/30 sets out the following actions:
	 Decarbonising heating systems Reducing heat demand/improved energy efficiency Better controls
	Explore opportunities for new, innovative technologiesStaff carbon awareness and action
Purpose / Objective	To review progress in delivering the actions set out in the Council's 4 th Carbon Management Plan for 2021/22 to 2029/30 in relation to Council buildings.
Out of scope	 What progress has been made? Have there been any particular challenges in delivering the actions; how have these been overcome? Is there any best practice that the Council could utilise? Is the Council on track to become net zero by 2030? Can the Council go further/faster? What are the priority areas for next year, the year after etc.? Scope three emissions
Witnesses/	Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and
Experts	Climate Justice Mish Tullar, Head of Corporate Strategy David Oldham, Energy & Carbon Manager Juliet Nicholas, Energy & Sustainability Manager (Corporate Property)
Specify Evidence Sources for Documents	 Oxford City Council 4th Carbon Management Plan 2021/22 to 2029/30 Greenhouse Gas Emissions reports 2014-15 to 2020-21 Reporting on progress towards action plan for 4th Carbon
200411101110	 Reporting on progress towards action plan for 4" Carbon Management Plan 2021/22 to 2029/30
Panel meeting	1 meeting – date tbc

Oxford City Council Climate and Environment Panel Scoping Template



Topic	Retrofit
Chair / lead member	Cllr Alex Hollingsworth (Chair, Climate and Environment Panel)
Other Standing Panel Members	Cllr Paula Dunne, Cllr Emily Kerr, Cllr Katherine Miles
Background and rational	The Climate and Environment Panel selected a number of Scrutiny-commissioned items to consider during the 2023/24 municipal year – one of which related to retrofit (more broadly than just on heritage buildings). The Panel considered the Draft Carbon Reduction and
	Sustainable Retrofit Guidance for Historic Buildings Technical Advice Note at its meeting on 27 June 2023. This involved consideration of a very specific element of retrofit on historic and heritage buildings. The Panel made 7 recommendations to Cabinet.
	More broadly than retrofit on heritage buildings, Oxford City Council is involved with delivering the Clean Heat Streets programme; installing air source heat pumps in Rose Hill.
	In addition, the Council is submitting a bid in September 2023 for Phase 2 of the <u>Pioneering Places</u> funded scheme, having already delivered Phase 1. The scheme will seek to test ways to increase retrofit take-up. The Council will be informed whether the bid is successful before Christmas 2023.
Purpose / Objective	To receive an update on the Clean Heat Streets programme and, subject to a successful bid, the Pioneering Places scheme. Key lines of inquiry to include:
	 Clean Heat Streets Programme: How much progress has been made on the programme? The delivery plan for the remainder of the programme Are there any lessons learned from delivery to date that can be implemented into future delivery Plans/scope to widen the pilot; and associated timescales Pioneering Places scheme: How the Council plans to deliver the scheme to test ways to increase retrofit take-up Are there any examples of best practice that can be drawn upon to inform delivery?
Out of scope	Social Housing Decarbonisation Fund – as this may form the



	subject of a Scrutiny-commissioned item in the 2024/25 municipal year (mid-way through the programme). This could be a joint session with the Housing and Homelessness Panel to also consider tenant experience/impact of SHDF on tenants.		
Witnesses/ Experts	Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice Mish Tullar, Head of Corporate Strategy Rose Dickinson, Carbon Reduction Team Manager		
Specify Evidence Sources for Documents	 Report/presentation/information on Clean Heat Streets programme Report/presentation/information on Pioneering Places scheme 		
Panel meetings	1 meeting – date tbc		

Agenda Item 6



To: Cabinet

Date: 12 July 2023

Report of: Climate and Environment Panel

Title of Report: DRAFT Carbon Reduction and Sustainable Retrofit

Guidance for Historic Buildings Technical Advice

Note

Summary and recommendations

Purpose of report: To present Panel of the Scrutiny Committee

recommendations for Cabinet consideration and decision

Key decision:

. . . .

Scrutiny Lead Member:

Cllr Alex Hollingsworth, Panel Chair

Cabinet Member: Cllr Louise Upton, Cabinet Member for Planning and

Healthier Communities; Cllr Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice

Corporate Priority: Pursue a Zero Carbon Oxford

Policy Framework: Council Strategy 2020-24

Recommendation: That the Cabinet states whether it agrees or disagrees

with the recommendations in the body of this report.

Appendices		
Appendix A Draft Cabinet response to recommendations of the Scrutiny Committee		

Introduction and overview

1. The Climate and Environment Panel met on 27 June 2023 to consider the DRAFT Carbon Reduction and Sustainable Retrofit Guidance for Historic Buildings Technical Advice Note (TAN) and the customer experience for householders and other applicants seeking planning permission from the Council for carbon retrofit measures in historic buildings or in the city's conservation areas. The TAN sought to act as one of a number of tools to support applicants who were considering retrofitting their heritage or conservation area property. It was recommended that the Panel consider the TAN and agree any recommendations.

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2. The Panel would like to thank Councillor Louise Upton (Cabinet Member for Planning and Healthier Communities), Councillor Anna Railton (Cabinet Member for Zero Carbon Oxford and Climate Justice), Mish Tullar (Head of Corporate Strategy), David Butler (Head of Planning Services), Rachel Williams (Planning Policy and Place Manager), Mai Jarvis (Environmental Sustainability Lead), Rose Dickinson (Carbon Reduction Team Manager) and Daniel Young (Principal Planner) for attending the meeting to answer questions.

Summary and recommendations

- 3. Councillor Louise Upton, Cabinet Member for Planning and Healthier Communities introduced the TAN. She welcomed the opportunity for Scrutiny to have useful input into the TAN and set the context that it was being presented at the time that the new Local Plan 2040 was being developed. The TAN was intended to act as a helpful guide for residents who were thinking about retrofitting their home and was not meant to be exhaustive. The intention was for the TAN to be published as soon as possible.
- 4. Daniel Young, Principal Planner added that the current Local Plan 2036 set out the Council's specific policies which would be supported by the TAN, in that it would assist residents in interpreting relevant policies. The aim of publishing the TAN imminently was to enable it to act as a 'bridging document' ahead of the Local Plan 2040 being approved and published; the TAN would subsequently be updated once the Local Plan 2040 was developed. A key aim in updating the TAN from the previous version was to make it shorter and clearer, ensure alignment with the Council's net zero ambitions and help give applicants the best chance of their retrofit application being successful.
- 5. The Panel agreed that its scope for input to the TAN did not include veering into detailed technical discussion and asked a range of questions, including questions relating to the TAN's scope, accessibility, case studies, best practice, customer experience and whether the Council could go further in supporting retrofit applications.
- During discussion about accessibility, the Panel felt that the TAN included a lot
 of technical jargon and the document itself was quite densely worded. The Panel
 suggested that the TAN's accessibility and usability would be enhanced if these
 issues were addressed.

Recommendation 1: That the Council reviews the language used in the TAN to ensure it is accessible to residents and incorporates a glossary to explain technical terms.

Recommendation 2: That the Council includes more examples of successful domestic scale retrofit projects, including for non-listed buildings in conservation areas, as well as in listed buildings.

7. The Panel considered customer experience and questioned the assumptions that had been made around that during the development of the TAN. The TAN had been developed as a mechanism for helping the customer experience, but was only one of a number of tools for doing so. It was accepted that the customer experience in relation to retrofic could be difficult and complex; the

Council could assist in demystifying the process to a point, but there were constraints on the process set by the National Planning Policy Framework that the Council had no control or discretion over.

8. The Panel was advised that the plan was to publish the TAN as soon as possible, as that would allow an understanding to be built around whether or not the document was working for applicants. The Panel queried whether a more appropriate approach might be to engage with individuals and organisations who were currently going through the process and using their feedback to inform the TAN before publication. Officers advised that this had been done to an extent through sharing the TAN with the Zero Carbon Oxford Partnership (ZCOP) and analysis of behavioural insights taken from the Council's website. In addition, the Environmental Sustainability Team held regular discussions with partners in relation to customer experience. There was an urgency in publishing the TAN to offer some guidance and support as the level of demand for retrofit in Oxford was high and increasing.

Recommendation 3: That the Council challenges its existing assumptions around customer experience in relation to retrofit applications and seeks to engage with organisations and individuals who have gone or are currently going through the retrofit process to understand their experiences and feed those into the TAN and the broader planning process to improve usability and overall customer experience.

9. The Panel had a broader discussion around whether the Council was going far enough to support retrofit applications when considering what other local authorities, such as the Royal Borough of Kensington and Chelsea, were doing in this space. Consideration was given to the tools available to the Council which could be used to demonstrate its commitment to realising the benefits of and supporting retrofit across the City. The Panel was of the view that the Council needed clearer messaging to applicants that it wishes to actively support them in navigating the retrofit process.

Recommendation 4: That the Council reviews its existing Article 4
Directions to see whether they create unnecessary obstacles to applicants wanting to install carbon retrofit measures.

Recommendation 5: That the Council, looking at the approach taken by the Royal Borough of Kensington and Chelsea, considers using Local Development Orders to make clear that certain low carbon approaches will be approved by the Council.

10. The Panel was concerned that the language of the draft TAN, and the broader approach that lay behind it, did not strike the right balance between the desire to follow the planning process on the one hand and the need for applicants to have greater certainty about what the Council would and would not allow on the other. It was not sufficiently clear to would-be applicants that the Council would support them through the retrofit process 27 or was there sufficient clarity about which

measures would be acceptable. The Panel was of the view that householders and applicants would welcome much greater clarity about what measures and approaches would be appropriate in different conservation areas, given that different heritage aspects are important to the designation of different conservation areas.

11. The Panel contrasted the approach and language of the draft TAN with similar guidance for carbon retrofit measures in conservation areas published by Bath and North East Somerset Council, which the Panel felt made clear both that carbon retrofit measures would be encouraged and also gave applicants and householders clear and easy to follow advice on what measures would and would not be acceptable. The Panel felt that the approach taken by Bath and North East Somerset was one that Oxford City Council should follow, in content and in particular in tone and language.

Recommendation 6: That the Council makes it clear in the TAN and broader messaging that it supports retrofit applications in heritage and conservation areas and will actively support applicants to go through that process.

Recommendation 7: That the Council takes a much clearer approach to setting out for householders and applicants what its response will be to proposals for specific retrofit measures, being clear about how that might vary from conservation area to conservation area.

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Appendix A Draft Cabinet response to recommendations of the Climate and Environment Panel of the Scrutiny Committee

The document sets out the draft response of the Cabinet Member to recommendations made by the Climate and Environment Panel on 27 June 2023 concerning the DRAFT Carbon Reduction and Sustainable Retrofit Guidance for Historic Buildings Technical Advice Note (TAN). The Cabinet is asked to amend and agree a formal response as appropriate.

Recommendation		Comment
That the Council reviews the language used in the TAN to ensure it is accessible to residents and incorporates a glossary to explain technical terms.	Yes	The policy team will review the wording in the TAN and implement a simple glossary in line with the recommendations. The topic of retrofitting heritage assets in itself can be very technical, as is the legislation and guidance within national policy, not only because of the fast evolving nature of retro-fit technologies and practices but also because of the additional sensitivities that come with redevelopment associated with our most special heritage assets. As such, it will invariably require some level of technical expertise to fully address certain elements when it comes to this type of development.
		Whilst we have made every effort to explain the terminology and concepts in plain English within the text, we would agree that a glossary could be a helpful addition and are happy to add this in. The objective of the guidance in the TAN is to convey simple advice to assist applicants in approaching the design of retrofit projects for historic buildings so that their application has the best chances of

Decemmendation

			success and we want to ensure that this is as effective as possible.
k	That the Council includes more examples of successful domestic scale retrofit projects, including for non-listed buildings in conservation areas, as well as in listed buildings.	Yes	The original intention of this updated TAN was to be published as an interim measure that could help address a gap in guidance on our website and to better align this with the city's net zero objectives. The TAN currently references a variety of best practice guidance in the appendix to provide further information and flags that this would then be supported by additional guidance including specific case studies from the city that could help illustrate best practice in an Oxford context.
			In order to not unnecessarily delay the publishing of the helpful information within the TAN we propose to progress with the examples in the draft, and update the document in the future with useful and illustrative case studies, noting that the range of different sensitivities within the city will mean that they will only be able to indicate possible solutions rather than provide a blue print for other applicants.
i t f	That the Council challenges its existing assumptions around customer experience in relation to retrofit applications and seeks to engage with organisations and individuals who have gone or are currently going through the retrofit process to understand their experiences and feed those into the TAN and the broader planning process to improve usability and overall customer experience.	Yes	The policy team and planning services more widely will continue to do its part in critically assessing its own performance and interactions with our broad customer base. Where there is scope to improve our services and the support we can provide, we will endeavour to incorporate this into our work. This may include future updates to the TAN as well as our wider resources and processes where appropriate.

That the Council reviews its existing Article 4 Directions to see whether they create unnecessary obstacles to applicants wanting to install carbon retrofit measures.	No	Whilst it is accepted that the Article 4 Directions were set up at a time predating the current net zero objectives in the city, a review of these is an extensive piece of work which will need to be considered in the longer term alongside other commitments, such as the extensive work related to the production of the 2040 Local Plan. Such commitment is beyond the scope of this TAN.
5) That the Council, looking at the approach taken by the Royal Borough of Kensington and Chelsea, considers using Local Development Orders to make clear that certain low carbon approaches will be approved by the Council.	No	We are aware of the approach undertaken by the Royal Borough of Kensington and Chelsea and will consider the pros and cons of this and other approaches in liaison with key stakeholders such as heritage colleagues and Historic England in due course. The current priority is the new Local Plan and we have set out our intention to try to go further than current policy as part of our preferred options consultation, though the final approach is still under consideration and will need to align with national policy to be found sound by the inspector and pass examination.
6) That the Council makes it clear in the TAN and broader messaging that it supports retrofit applications in heritage and conservation areas and will actively support applicants to go through that process.	Yes	The genesis of this TAN was to more clearly support applicants in making the right choices when it comes to retrofitting their properties. The review agreed to in Recommendation 1 will help to amplify this. It is important to note that Technical Advice Notes have no statutory powers unlike the Local Plan. The role of these documents is only to provide additional guidance that supports interpretation of existing policies in the Local Plan - they are unable to go as far as establishing new policy for the city which is not in the Local Plan 2036. Ensuring we get the right balance between what can be set out in the TAN at present, what can help us move towards net zero objectives and support applicants, as well as what is required of us more broadly under national policy

		(including our statutory duty for conserving our important heritage assets as much as securing reductions in carbon dioxide emissions) is a challenging issue we have sought to address.
		The planning service provides a channel for actively supporting applicants as part of its pre-application service and through this service they are able to benefit from the advice of planning officers but also colleagues in the heritage team – we flag this clearly in the TAN in a couple of places as well as on our website.
7) That the Council takes a much clearer approach to setting out for householders and applicants what its response will be to proposals for specific retrofit measures, being clear about how that might vary from conservation area to conservation area.	Yes	The policy team will explore how we can be clearer in the guidance set out in the TAN, however there are limits to how simplified any high-level guidance such as the TAN can provide, especially in a city that has such a rich and varied historical context.



To: Cabinet

Date: 12 July 2023

Report of: Climate and Environment Panel

Title of Report: Biodiversity Update

Summary and recommendations

Purpose of report: To present Panel of the Scrutiny Committee

recommendations for Cabinet consideration and decision

Key decision: No

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Scrutiny Lead Member:

Cllr Alex Hollingsworth, Panel Chair

Cabinet Member: Cllr Anna Railton, Cabinet Member for Zero Carbon

Oxford and Climate Justice

Corporate Priority: Pursue a Zero Carbon Oxford

Policy Framework: Council Strategy 2020-24

Recommendation: That the Cabinet states whether it agrees or disagrees

with the recommendations in the body of this report.

Appendices		
Appendix A Draft Cabinet response to recommendations of the Scrutiny Committee		

Introduction and overview

- The Climate and Environment Panel met on 27 June 2023 to consider a Biodiversity Update presentation. It was recommended that the Panel receive a presentation followed by an opportunity for discussion; and agree any recommendations.
- 2. The Panel would like to thank Councillor Anna Railton (Cabinet Member for Zero Carbon Oxford and Climate Justice), Mish Tullar (Head of Corporate Strategy), Mai Jarvis (Environmental Sustainability Lead), Rose Dickinson (Carbon Reduction Team Manager), Tristan Carlyle (Ecology and Biodiversity Officer) and Matt Whitney (Local Nature Partnership Manager) for attending the meeting to present and answer questions.

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Summary and recommendations

- 3. Tristan Carlyle, Ecology and Biodiversity Officer delivered a presentation and highlighted that the narrative around the Council's thinking on biodiversity was unchanged, but the legislative framework was changing and so the Council was required to review resourcing and how it did things. The presentation spanned a number of key areas, including Biodiversity Net Gain requirements and implementation; the Environment Act 2021 and the enhanced biodiversity duty placed on local authorities; the Nature, Environment and Rural Communities Act 2006; additional reporting requirements; the Local Nature Recovery Strategy; and the Biodiversity Strategy.
- 4. Matt Whitney, Local Nature Partnership Manager delivered a presentation giving an overview of the Local Nature Partnership (LNP), progress to date and how the LNP interacts with the wider local strategic landscape.
- 5. The Panel asked a range of questions, including questions relating to the enhanced biodiversity duty; identifying and measuring the efficacy of past actions to improve biodiversity; how the Council might seek to influence businesses and other partners in terms of their biodiversity commitment; how the Council might seek to influence biodiversity commitment in its role of landlord; best practice; and whether there was scope for the Council to be doing more in the biodiversity sphere.
- 6. In particular, the Panel considered the biodiversity baseline assessment that the Council was required to complete and the need to ensure that the 'Council as landlord' function was included in that process, both in terms of a residential and institutional (e.g. business and agriculture) landlord.

Recommendation 1: That the Council ensures the inclusion of its function as both a residential and institutional landlord within the biodiversity baseline assessment exercise.

7. The Panel discussed the Council's ability to influence other partners and local stakeholders in their commitment to biodiversity and considered that there were opportunities for the Council to collaborate and exchange knowledge with others across the City, including the NHS, universities and colleges, to mutual benefit. The Panel was of the view that these opportunities should be pursued and exploited in the interests of promoting biodiversity citywide.

Recommendation 2: That the Council seeks to collaborate and exchange knowledge with other local landowners and institutions in the interests of promoting biodiversity citywide.

8. The Panel noted that the most direct opportunity the Council currently had around specifically engaging with businesses on biodiversity was through the Zero Carbon Oxford Partnership (ZCOP), however there was not a dedicated biodiversity workstream. While the Council was not in a position to decide to establish new ZCOP workstreams, as agreement from ZCOP members was required, the Panel considered that it would be appropriate for the Council to

suggest that a biodiversity workstream be added to ZCOP's existing workstreams.

Recommendation 3: That the Council suggests a dedicated biodiversity workstream be added to the Zero Carbon Oxford Partnership's existing workstreams.

9. On the question relating to whether the Council could be doing more in the biodiversity sphere, the Panel agreed that the Council should ensure continual horizon scanning to ensure awareness of emerging and cutting-edge biodiversity best practice in other local authorities which could be implemented locally.

Recommendation 4: That the Council continues to seek out emerging biodiversity best practice in other local authorities.

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Appendix A Draft Cabinet response to recommendations of the Climate and Environment Panel of the Scrutiny Committee

The document sets out the draft response of the Cabinet Member to recommendations made by the Climate and Environment Panel on 27 June 2023 concerning the Biodiversity Update presentation delivered at the meeting. The Cabinet is asked to amend and agree a formal response as appropriate.

Re	ecommendation	Agree?	Comment
1)	That the Council ensures the inclusion of its function as both a residential and institutional landlord within the biodiversity baseline assessment exercise.	Yes	It is vital that when considering the Council's duty to conserve and enhance biodiversity that its function as a landowner forms part of that consideration. This must extend to all property owned; while it may be easier to consider in relation to large plots of green space or agricultural land, biodiversity should be considered in all contexts.
2)	That the Council seeks to collaborate and exchange knowledge with other local landowners and institutions in the interests of promoting biodiversity citywide.	Yes	The Biodiversity Strategy will be a key vehicle for knowledge exchange, both the production of the document - which will require extensive engagement - and also likely its implementation.
3)	That the Council suggests a dedicated biodiversity workstream be added to the Zero Carbon Oxford Partnership's existing workstreams.	Yes	N/A
4)	That the Council continues to seek out emerging biodiversity best practice in other local authorities.	Yes	All councils are experiencing the same shifts in how to consider biodiversity, deriving form new responsibility relating to biodiversity net gain, an enhanced biodiversity duty, and new reporting requirements. Sharing and

	understanding best practice will be important to maximising
	the most of limited ecological resources at all Councils.

Agenda Item 7



To: Cabinet

Date: 13 September 2023

Report of: Executive Director (Communities and People)

Title of Report: HRA Energy Efficiency Projects 2023/24

Summary and recommendations Purpose of report: To seek Cabinet approval for HRA energy efficiency projects in 2023/24 and delegated authority to award the necessary contracts. **Key decision:** Yes Cabinet Member: Councillor Linda Smith, Cabinet Member for Housing: Councillor Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice **Corporate Priority:** Pursue a zero carbon Oxford; Support thriving communities Council Strategy 2020-24; Zero Carbon Council by 2030: **Policy Framework:** 4th Carbon Management Plan 2021/22 to 2029/30; Zero Carbon Oxford Action Plan; Housing, Homelessness and Rough Sleeping Strategy 2023-2028

Recommendations: That Cabinet resolves to:

- Grant project approval for Oxford City Council to proceed with Energy Efficiency projects on HRA properties; and
- 2. **Delegate authority** to the Executive Director (Communities and People) in consultation with the Head of Financial Services/Section 151 Officer and the Head of Law and Governance, to spend the previously approved HRA 2023/24 budget of £1.585m, as agreed by full Council in 2021/22, for the purposes of HRA Energy Efficiency projects, including awarding contracts to contractors and consultants to manage and deliver the projects following the procurement process outlined in the constitution.

Introduction and background

 Oxford City Council (OCC) has set a target of getting 95% of its housing stock to an Energy Performance Certificate (EPC) C or above by 2030. There is also a commitment to reach net zero carbon emissions as a city by 2040 which goes beyond EPC C. The Heat and Buildings Strategy (October 2021), sets out the

- Government's ambition to phase out the installation of natural gas boilers beyond 2035 with alternative low-carbon technologies used for heating.
- 2. The Council commissioned consultants Baily Garner to undertake an assessment of specific measures that would be required to achieve an Energy Performance Certificate (EPC) C rating and Net Zero across its housing stock. The Bailey Garner Report recommends following the fabric first approach but once the properties are well insulated, the next step is to install low carbon heating (such as heat pumps) in order to reach net zero carbon (towards the Council's 2040 aspiration).
- 3. Following on from the Social Housing Decarbonisation Fund (SHDF) wave 2.1 cabinet report of 18th November 2022, the remaining 23/24 HRA Energy Efficiency Budget (£1.585M), not used for SHDF, is required for other HRA Energy Efficiency programmes to enable the Council to work towards achieving our EPC C, gas boiler phase out and net zero targets. Whilst the budget was approved and allocated by full Council in 21/22, this report seeks approval to spend the remaining allocated 23/24 budget.
- 4. The committed funds for SHDF will deliver EPC C in circa 300 properties leaving circa 2000 properties that will require interventions to improve to EPC C, these works are being planned for future years beyond 24/25. Funding rounds for future government funding are likely to open later in 2023 and will form a future report.
- 5. As well as fabric first measures (e.g. insulation) to reach EPC C, we need to develop an approach for decarbonisation of heating systems and net zero alongside this. The projects planned for 23/24 will provide a better understanding of where the Council's stock currently sits and if measures proposed in the Bailey Garner report are deliverable in the Council's housing stock. This is part of the Delivery Strategy development for EPC C and Net Zero.
- 6. It is proposed that the Council releases the remaining £1.585M of allocated funds to deliver Energy Efficiency projects including Ground Source Heat Pump and Air Source Heat Pump trials as well as projects on voids and improving housing stock energy data. It may also involve installation of other technologies, where appropriate.

Proposed Projects

- 7. Currently around 1,500 HRA properties do not have a lodged Energy Performance Certificate (EPCs). As it is not a requirement to have a lodged EPC until a property is marketed/ re-let, in order to establish a better picture of our data and the Council's EPC C position (by identifying those below an EPC C), it is proposed that EPCs are conducted on circa 350 of these properties. This will put the Council in a stronger position for future funding opportunities, as it will enable targeting of specific properties that we know require certain measures to achieve EPC C.
- 8. As Voids allow for unrestricted access and often need major works it is proposed that Energy Efficiency improvements are carried out in Void properties, where

- appropriate. This will be aimed at properties below EPC C to bring them up to a C before re-letting.
- 9. Following the successful delivery of an Air Source Heat Pump (ASHP) trial in 2022/23 in order to ramp up to net zero and prepare for the phase out of gas boilers there is a need to trial the delivery of ASHPs at a larger scale to test large scale rollout on the Council's stock and confirm suitability as a measure. Circa £500k will be required to deliver circa 40 heat pumps.
- 10. The Council also needs a solution for flats where the installation of Air Source Heat Pumps has many technical difficulties. Therefore, it is proposed to trial a Shared Array Ground Source Heat pump (GSHP). This will determine if a GSHP is a viable option for the Council's flats. Circa £1M will be required to deliver a shared array to a block of 30-40 flats (subject to design and procurement).
- 11. Other technologies may also be implemented as required to meet targets.
- 12. It is anticipated that packages of work will be awarded to ODS as well as other specialist contractors to deliver the works.
- 13. These works will bring benefits to residents in the form of warmer homes and reduced consumption as well as reducing the Council's housing carbon emissions working towards meeting the Council's carbon targets.

Recommendations

- 14. To:
 - a. grant Approval for Oxford City Council to proceed with Energy Efficiency projects on HRA properties; and
 - b. delegate authority to the Executive Director (Communities and People) in consultation with the Head of Financial Services/Section 151 Officer and the Head of Law and Governance, to spend the previously approved 2023/24 HRA funds of £1.585m, as agreed by full Council in 2021/22, for the purposes of HRA Energy Efficiency projects, including awarding contracts to contractors and consultants to manage and deliver the projects following the procurement process outlined in the constitution.

Financial implications

15. A capital budget of £4.915M has been allocated to HRA Energy Efficiency projects for 23/24. The £1.585 million alongside the already allocated funds for SHDF (including balance of budget as two year programme) remain within this agreed budget.

	2023/24
Resources	£250,000
Energy Efficiency Projects	£1,585,000
Council spend on SHDF 2.1 for Year	£2,053,000

Total	£3,888,000
Approved Budget	£4,915,000
Balance of 2023/24 Budget	£1,027,000

Carbon & Environmental Considerations

16. The installation of low carbon heating will reduce the Council's Housing Stock carbon emissions and pave the way to net zero by 2040. As Heat pumps typically produce 3-4 units of heat for every unit of electricity this will lead to carbon savings as well as improved air quality, as gas will no longer be burned to heat these properties. As grid electricity is decarbonised this will provide further carbon savings.

Communications considerations

17. Communication with residents will be key to successful delivery. As part of the project residents will be engaged with via workshops, home visits (to provide a detailed overview) and a visit to a demonstration home (if feasible). Residents will also be given full training on how to use the new heating system, where installed, to ensure they get the best from it and understand the impact on running costs that changing settings can result in.

Equalities considerations

18. There will be no impact on equalities.

Legal issues

19. There are no legal implications arising from this report. Legal input will be sought regarding the procurement of suppliers and development of contracts to deliver the projects. A legal procurement route will be used to procure any contracts.

Levels of risk

20. Risks of installing heat pumps as part of the project will be reduced via full surveys and resident consultation at an early stage before any installations start. However there is a risk that tenants will not be receptive of the installation of heat pumps and so tenant engagement and education will be a large part of this project linking into the work done in Rose Hill.

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Background Papers:

Minutes of Cabinet, 16 November 2022



Agenda Item 8



To: Cabinet

Date: 13 September 2023

Report of: Head of Corporate Strategy

Title of Report: City-wide Smoke Control Area Declaration

	Summary and recommendations
Purpose of report:	To seek approval of plans for the creation of a City-wide Smoke Control Area in Oxford
Key decision:	Yes
Cabinet Members:	Councillor Anna Railton, Cabinet Member for Zero Carbon Oxford and Climate Justice
Corporate Priority:	Pursue a Zero Carbon Oxford, Support Thriving Communities
Policy Framework:	Council Strategy 2020-24
Recommendations:	That Cabinet resolves to:

- Approve plans to revoke Oxford's existing 23 Smoke Control Orders and replace them with a single Smoke Control Order across the whole city, subject to the outcome of consultation and confirmation by the Secretary of State; and
- 2. Subject to the outcome of the public consultation and confirmation by the Secretary of State, to **delegate authority** to the Head of Corporate Strategy in consultation with the Cabinet Member for Zero Carbon Oxford and Climate Justice and the Head of Law and Governance, to make the order.

Appendices						
Appendix 1	Map of the 23 existing Smoke Control Areas					
Appendix 2	Relative PM _{2.5} emissions from domestic heating methods					
Appendix 3	Risk Assessment					

Executive summary

- The purpose of this Cabinet report is to bring forward a proposal to revoke all of Oxford's existing 23 Smoke Control Orders currently covering a large part of the city, and to replace them with a new single Order declaring the whole of the city a smoke control area.
- 2. Smoke Control Areas (SCAs) were first introduced under the Clean Air Act 1956 to restrict coal burning following several bad smog events. SCAs are still relevant today due to the rise in popularity of solid fuel burning appliances (such as wood and coal wood stoves), and their significant contribution to fine particulate emissions (PM_{2.5}).
- 3. There are 23 active SCAs within the city of Oxford, declared in the period since 1958. However, these only currently cover 48% of the land area of the city albeit the majority of residential premises. Please see Appendix 1 for a map of existing smoke control areas in Oxford.
- 4. The benefit of this proposal is to reduce the risk of harmful emissions from uncontrolled burning of solid fuels from open fireplaces and non-approved stoves and indoor burners in areas of Oxford currently not covered by SCAs.
- The proposal will ensure consistency, minimise confusion and raise awareness of controls in place for the burning of solid fuels across the city. It will also help to raise awareness of the health impacts of burning solid fuel.
- 6. Before the new SCA can be declared a statutory consultation process will be required (see section 8 below). A public awareness campaign (building on Oxford City's Documents-vou Fuel Good?) will be carried out alongside this process, to ensure that residents are aware of any implications for them.

Background

- 7. The use of solid fuels for domestic heating usage in open fires, indoor burners and stoves has risen in the last decade, it is believed due to rising fuel prices and the level of comfort they provide.
- 8. According to DEFRA's latest data:
 - Domestic combustion is a major source of particulate pollution (PM₁₀ and PM_{2.5}) in the UK, accounting for 16 per cent of total PM₁₀ emissions and 27 per cent of total PM_{2.5} emissions in 2021, with most emissions from this source coming from households burning wood in closed stoves and open fires.
 - Over the last decade alone (from 2011 to 2021), emissions from fine particulate pollution (PM_{2.5}) from domestic wood burning increased by 124 per cent in the UK.
- 9. Several <u>research</u> studies now indicate how harmful particulate pollution emissions from the use of solid fuels at home are to human health: they increase pollution levels inside people's homes (as these pollutants are released into the air when materials are burned), and contribute to an overall increase of air pollution levels in urban areas.
- 10. PM_{2.5} is considered a particularly harmful pollutant regarding human health. The tiny particles involved can travel deep into the respiratory tract leading to numerous health conditions including asthma, lung cancer, cardiovascular disease, dementia and pregnancy impairment.

- 11. In September 2021, <u>new WHO guidelines</u> were published, establishing a more stringent set of concentration limits (called Guideline Values) for particulate pollution (PM₁₀ and PM_{2.5}). This was a result of clear new evidence of the harmful health effects of particulate pollution at levels below the legal air quality standards, previously considered to be safe.
- 12. The picture in Appendix 2, was obtained from the Chief Medical Officer's Annual Report, and shows the comparative amounts of PM_{2.5} emissions from various domestic heating methods per unit of energy derived, including open fires and non-Defra approved stoves. Both of these are covered by the SCA legislation under this proposal.

Policy context and contribution to Oxford City Council's strategic aims

- 13. The Environment Act 2021 established a legally binding duty on central government to bring forward at least two new national air quality targets in secondary legislation. The air quality targets (set for fine particulate pollution PM_{2.5}) under the Act are:
 - Annual Mean Concentration Target a maximum concentration of 10μg/m³ to be met across England by 2040.
 - Population Exposure Reduction Target- a 35% reduction in population exposure by 2040 (compared to a base year of 2018).
- 14. As a local authority, Oxford City Council has a statutory duty to set out air quality measures to bring its local areas into compliance with national air quality targets, and to take preventative action.
- 15. The City's current <u>Air Quality Action Plan 2021-2025</u> outlines the list of actions that the Council and its partners are taking to improve air quality in Oxford. Measure 22 of the Plan is Oxford City Council's commitment to "<u>Review of Smoke Controlled Zones and implementation of revised government legislation for smoke nuisance</u>".
- 16. In 2019 Oxford City Council <u>declared</u> a Climate Emergency and held the Oxford Citizens' Assembly on Climate Change. The clear message from citizens was that they want the city to continue to take a lead in reducing carbon emissions and increasing biodiversity in Oxford.
- 17. The actions contained in this report contribute to the delivery of two of Oxford City Council's corporate priorities:
 - To Pursue a Zero Carbon Oxford Zero Carbon Oxford is the goal for Oxford to achieve zero carbon emissions across the city as a whole by the year 2040. This proposal would reduce carbon dioxide being emitted into the atmosphere by encouraging more efficient combustion, thereby improving air quality and helping fight climate change.
 - Support Thriving Communities UK wood suppliers have reported an unprecedented surge in demand for logs, briquettes and other biomass products as households try to minimise the impact of rising energy bills. This resurgence in burning wood can exacerbate air pollution and damage people's health. This proposal includes awareness raising to help residents make informed choices including about the correct appliances and fuels to be used and extends Smoke Control Area controls City-wide.

Current Smoke Control Area Legislation

- 18. Under the Clean Air Act 1956, Local Authorities can designate <u>smoke control areas</u> (SCAs).
- 19. In a Smoke Control Area (SCA) it is an offence to emit smoke from a chimney of a building or from a chimney serving the furnace of any fixed boiler or industrial plant within the area unless using an appliance on the Department Environment Food and Rural Affairs (DEFRA) exempt list or using an authorised fuel.
- 20. Exemptions apply to the use of outdoor barbecues, chimineas, pizza ovens or garden bonfires (as long as the specific <u>rules</u> on bonfires are followed).
- 21. The Environment Act 2021 (EA21) changed some of the controls which apply in SCAs. Previously, the Criminal offence of emitting smoke from a chimney is now subject to a Civil Penalty. Fixed Penalty Notices of between £175 and £300 may be applied to these offences. Officers in the Regulatory Services and Community Safety Service Area have reviewed and implemented these changes, which apply in areas covered by the existing SCAs.

The current situation in Oxford City and local supporting evidence

- 22. According to the city's latest air pollution source apportionment <u>study</u>, the domestic combustion sector alone (i.e. all the combustion of fossil fuels and biomass in residential appliances, usually for heat generation), is responsible for 66%, 48% and 19% of all the city PM_{2.5}, PM₁₀ and NOx emissions respectively.
- 23. According to the <u>Public Health Outcomes Framework</u>, 5.52% of deaths from all causes in those aged 30+ are attributable to PM_{2.5} alone in Oxford, with the city also performing <u>worse</u> than all the other Districts in Oxfordshire in parameters such as fraction of mortality attributable to particulate air pollution.
- 24. The city's latest air quality annual status <u>report</u> (published on the 15th June 2023), show that PM_{2.5} levels are slightly above the current recommended WHO guidelines (in the areas where this pollutant is measured in the city).
- 25.In October 2022 Oxford City Council launched (the city-wide awareness raising campaign "Do You Fuel Good?", in partnership with Oxford Friends of the Earth and the Canal & River Trust, to educate and inform people who use wood burning stoves and open fires on the harms they cause, and ways to reduce the impact of their usage.

The proposal

- 26. There are currently 23 SCAs in Oxford, declared in the period since 1958, but these cover only around 48% of the geographic area of the city. Several residential areas of the city including north Oxford (from Summertown up to Wolvercote), Rose Hill, Littlemore, New Headington, Old Marston, and parts of the Temple Cowley falls outside the current SCAs.
- 27. It is proposed to declare the whole city of Oxford a Smoke Control Area by issuing a single Smoke Control Order using the process contained in Clean Air Act 1993 Schedule 1. This Order will revoke and replace the original 23 Orders issued previously.

28. This is expected to:

 Ensure consistency in legal restrictions on burning solid fuel and the type of equipment that can be used.

- Help support and streamline the enforcement of the clean air and domestic fuel legislation by encouraging an effective and holistic approach to tackling smoke pollution.
- Improve general communication and awareness raising about wood burning emissions with residents, and in particular to reinforce the messages underpinning the Council's Do You Fuel Good? campaign.
- Be a catalyst for positive behavioural change.
- Lead to a reduction in particulate pollution across the city (including in areas which already are covered by SCA legislation), given that particulate pollution can travel long distances and hence affect larger areas.
- Reduce the amount of cardio-respiratory hospital admissions and bring general long term health improvements of all the city residents and visitors.
- 29. The council will run a formal consultation process to inform the roll out of the proposal and ensure that residents are informed of the proposed changes and what they would mean for them.

Other options considered

- 30. To revoke all Smoke Control Orders and not replace and therefore have no restrictions. This option would go against the Council's objectives in relation to climate change and air quality.
- 31. To leave the 23 Smoke Control Areas in place covering only 48% of the city. This would fail to address inconsistencies and inequalities across the city and potential confusion for residents. This approach would also not be progressive in improving air quality in Oxford.
- 32. It is recommended that the best course of action to enable the health benefits from cleaner air to be realised is to declare a citywide Smoke Control Area.
- 33. Moored vessels will not be subject to the citywide SCA proposed as there is a separate regulatory framework which covers this. The Council might decide to bring moored vessels into a future expansion of the SCA, but this would be subject to a separate public consultation exercise.

Public Consultation

- 34. There is a statutory consultation process for the declaration of new SCAs.
- 35. The City Council intends to use social and local media to further publicise the declaration and provide clarity on the rules of SCA. The Council also intends to use part of the remaining DEFRA Air Quality Grant funds that were used to launch Oxford City Council's Do You Fuel Good? campaign to do further publicity on the new SCA.
- 36. Any objections received must be considered during the consultation process. If any objections are received and not withdrawn, the Council cannot make the order without first considering the objection. At the end of the consultation period the Secretary of State is empowered to confirm the order with or without any modifications. It is proposed that the Head of Corporate Strategy will deal with these objections under the auspices of the proposed delegation in this report. If the responses to the consultation reveal issues which are substantial in their implications for the objectives outlined in this report, or significant unforeseen impacts for residents, then the Head of Corporate Strategy will refer the matter back to Cabinet for further determination.

37. If the Council resolves to make the new smoke control order, it cannot come into effect earlier than 6 months from the date of making. This date may be postponed, subject to a resolution to that effect being passed and suitable publicity in line with that set out in the legislation (Schedule 1, Clean Air Act 1993).

Climate Change/Environmental Impact

- 38. The proposal aims to improve local air quality by introducing better control of solid fuel burning that contributes to up to 47% and 66%% of local particulate pollution (PM₁₀ and PM_{2.5} respectively).
- 39. This proposal will encourage people not to burn solid fuel from unsustainable sources. It aligns with Oxford City Council's recent "Do You Fuel Good?" wood burning campaign, and contributes to the City Council's plan to reach to a net zero carbon Oxford by 2030.
- 40. The Climate Impact Assessment toll shows an overall rating of low positive due to the reduction of burning of unsustainable sources of solid fuel that this policy is expected to introduce. Any other climate related impacts are considered negligible.
- 41. With a revival in the popularity of 'real fires' there are a number of solid fuel burning stoves in the market that already comply with the legislation, and many already in use across Oxford are likely to be compliant.
- 42. There is growing public awareness surrounding the impact and harm caused by burning solid fuels and a desire to improve local air quality. This report, and the need to modernise the smoke control orders, reflects this and provides the council with an opportunity to encourage responsible use of solid fuel burning appliances in domestic properties inside the city boundaries.

Financial implications

- 43. The expansion of current smoke control area legislation presents no immediate and/or significant financial implications for the Council, besides officer time in setting up the new order, advertising the new order and providing publicity around it. The work will be delivered by existing staff and under existing work programmes.
- 44. Publicity will predominantly be online using social media and the Council's website, but the Council will also use the remaining funds of the air quality DEFRA grant that was used to launch its Do You Fuel Good? campaign to support this work and raise awareness of what this means to the residents who live in the affected areas.
- 45. The enforcement teams within Regulatory Services and Community Safety that currently deal with smoke nuisance within Oxford City Council's jurisdiction are expected to see a small increase in complaints with this proposal, though use of effective awareness-raising messaging should also limit the number of spurious complaints.
- 46. Operationally any enforcement will be managed within the existing teams' budgets. In common with all other English local authorities, Oxford City Council's enforcement teams have received an annual New Burdens grant from DEFRA of £11,710 per year (secured for the next 3 years). This will support enforcement of the new SCA legislation, including in the proposed wider area subject to this proposal.

Legal issues

- 47. The Council has discretion under Section 18(2A) of the Clean Air Act 1993 (the Act) whether to declare the whole, or any part of its area to be a smoke control area; by a smoke control order.
- 48.A smoke control order:
- (a) may make different provision for different parts of the smoke control area;
- (b) may limit the operation of section 20 (prohibition of emissions of smoke) to specified classes of building in the area; and
- (c) may exempt specified buildings or classes of building or specified fireplaces or classes of fireplace in the area from the operation of that section, upon such conditions as may be specified in the order.
 - and the reference in paragraph (c) to specified buildings or classes of building include a reference to any specified, or to any specified classes of, fixed boiler or industrial plant.
- 49. A smoke control order may be revoked or varied by a subsequent order.
- 50. Schedule 1 to the Act sets out the procedure which the Council must follow to make an Order, including publicising its intention to make an order and how objections may be made. If any objections are received and not withdrawn, the Council cannot make the order without first considering the objection.
- 51. Once any objections have been considered, if the delegation is approved, the Head of Corporate Strategy will authorise confirmation of the order. New orders must then be considered by and confirmed by the Secretary of State with or without modification.

Timetable for Implementation

- 52. There is a statutory consultation process (see section 8) which can commence once approval is given. The statutory consultation period is a minimum of 8 weeks (2 weeks of notices published in the London Gazette followed by 6 weeks of the plan being available for public inspection).
- 53. If any objections are received within that period they must be considered, which is likely to add time to making the order.
- 54. After the Council resolves to make the new smoke control order it cannot come into effect earlier than 6 months from the date of making. This date may be postponed, subject to a resolution to that effect being passed and suitable publicity in line with that set out in the legislation (Schedule 1, Clean Air Act 1993).
- 55. This means that it would take a minimum of 8 months for an order to come into effect, but realistically could take longer due to the administration involved in the process.

Level of risk

56. A risk assessment is attached at Appendix 3.

Equalities Impact

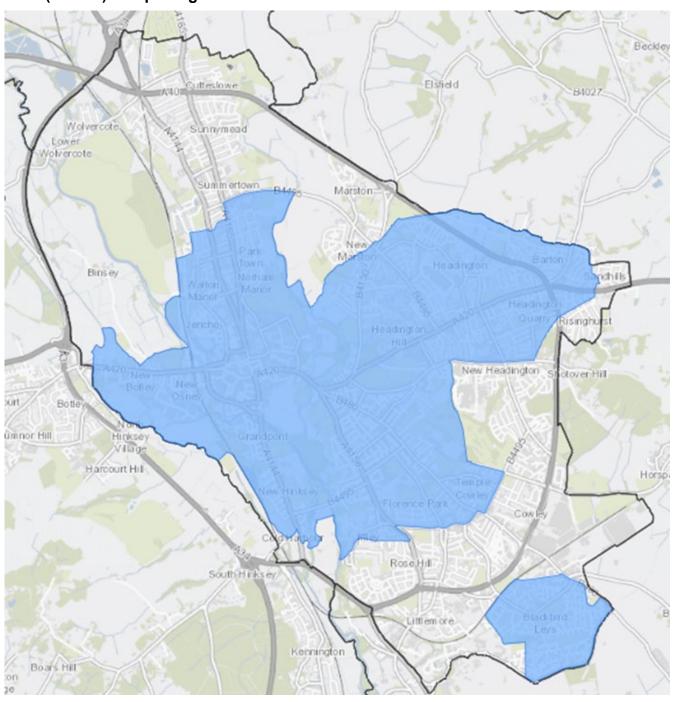
- 57. Air pollution particularly affects the most vulnerable in society: children and older people, and those with heart and lung conditions. Older people have around twice the level of risk of hospitalisation and death associated with poor air quality and babies and children are also particularly vulnerable. People with pre-existing asthma or chronic obstructive pulmonary disease (COPD) are very vulnerable to air pollution. Similarly, obese people (children in particular) are also at risk. The proposal may therefore have a differentially positive impact on these groups.
- 58. There is also often a strong correlation with equalities issues because areas with poor air quality are often less affluent areas. Whilst the areas of deprivation do not tend to correlate with areas of high pollution in Oxford, this does not mean that air pollution does not disproportionally impact some of the most vulnerable members of our community in those areas, such as those from minority backgrounds, the young, old and those experiencing health issues. Poor air quality affects people in different groups differently. Minority groups and low-income households might be disproportionately impacted by poor air quality.
- 59. This proposal will reduce the level of inequalities in the city (in its broadest sense), as currently there are residents who are allowed to burn whatever they want in their homes as they do not have to obey to specific SCA legislation, and there are others who have, as they live inside a SCA with the introduction of a single SCA covering the entire city, everyone would have to obey the same rules and would therefore see the same benefits.
- 60. Due to the cost-of-living crisis more people are believed to have turned to burning solid fuel for heating. The introduction of a city- wide SCA would therefore affect more people than it would otherwise, potentially requiring some of them to pay more for fuel to keep warm, but at a positive cost of having health improved as a result.
- 61. The proposal would mean that people could only burn clean seasoned wood with the 'ready to burn' logo in approved appliances, or authorised fuel in non-approved appliances/fireplaces. This would be more expensive for people who were reliant on foraging for wood as their main source of fuel.
- 62. The proposal would not have any new implications on the 48% of the city already covered by SCAs, as they are already subject to these rules. Most modern, recently installed appliances are likely to be compliant with this legislation.
- 63. This proposal does not bring a complete ban on the use of solid fuels, and our recent <u>"Do You Fuel Good?"</u> campaign highlights that there are <u>best practices</u> that residents can follow to significantly reduce the amount of smoke emissions from wood burning appliances.

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Appendix 1

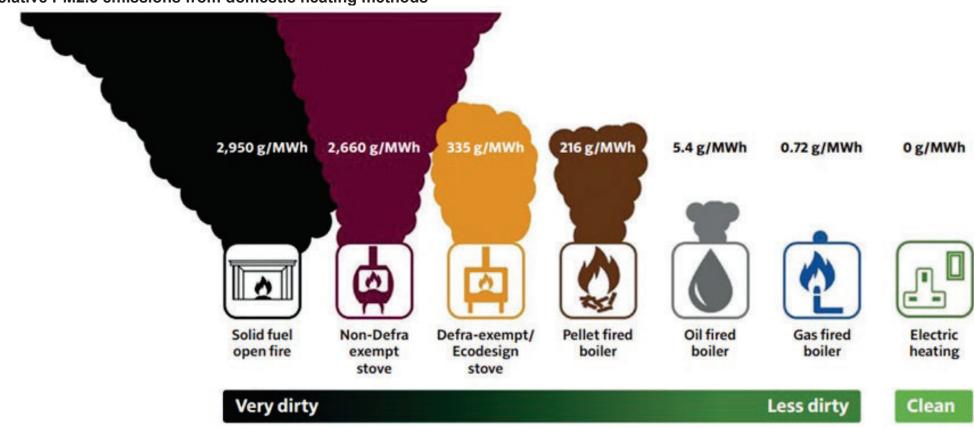
Area (in blue) comprising the current 23 active Smoke Control Areas in Oxford



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Appendix 2



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Appendix 3: Risk Assessment

					Date Raised	Owner	Gros	s C	Current Residual			Comments	Controls				
Title	Risk description	Opp/ threat	Cause	Consequence			I F	, I	Р	1	Р		Control description	Due date	Status	Progress %	Action Owner
Council Reputation	Stakeholder dissatisfied with scope/objectives of City wide Smoke Control Area Declaration	T	Poor planning/poor consultation.	Damage to City Council standing. Need for revision after public consultation	10/07/2023	PA	3 3	3 2	2 3	3 2	3		Extensive public consultation to be undertaken if measure is voted favorably at Cabinet A public awareness campaign would also be carried out alongside this process to ensure that residents are aware of any implications there might be on them.				
Council Reputation	Stakeholder dissatisfaction with how measure will be enforced	Т	Poor planning/poor consultation.	Damage to City Council standing. Need for revision after public consultation	10/07/2023	PA	3 3	3 2	2 3	3 2	3		Oxford City Council is currently reviewing its regulatory practice as a result of the changes brought to Smoke Control Area legislation by Environment Act 2021, at the same time we propose the new SCA Order , so people will be able to comment on the level/regime of				

											enforcement they think its suitable as part of the public consultation		
Financial Burden	Risk of city-wide SCA to consume twice as much resources from enforcement teams	T	Poor planning	Financial Burden to City Council	10/07/2023	PA	3 3	2	3 2	3	Extensive planning has taken place with all Enforcement teams DEFRA will provide financial support of £11,710 per year to OCC's enforcement teams. This will support enforcement		
											of the new SCA legislation, including in the proposed wider area subject to his proposal.		

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2022 Air Quality Annual Status Report (ASR)

In fulfilment of Part IV of the Environment Act 1995 Local Air Quality Management, as amended by the Environment Act 2021

Date: June 2023

Information	Oxford City Council Details						
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Report Reference Number	ASR2022						
Date	June 2023						

Executive Summary

The Burden of Air Pollution

Air pollution is associated with a number of adverse health impacts. It is recognised as a contributing factor in the onset of heart disease and cancer. Additionally, air pollution particularly affects the most vulnerable in society: children, the elderly, and those with existing heart and lung conditions. There is also often a strong correlation with equalities issues because areas with poor air quality are also often less affluent areas 1,2.

The mortality burden of air pollution within the UK is equivalent to 29,000 to 343,000 deaths at typical ages³, with a total estimated healthcare cost to the NHS and social care of £157 million in 20174.

The Government's new Environmental Improvement Plan

At the end of January 2023, the Government published the UK's Environmental Improvement Plan 2023 (EIP), and which constitutes the first revision of the Governments 25 year Environment Plan (published originally in 2018).

The Plan sets out the actions that are expected to be taken to help restore nature, tackle environmental pollution and increase the UK's prosperity.

The Plan's Goal number 2 relates specifically with the Government's plans to achieve Clean Air. The following targets and commitments are included within the new Plan:

> o A commitment to the existing national emissions reduction targets and air quality concentration targets;

4 Public Health England. Estimation of costs to the NHS and social care due to the health impacts of air pollution: summary report, May 2018.

¹ Public Health England. Air Quality: A Briefing for Directors of Public Health, 2017.

² Defra. Air quality and social deprivation in the UK: an environmental inequalities analysis, 2006.

³ Defra. Air quality appraisal: damage cost guidance, January 2023.

- Reaffirms the two long term targets for PM_{2.5} set under the Environment Act
 2021, setting out also interim targets for this pollutant:
 - A legal target to reduce population exposure to PM_{2.5} by 35% in 2040 compared to 2018 levels, with a new interim target to reduce by 22% by the end of January 2028.
 - A legal target to require a maximum annual mean concentration of 10 micrograms of PM_{2.5} per cubic metre (μg/m³) by 2040, with a new interim target of 12 μg/m³ by the end of January 2028.
- A five point delivery plan which draws in actions by other Departments and local authorities;
- The consideration of action, on key sources, including domestic burning, agriculture, industry and transport, including shipping.

New National and Local Air Quality Strategies

On the 28th April 2023 the UK Government published its revised Air Quality Strategy⁵. The new Strategy fulfils the statutory requirement of the Environment Act 1995 as amended by the Environment Act 2021, and which mandates the UK Government to publish an Air Quality Strategy setting out air quality standards, objectives, and measures for improving ambient air quality every 5 years.

The new national Air Quality Strategy also sets out the actions the government expects local authorities to take in support of achieving the UK Government's long-term air quality goals (including the new PM_{2.5} targets that were developed as part the EIP). The strategy was written with the intent of providing a framework to enable local authorities to make the best use of their powers and deliver for their communities.

At a local level, Oxfordshire County Council has been mandated to develop an <u>Air Quality Strategy</u>, as part of changes to the Local Air Quality Management Regime (LAQM) brought in as part of the Environment Act 2021.

This change has been introduced with the intent of improving the current LAQM regime, by strengthening the responsibilities and level of collaboration required from local authorities

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that do not have legal statutory duties on Air Quality – specifically County Councils and Transport Authorities. Responsibility for tackling local air pollution is now officially shared between designated relevant public authorities, all tiers of local government and neighbouring authorities.

Air Pollution Sources in Oxford

The city of Oxford, as with many urban areas throughout the United Kingdom, is subject to poor air quality, particularly in areas with high levels of road traffic. Nitrogen dioxide (NO₂) is still the pollutant of most concern, and the entire city of Oxford has been a designated Air Quality Management Area (AQMA) for NO₂ since 2010.

According to Oxford's most recent source apportionment study⁶, the transport sector continues to be by far the largest contributor (68%) to total emissions of Nitrogen Oxides (NOx) in the city, followed by domestic combustion (19%), combustion from industry and services (12%) and others: waste, agriculture, solvents, nature (<1%).

The city's recent Air Quality Action Plan $(AQAP)^7$ sets out a list of actions that the city council and its partners have committed to deliver during the period 2021-2025 in pursuit of an improvement of air quality in the city. The city's action plan seeks to go further than the current UK legal annual mean limit value for NO_2 of $40 \mu g/m^3$, by establishing a much more stringent local annual mean NO_2 target of $30 \mu g/m^3$ to be achieved by 2025 in recognition that there's no safe level of air pollution.

The current status of Air Pollution in the City

NO₂

Throughout 2022, air quality (NO₂) was monitored at 127 sites across the city (126 with diffusion tubes, 3 with automatic monitors and 2 locations using both techniques). Thirty Seven (37) of those sites are new monitoring locations and the remaining ninety (90) are sites where air quality had been monitored in the previous year.

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⁶ Oxford City Council's Source Apportionment study, July 2020.

⁷ Oxford City Council's Air Quality Action Plan 2021-2025.

Only one legal breach of the UK's NO₂ annual mean limit value was observed in the city of Oxford at locations considered of relevant exposure in 2022 (*i.e. at any location where members of the public are likely to be regularly present for a period of time appropriate to the averaging period of the annual mean limit value*). The location of the breach was St Clements (The Plain) – the city's historic air quality hotspot, with an annual mean of NO₂ $43 \mu g/m^3$.

A further five monitoring locations measured NO₂ levels that were above the UK's limit value for this pollutant, but these locations are not considered to be representative of relevant exposure. The reason for this is that the purpose of measuring air quality at these locations is to establish an air quality baseline to assess the impacts (in terms of traffic displacement) of the introduction of future transport scheme. Four of these monitoring sites are located along Oxford's ring road with the last located at Headington Hill. Only one of these locations are near a residential area, which is located on the Southern Bypass. It is within an Air Quality Management Area that falls outside the jurisdiction of the City and is being managed by Vale of White Horse District Council and therefore not relevant for this annual status report.

Twelve locations within the city were above Oxford's local annual mean target of 30 µg/m³ for NO₂ (a commitment laid out in the city's recent AQAP, and which is expected to be achieved across the city by 2025). These locations are: Cutteslowe Roundabout; St Aldates; High Street (2x); Long Wall St; St Clements (2x); Hollow Way Road; Worcester St., Park End St, Oxford Road (intersection with Newman's Road) and Oliver Road (facing Eastern bypass Road);

In 2022, we saw an average decrease in NO₂ levels in the city of 8%⁸ compared with the previous monitoring year of 2021. From the 90 monitoring sites where air quality was available for comparison, the vast majority of them (80) have seen decreases in the levels measured, with only 10 reporting increases.

⁸ According to traffic data provided by Oxfordshire County Council, traffic levels have increased (on average) within the city of Oxford by 8,2% in 2022. NO₂ levels have therefore reduced in the city despite the observed traffic increases.

This average decrease of 8% is aligned with the UK's national trend⁹ for this pollutant. In 2022, the average NO₂ concentration from all UK's AURN Roadside sites have decreased by 5%, when compared with the measurements obtained in the previous year.

Compared to the levels of NO₂ measured in 2019, the last pre-pandemic year, we see an average reduction of 24% of NO₂ levels in the city in 2022.

Particulate Matter

Analysis of data obtained in 2022 for Particulate Matter in all the city locations where these pollutants are being monitored shows the following:

Annual mean PM_{2.5} levels were 7 μ g/m³ at Oxford St Ebbes, which is the same value that was measured at this location in 2020 and 2021. In 2022, PM_{2.5} monitoring capability was added to the Oxford High Street automatic monitoring site. The annual mean obtained at this site for PM_{2.5} was 6 μ g/m³. These annual means are both in compliance with the new UK annual mean concentration target and marginally above the annual mean of 5 μ g/m³ which is recommended by the WHO for this pollutant.

PM_{2.5} measurements obtained in Oxford are also aligned with the UK's national trend for this pollutant. Analysis of the PM_{2.5} UK national trend show that average concentrations rose slightly (by 5%) in 2022, from 2021 levels. At Oxford AURN St Ebbes, PM_{2.5} rose by 4.7% in 2022 (moving from an average decimal value of 7.13 to 7.46 μ g/m³). However, this increase is not perceptible on the final mean, because it is a very small increase.

Annual mean PM₁₀ levels have slightly increased at our monitoring sites in 2022. At AURN St Ebbes, the annual mean measured was $12 \mu g/m^3$, $1 \mu g/m^3$ above the measurement obtained in 2021. At Oxford High Street, the increase was of $2 \mu g/m^3$, with the annual mean measured at $16 \mu g/m^3$. Both values are well within compliance with the UK's annual mean limit value of $40 \mu g/m^3$, and very close to the $15 \mu g/m^3$ guideline value recommended by WHO for this pollutant. These increases are also aligned with the average PM₁₀ increase of $1 \mu g/m^3$ seen at a national level for this pollutant¹⁰.

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⁹ DEFRA's <u>UK National Air Quality Statistics (NO2)</u>

¹⁰ DEFRA's UK National Air Quality Statistics (PM10 and PM2.5)

Ozone

Ozone is measured at one site in Oxford and levels exceeded the AQS daily objective 159 times over a total of 24 days during the year. This represents a significant increase in the number of exceedances (99 more), and days (12 more), when compared with 2021.

Ozone is an area wide pollutant, and whilst monitoring sites are relatively sparse compared to those monitoring NO₂, they represent wider population exposure, so a single site may represent the ozone concentrations that hundreds of thousands of people have been exposed to. For this reason, local measures alone are not enough to tackle the problem and actions at different levels of governance (i.e. regionally and internationally) are required.

Recent actions to improve Air Quality in Oxford

Oxford's new Air Quality Action Plan 2021-2025 focusses on measures the City Council has the ability to address, but also includes measures that we can influence, or work in partnership with others to deliver. Effective action requires co-operation from all sectors including transport, construction, business and commerce, and daily choices made by every single transport user. Oxford's AQAP recognises that the City Council cannot act in isolation in order to deliver a comprehensive package of measures without engagement and delivery from a wide range of stakeholders.

The following are actions that Oxford City Council and its partners have taken over the last reporting year to improve air quality in the city. This AQ ASR reports on all the measures that were delivered by Oxford City Council and its partners, covering the period that goes from May 2022 to May 2023, as the report is prepared and submitted for appraisal to DEFRA every year in June. The list below is presented in chronological order:

May 2022 - Three low-traffic neighbourhoods (LTNs) in East Oxford implemented at: Divinity Road, St Clements, and St Mary's areas. The scheme was implemented through an experimental traffic regulation order (ETRO) which runs for a maximum of 18 months. A public consultation to gather views on the experimental trial of the East Oxford LTNs was open from 20th May until 30th November 2022, with a decision on the next steps for the scheme to be made by the County Council's cabinet later in 2023 – link to press release;

July 2022 – Inauguration of Oxford's Energy Super Hub at the Redbridge Park & Ride. Oxford City Council delivered 42 new fast and ultra-rapid charging points (powered entirely by renewable energy). The hub is also able to scale up with EV adoption to provide



charging for 400 vehicles, helping to support the estimated 36 million EVs expected on UK roads by 2040. In the first six months of opening, the Hub provided 25,000 charging sessions and powered about 2million electric miles – <u>link to press release</u>;



Photo description: Europe's most powerful EV charging hub in operation at the Redbridge Park and Ride in Oxford.

July 2022 – Oxford City Council's cabinet officially approved and published Oxford's Electric Vehicle Infrastructure Strategy¹¹, a document that now complements the already published Oxfordshire EV Infrastructure Strategy, and which was developed with the objective to address how the city can deliver EV infrastructure to meet its zero carbon oxford 2040 target in a fair and equitable way – <u>link to press release</u>;

November 2022 – Approval was granted at Oxfordshire County's cabinet meeting for a trial to install traffic filters on six roads in Oxford. Oxford City Council supported Oxfordshire County with these proposals. The traffic filters are traffic cameras that can read number plates and are intended to reduce traffic levels in Oxford by targeting unnecessary journeys by cars. The filters are due to be implemented in autumn 2024 - link to project info;

December 2022 – Oxford City Council finished the one year e-cargo bike trial at the Covered Market. The project was delivered in partnership with local cargo bike delivery company Pedal & Post, and have allowed Covered Market traders to make same day and

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¹¹ Oxford's Electric Vehicle Infrastructure Strategy, July 2022

next day zero emission deliveries, offering practical support to traders as they transition their deliveries to zero emission vehicles. The project saw up to 262 kg of CO₂ emissions saved, along with a total of 690 miles travelled by the e-cargo bikes – <u>link to press release</u>;

December 2022 – The 2022's edition of the EV Summit took place at the Said Business School on the 12th and 13th December in Oxford. The event was run in partnership between Green TV, Oxford City Council, Oxfordshire County Council, Oxford University and Oxford Brookes University. This year's focus was on innovation in electric vehicles and delivery of decarbonised transport in the UK and beyond – <u>link to press release</u>;

January 2023 – The deal to bring 159 electric buses (and the infrastructure to charge them) to Oxford was officially signed. This project was partly funded by the government's Zero Emission Bus Regional Areas (ZEBRA) scheme (£32.8 million), along with £6m from the council itself and £43.7m from bus companies Stagecoach and the Go-Ahead Group, which includes the Oxford Bus Company, Thames Travel, and City Sightseeing Oxford, bringing the total amount to £82.5 million. All buses are expected to arrive to Oxford by March 2024 – link to press release:



Photo description: From left, Rachel Geliamassi, Cllr Duncan Enright, Cllr Andrew Gant and Luke Marion.

February 2023 – Oxford City Council, in partnership with the Canal & River Trust, has been granted £192,993 from DEFRA's Air Quality Grant to deliver six "*eco-moorings*" at the towpath visitors' moorings of Aristotle Lane, on the Oxford Canal. The power points will be at these moorings to provide electrical power for up to six visiting boaters to reduce their reliance on diesel engines, generators and wood burners for their day-to-day energy needs —<u>link to press release</u>;

February 2023 – Oxford City Council has been granted £75,000 from the Net Zero Living Programme fund from Innovate UK (in partnership with Low Carbon Hub) to explore the

creation of a new 'one stop shop' for residents and businesses seeking retrofit services for their homes and premises, while also strengthening the local supply chain - through an innovative "FutureFit" concept. This concept involves utilising smart technology and design, to make it easier for businesses and residents to make changes to help reduce energy consumption and reduce the impacts of climate change. – link to press release;

March 2023 - Oxford City Council and Oxford Direct Services (ODS) jointly operate a fleet of electric vehicles including 26 cars, 59 vans and 8 specialist EVs (including sweepers, a digger and a refuse collection vehicle). Oxford City Council now has a total of 27% of their fleet being fully electric, having therefore fully met Oxford City Council's original AQAP commitment of having 25% of its fleet fully electric by the end of 2023.

May 2023 - Oxford completed the last stage of T-GULO, a working driver focussed project to support the Oxford Hackney Carriage (HC) and Private Hire (PH) trades with electrification, delivering 9 rapid chargers dedicated to the taxi trades, as well as an emissions pathway to transition all HCs to ULEV by 2025, and an ESO funded e-taxi rental offer between 2021 and 2022 – link to project info;



<u>Photo description</u>: Electric Hackney in front of the old Bodleian Library in Oxford

May 2023 –Oxford City Council has organised "*EVs are for Everyone*". This was a free event to residents and businesses across Oxford and Oxfordshire with the aim to provide them with an opportunity to find out more about electric cars and vans in a relaxed and friendly way – <u>link to press release</u>;

Conclusions and Priorities

Oxford's 2022 air quality monitoring results show the following for NO2:

- The legal annual mean objective of 40 µg/m³ was exceeded at six (6) of the 126 diffusion tube monitoring locations that formed part of the air quality network. However, of those, only 1 (St Clements The Plain, Oxford's historic air quality hotspot) is located in a place considered of relevant exposure in 2022 (*i.e. at any location where members of the public are likely to be regularly present for a period of time appropriate to the averaging period of the annual mean limit value*), with a measured NO₂ concentration of 43 µg/m³. For the remaining five:
 - Figure 1. Three are located along the ring road (Northern, Eastern and Western Bypasses), in isolated locations where members of the public are not expected to be regularly present. These sites measured annual mean concentrations of 42, 43 and 42 μg/m³ respectively and are labelled with the tube numbers TF27, TF31 and TF37;
 - One tube, (TF35) was installed at residential properties located by the ring road, on the Southern Bypass south of Botley Interchange. This tube measured a concentration of 57 μg/m³. However, this location falls outside the City Council's jurisdiction, and forms part of an existing AQMA that is being managed by Vale of the White Horse District Council;
 - One tube (TF19) is located on the kerb at Headington Hill, a non-residential area, directly on the road. This location is far from relevant exposure, and members of the public are not expected to be present at any time. The NO₂ annual mean concentration measured at this location was of 70 μg/m³, (the highest measurement in 2022);
- For the sixth consecutive year, none of the city's NO₂ diffusion tube monitoring sites located in areas considered of relevant exposure, presented an annual mean NO₂ equal or above 60 μg/m³. According to LAQM (TG22), this is an indication that exceedances of the hourly mean objective for NO₂ are also not likely to have occurred in those areas in 2022;

- In 2022, NO₂ levels decreased on average by 8.3% across the city, whilst average traffic levels within the city have increased by a similar proportion (8.2%)¹². The most likely explanation for this relates to fleet renewal and upgrades, in particular the increase in the amount of EVs on our roads. According to DVLA data, Oxfordshire has some of the highest EV uptake figures for newly registered vehicles in the UK, with uptake consistently above 44% (and rising) from November 2022 onwards. The introduction of measures such as Oxford's ZEZ Pilot and plans for its future expansion, seem:
 - ➤ To have been driving companies such as <u>DPD</u>, <u>Royal Mail</u>, <u>Tesco</u>, to accelerate their fleet transition to electric in Oxford;
 - ➤ To have provided space for sustainable cargo bike delivery companies such as Pedal & Post, OxWash, Velocity to flourish across the city; and
 - ➤ To have led to an increase in EV infrastructure in the City (Oxford city has the fifth 13 highest number of electric vehicle charging devices per 100,000 people in England), which improves public confidence with the transition to EVs.
- In 2022 we saw an average reduction of 24% of NO₂ levels in the city when compared with the levels obtained in 2019 (pre-pandemic).
- Twelve locations within the city, were shown to be above Oxford's local annual mean target of 30 μg/m³ for NO₂ (a commitment laid out in the city's recent AQAP, and which is expected to be achieved across the city by 2025). Those locations are: Cutteslowe Round abound; St Aldates; High Street (2x); Long Wall St; St Clements (2x); Hollow Way Rd; Worcester St, Park End St, Oxford Road (at the Cross with Newmans Road) and Oliver Road (facing Eastern bypass Road);

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¹² Oxford's traffic data figures for 2022 were provided to Oxford City Council by the Highways authority (Oxfordshire County Council)

¹³ ENDS Report, 17th May 2023

Impact of ZEZ

- The UK's first Zero Emission Zone (ZEZ) was launched in February 2022. All petrol and diesel vehicles, including hybrids, will incur a daily charge if they are driven in the zone between 7am and 7pm unless they have a 100 per cent discount or exemption. The zone was in operation for 10 months in 2022 and monitoring shows that:
 - > Cornmarket St, St Michaels St and George St (Magdalen St side), saw NO₂ reductions of 3µg/m³, the equivalent to 14%, 18% and 12% reductions each;
 - ➤ George St (Gloucester Green side) and New Inn Hall St saw improvements in NO₂ levels measured at 2µg/m³ (8% and 12% reductions) each;
 - ➤ NO₂ levels at Queen St (DT40), Bonn Square (DT41) and New Road (DT42) were practically unchanged from 2021. The NO₂ levels measured at Queen Street and Bonn Square have increased by 1 μg/m³ (which is not statistically significant and well within the margin of error of the measurement technique), and have remained the same on New Road. Most of these areas are already heavily pedestrianised while they form part of the main city centre bus routes. Buses are the major emission source in these areas and continue to operate within the ZEZ, so no major air quality improvements were to be expected in these areas, as a result of the ZEZ scheme.

Impact of East Oxford Low Traffic Neighbourhoods

- The monitoring results from 2022 also allow assessment of the air quality impacts of East Oxford Low Traffic Neighbourhoods (<u>LTNs</u>) located on St Marys, St Clements and Divinity Road. The conclusions of the assessment are:
 - ➤ All the monitoring locations inside these LTNs showed a decrease in NO₂, with the greatest effects seen at 189 Divinity Rd (LT5) which saw a reduction in NO₂ of 6ug/m³ equal to 33% and 26 Prince Street (LT1) which saw a reduction in NO₂ of 4 ug/m³ equal to a 24% reduction. St Marys neighbourhoods (LT14 Howard St. and LT15 Hurst St.) both show decreases in NO₂ of 3 ug/m³ or equal to a 19% reduction;
 - DT81 Cowley Road/Union Street showed a significant reduction (-11 μg/m³ or -37%) when compared to 2021. However, monitoring data for the year 2021 should not be used for comparison purposes with 2022 in this location. This is because the measurement at this location was heavily influenced by external

factors through most of 2021. These relate with emissions resulting from the construction works at Tesco Express including the use of generators and associated HGV movements. The 2022 result is the same as the one obtained in 2020 (19 μ g/m³). This shows that there were no meaningful impacts of LTNs at this location, which might be explained by Union Street continuing to be used by drivers as a regular access route to the Union Street car park.

On the boundary roads the picture is more mixed:

- None of the above LTN's seem to have caused any perceptible negative traffic displacement impacts on Hollow Way Road and Oxford Road. The three diffusion tubes in this area: DT80 Holloway Road/Bennett Crescent; DT7 Oxford Road/In between Towns Road; and DT8 Oxford Road/Cowley Police Station) all consistently show practically no changes in the NO₂ levels compared with 2021: DT80 reduction of 1 μg/m³ (from 35 to 34 μg/m³); DT7 same levels measured (30 μg/m³); DT8 same levels measured (29 μg/m³);
- The NO₂ levels at Morrell Avenue (LT4) reduced by 3 μg/m³ equivalent to 19%, which seem to indicate that no significant LTN impacts have been seen on this boundary road as a result;
- St Clements has seen increases in the NO₂ levels measured in 2022: St Clements 1 (DT55) saw an increase in NO₂ of 4 μg/m³ equivalent to 10% and St Clements 2 (DT77) saw an increase in NO₂ of 5 μg/m³ equivalent to 17%. This seems to indicate that this street has seen impacts of LTNs, via traffic displacement. St Clements (DT55) is historically the city's highest NO₂ hotspot. Annual mean concentration in 2022 was 43 μg/m³ at this location, which brought back air pollution to levels slightly above the existing UK legal annual mean limit for this pollutant (40 μg/m³);
- The monitoring site DT72 on Cowley Road (crossing with James Street) show the highest increase in NO₂ levels at the sites that were used to monitor the impacts of LTNs. The increase at this site was of 7 μg/m³ equivalent to 35%, with an annual mean increasing from 20 to 27 μg/m³. This increase if most likely the result of this being the only road that moves across the 3 LTN's, so it's very likely to have been impacted by traffic displacement caused the 3 LTN's in operation. However, despite the increase, NO₂ levels are still below the city's

annual mean local target for NO₂ and below the current UK legal limit value for this pollutant;

If you are interested to know more about the impact of East Oxford LTNs, please read the interim/snapshot evaluation report, which was published on the 5th June by Oxfordshire County Council on their website <u>here</u>.

Oxfordshire County Council is carrying out a full analysis of the LTNs over the summer which will be published to support the cabinet decision, expected in October, when a decision will be made on whether the LTNs should become permanent.

Particulate matter

- In 2022, Oxford High Street (roadside) registered a PM₁₀ annual mean of 16 μgm⁻³ and AURN St. Ebbes (urban background) a PM₁₀ annual mean of 12 μg/m³. This represent increases of 2 and 1 μg/m³ respectively, when compared with 2021. These values are still far away from the legal annual mean limit value for PM₁₀ (40 μg/m³), and only slightly above (AURN St Ebbes) of the recommended WHO annual mean (15 μg/m³) for this pollutant. The annual mean PM₁₀ concentration is higher at our roadside site, when compared to our urban background site, most likely due to the contribution of PM₁₀ emissions from road transport sources, predominantly from non-exhaust sources (brakes, tyres and road wear), as well as the impact of resuspension due to vehicle movements.
- These increases are completely aligned with the average PM₁₀ increase that we see at all monitoring sites across the UK for this pollutant¹⁴. With domestic combustion occupying up to 48% of all local emissions of this pollutant (and road transport only 10%)¹⁵, it is a strong possibility for this increase to be related to an increase usage of wood burning stoves and fossil fuels such as coal and wood.
- The monitored annual mean of PM_{2.5} that was obtained in 2022 was 7 μg/m³ at AURN St. Ebbes and 6 μg/m³ at Oxford High Street. The value obtained at AURN St Ebbes was the same as the one obtained in 2021. The value obtained at Oxford

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¹⁴ National Statistics, Particulate Matter (PM₁₀/PM_{2.5}), DEFRA

¹⁵ Oxford's latest source apportionment study (2020)

High Street cannot be compared, as it was the first year that PM2.5 was monitored at that location. These annual means are very similar, and both of them are in compliance with the new UK annual mean concentration target (a maximum annual mean concentration of $10 \, \mu g/m^3$ to be achieved by 2040) and only slightly above the annual mean of $5 \, \mu g/m^3$ recommended by the recently published WHO guidelines, for this pollutant.

• In 2022, AURN St Ebbes exceeded the AQ daily objective for Ozone 159 times, during a total of 24 days during the year. This represents a significant increase in the number of exceedances (99 more) and days (12 more), when compared with the results from 2021. AURN St. Ebbes has not met the AQ objectives for this pollutant in 2022. Ozone is an area wide pollutant, and whilst monitoring sites are relatively sparse compared to those monitoring NO2, they represent wider population exposure, so a single site may represent the ozone concentrations that hundreds of thousands of people have been exposed to. For this reason, local measures alone are not enough to tackle the problem and actions at different levels of governance (i.e. regionally and internationally) are required.

Ozone

The data capture of O₃ at AURN St. Ebbes in 2022 was of 99.8%. In 2022, this site exceeded the AQ daily objective for ozone 159 times, during a total of 24 days during the year. This represents a significant increase in the number of exceedances (99 more) and days (12 more), when compared with the results from 2021. <u>AURN St. Ebbes has not met</u> the AQ objectives for this pollutant in 2022.

According to the London Air <u>website</u> (run by the Imperial College London), the entire South East of England has suffered from Moderate to High Ozone levels on the following periods:

- 3th and 4th June 2022;
- 14th and 15th June 2022;
- 16th to 19th July 2022;
- 10th to 15th August 2022.

All of these episodes are strongly linked with high pressure systems delivering high temperatures and sunshine – all the factors that act as catalysts on local and continental precursor emissions and hence are responsible from an increase of ground level ozone production.

All the dates above coincide with the periods where AURN St Ebbes measured its highest Ozone levels in 2022.

Priorities for 2023

Oxford City Council's priorities for the next reporting year are well defined. We will continue our partnership work with Oxfordshire County Council to progress the delivery of the transport and air pollution management schemes which we have already committed to: The implementation of a trial to test traffic filters, and we will continue to progress on the necessary work to see an expansion of our current ZEZ.

Overall, during the course of the next reporting year, Oxford City Council and its partners will continue to progress delivery of the air quality measures committed to in on our recent Air Quality Action Plan 2021-2025.

Local Engagement and How to get Involved

One key to changing the current threat of air pollution is educating the communities most impacted by it, providing them with the knowledge that allows them to make informed choices on how they can reduce their personal exposure to air pollution, and how they can contribute to the reduction of air pollution levels in the city.

Oxford City Council has taken significant action in recent years in raising air quality awareness in our communities and in primary schools, with several projects being delivered with that purpose, such as an air quality <u>anti-idling campaign</u>, <u>air quality banner competition</u> and <u>STOP</u>. This past year we have also launched <u>"Do You Fuel Good?"</u> - a city-wide awareness raising campaign on the negative impacts of wood burning, and in 2023 we plan to launch a new air quality website for Oxfordshire, a project that we are delivering together with Oxfordshire County Council and the districts in Oxfordshire.

Oxford City Council's communication team regularly publishes press releases and social media contents which relate to air quality news and projects that are being delivered in the city in order to raise awareness. We seek to ensure that the implementation of any major air quality management scheme in the city provides the public with opportunity to have their say and contribute with their own ideas and suggestions.

However, air pollution is not a problem that the City Council and its partners can solve alone - everyone deserves to breathe clean air, but it is important to highlight that

everyone also has a role to play in improving air quality levels, as our everyday decisions can have an impact on the air we breathe. Some of the questions to ask ourselves are:

- Do I burn inappropriate fuels or use inappropriate appliances at home?
- Do I take the car when I could have cycled or used public transport?
- Do I drive my children to school when I could have walked?

We all have a huge role to play and we can all be part of the solution. Encouraging walking and cycling in the city not only has a positive impact on air quality levels, but it also has multiple other benefits, including increasing the health of wellbeing of all those who live, work and visit Oxford.

Do you want to get involved?

- If you are a science teacher or a person responsible for running an environment club at your primary school, please have a look at our <u>Air Quality Toolkit</u> which contains a series of interesting scientific air quality activities, (linked with the national curricula), and which promote an understanding of the causes and impacts of air pollution with the aim to reduce children's exposure to air pollutants, within the school and through their travel;
- If you live in an area where idling of car engines is a concern, please have a look at
 the <u>design resources</u> that Oxford City Council has made available to the general
 public, and which you can download and use to run anti-idling campaigns in your
 local area;
- Do you have a wood burner or thinking of getting one? please have a look at our advice and our "Do You Fuel Good?" campaign materials, available here;
- If you are considering buying an Electric Vehicle and need to find out where to charge it, please register your interest in Oxford City Council's <u>Go Ultra Low website</u> (or if you are interested in a cable gully solution anywhere in Oxford register it at www.gul-e.co.uk/);
- Look out within your local communities for active groups which have specific interest in air quality matters (ex: <u>Local Friends of the Earth</u>);
- You can also contact Oxford City Council's air quality team directly at any time for any air quality related matter via the following email: <u>airquality@oxford.gov.uk</u>;

Full details of Oxford's air quality monitoring results, including real time data on pollutant levels and reference to the city's daily Air Quality Index (AQI), a metric on the daily levels

of air pollution, together with recommended actions and health advice is available on the Oxfordshire Air Quality website or alternatively on AQ England and UK-Air websites.

Relevant information with regards to Oxford City Council's air quality projects, current air quality management and other relevant air quality information can be found on the city council's website: https://www.oxford.gov.uk/info/20052/air_quality.

Local Responsibilities and Commitment

This ASR was prepared by members of the Environmental Sustainability Team of Oxford City Council, with the support and agreement of Oxfordshire County Council colleagues.

This ASR has been approved by:



Cllr Anna Railton

(Oxford City Council's Cabinet Member for Zero Carbon Oxford and Climate Justice).



Rosie Rowe

(Healthy Place Shaping Lead for Oxfordshire with the responsibility within the Public Health team for Air Quality).

This ASR has not been signed off by a Director of Public Health. If you have any comments on this ASR please send them to the Environmental Sustainability team at:

Town Hall, St Aldates - OX1 1BX (Oxford)

01865 249811 or email us at: airquality@oxford.gov.uk

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1 Local Air Quality Management

This report provides an overview of air quality in Oxford during 2022. It fulfils the requirements of Local Air Quality Management (LAQM) as set out in Part IV of the Environment Act (1995), as amended by the Environment Act (2021), and the relevant Policy and Technical Guidance documents.

The LAQM process places an obligation on all local authorities to regularly review and assess air quality in their areas, and to determine whether or not the air quality objectives are likely to be achieved. Where an exceedance is considered likely the local authority must declare an Air Quality Management Area (AQMA) and prepare an Air Quality Action Plan (AQAP) setting out the measures it intends to put in place in order to achieve and maintain the objectives and the dates by which each measure will be carried out. This Annual Status Report (ASR) is an annual requirement showing the strategies employed by Oxford and its partners to improve air quality and any progress that has been made.

The statutory air quality objectives applicable to LAQM in England are presented on Appendix E.

2 Actions to Improve Air Quality

2.1 Air Quality Management Areas

Air Quality Management Areas (AQMAs) are declared when there is an exceedance or likely exceedance of an air quality objective. After declaration, the authority should prepare an Air Quality Action Plan (AQAP) within 18 months. The AQAP should specify how air quality targets will be achieved and maintained, and provide dates by which measures will be carried out.

A summary of AQMAs declared by Oxford City Council can be found in Table 1. The table presents a description of the AQMA that is currently designated within Oxford City Council. Appendix D: Maps of Monitoring Locations and AQMAs of the city's AQMA. The air quality objectives pertinent to the current AQMA designation are as follows:

- NO₂ annual mean;
- NO2 hourly mean.

Table 1 – Declared Air Quality Management Areas

AQMA Name	Date of Declaration	Pollutants and Air Quality Objectives	One Line Description	Is air quality in the AQMA influenced by roads controlled by Highways England?	Level of Exceedance: Declaration	Level of Exceedance: Current Year	Number of Years Compliant with Air Quality Objective	Name and Date of AQAP Publication	Web Link to AQAP
The city of Oxford	Declared 2010	NO ₂ annual and hourly mean	The whole of the administrative area of Oxford City Council	YES	78µg/m³	43 μg/m³	NO2 hourly mean: 6 years NO2 annual mean: 0 years	AQAP (2021-2025) January 2021	Visit the AQAP for Oxford's city-wide AQMA here

[☑] Oxford City Council confirm the information on UK-Air regarding their AQMA is up to date.

[☑] Oxford City Council confirm that all current AQAPs have been submitted to Defra.

2.2 Progress and Impact of Measures to address Air Quality in Oxford

Defra's appraisal of last year's ASR concluded that the report was very well written, structured, with enough level of detail and had provided all the information specified in the Guidance. No comments were made that needed addressing in time for submission of this ASR.

Oxford City Council has taken forward a number of direct measures during the current reporting year of 2022 in pursuit of improving local air quality. A complete list of thirty measures is included in Table 2, together with an update on the progress Oxford City Council and its partners have made during the reporting year of 2022 to deliver them. Where there have been, or continue to be, barriers restricting the implementation of the measure, these are also presented within this table. More detail on these measures can be found in Oxford City Council's current Air Quality Action Plan (2021-2025).

Oxford City Council's key completed measures since last year's ASR can be found in more detail in this report's section "Actions to Improve Air Quality" (pages vi to ix above).

Oxford City Council expects the following measures to be completed or progressed over the course of the next reporting year:

- To fully deliver a £162,500 DEFRA Air Quality Grant funded project for a new Air Quality Website for Oxfordshire, working in partnership with all the District Councils in Oxfordshire;
- To continue the roll out of EV chargers across the city, as part of the GULO project;
- To progress the delivery of a £200,000 DEFRA Air Quality Grant funded project aimed at facilitating Oxford's historic Covered Market to go electric through the provision of electric charging points, electric delivery vehicles and the delivery of an e-cargo bike pilot study to facilitate sustainable deliveries;
- To continue the expansion of the City Council's fleet of electric vehicles;
- To prepare the trial for the implementation of traffic filters;
- To continue preparation of ZEZ expansion, with the development of a comprehensive engagement programme with a wide range of stakeholders and resident groups across the city;
- To progress the delivery of six "eco-moorings" at the towpath visitors' moorings of Aristotle Lane, on the Oxford Canal;

- To finalise programme of works to decarbonise the Council's leisure centres, and to support local renewable energy production. The upgrade work has seen a significant proportion of the heating provided by gas boilers (86% on average) replaced with heat pumps that transfer heat from the air or water. The £14 million programme followed the award of £10.9m of Government funding under its Public Sector Decarbonisation Scheme. Leisure centres make up 40% of the Council's carbon footprint;
- For Oxford City Council, together with the Low Carbon Hub and consultancy
 Anthesis, to develop a programme of Authority Based Insetting an innovative
 alternative to carbon offsetting. This programme aims to provide funding for a whole
 range of projects from solar panels on schools to natural habitat restoration. Trials
 will begin in 2023, which if successful will not only reduce Oxford's carbon
 emissions, but also provide other social and environmental benefits;
- To deliver 159 electric buses (and the infrastructure to charge them) to Oxford as part of the government's Zero Emission Bus Regional Areas (ZEBRA) scheme. All buses are expected to arrive in Oxford by March 2024;
- To progress delivery of a new 'one stop shop' for residents and businesses seeking retrofit services for their homes and premises, while also strengthening the local supply chain - through an innovative "FutureFit" concept, using £75,000 from the Net Zero Living Programme fund from Innovate UK in partnership with the Low Carbon Hub;
- To progress with the delivery of <u>Clean Heat Streets</u>, project to install up to 150 heat pumps in Rose Hill and Iffley, aiming to help residents in these areas to make the switch from polluting gas boilers to modern, energy saving, clean and sustainable heat pumps.

Oxford City Council's priorities for the next reporting year are well defined. We will continue our partnership work with Oxfordshire County Council to progress delivery of transport and air pollution management schemes already committed to: The expansion of our current Zero Emission Zone, and the acceleration of the measures that are included under the "Central Oxfordshire Travel Plan" for Oxford.

Overall, during the course of the next reporting year, Oxford City Council and its partners will continue to progress delivery of the air quality measures committed to in on our recent Air Quality Action Plan 2021-2025.

Oxford City Council has worked to implement the above actions in partnership with the following stakeholders during 2022:

- Neighbouring local authorities (South, Vale, Cherwell, and West Oxfordshire District Councils;
- Oxfordshire County Council (The Highways Authority);
- Local Friends of the Earth;
- Canal & River Trust;
- University of Birmingham;
- University of Oxford;
- Oxford Brookes University;
- Ricardo Energy & Environment;
- Oxford Direct Services;
- Local bus operators: Stagecoach and the Go-Ahead Group, which includes the Oxford Bus Company, Thames Travel, and City Sightseeing Oxford;
- Green TV;
- EDF Renewables
- Habitat Energy
- Kensa Contracting
- Invinity Energy Systems

The principal challenges and barriers to implementation that Oxford City Council and its partners anticipate facing are:

- The war in Ukraine leading to potential supply issues;
- Cost of living crisis due to raising energy, food and commodity prices.
- The <u>closure</u> of Botley Road (at the point the rail bridge crosses the road near Oxford station) to traffic from 11 April 2023 until the end of October 2023, to enable station and track improvements and highways redevelopment. This will cause a significant impact in the way traffic moves around the city, and is likely to result on traffic displacement to other entry points of the city, with direct changes on air quality levels in those areas as a result.

Table 2 – Progress on Measures to Improve Air Quality

Measure No.	Measure	Category	Classification	Year Measure Introduced	Estimated / Actual Completion Year	Organisations Involved	Funding Source	Defra AQ Grant Funding	Funding Status	Estimated Cost of Measure	Measure Status	Reduction in Pollutant / Emission from Measure	Key Performance Indicator	Progress to Date	Comments / Barriers to Implementation
1	Work with schools, vulnerable groups and hard to reach communities to raise awareness of air pollution and promote Active Travel	Public Information/ Promoting Travel Alternatives	Student Assemblies/ Air Quality campaigns/ Promotion of Cycling and Walking	2021		Oxford City Council + Oxfordshire County Council + Friends of the Earth	Active Travel Fund, LAs annual budget	NO	Fully Funded	< 5k (per year)	Implementation	NOx reduction not estimated, but increase of up to 23% in walking rates and reduction of up to 30% car journeys was observed with the delivery of the active travel programme WOW + communication campaigns can increase awareness of up to 12% and behaviour change of up to 6% (Clean Air Day)	Number of walking, cycling, scooting, car, and park & stride trips, Number of participating schools and deprived areas and of activities delivered	Oxford City Council's STOP Project remains active and is being delivered to Primary school upon request of teachers	Primary schools are very busy and it is difficult for teachers sometimes to find the time to embrace new projects
2	Support city wide events that aim to accelerate the uptake of sustainable transport	Public Information/ Promoting Low Emission Transport/ Freight and Delivery Management	Webinars/ Summits Physical Events	2021	Annually 2021-2025	Oxford City Council + Other Partners (ex :Green TV)	Sponsorship	NO	Fully Funded	Not estimated	Implementation	NOx reduction not estimated, but communication campaigns can increase awareness of up to 12% and behaviour change of up to 6% (Clean Air Day)	Total amount of attendees and Businesses participating, number of business adopting sustainable delivery options, number of business compliant with the ZEZ	The 2022's edition of the EV Summit took place at the Said Business School on the 12 th and 13 th December in Oxford. The event was run in partnership between Green TV, Oxford City Council, Oxfordshire County Council, Oxford University and Oxford Brookes University. This year's focus was on innovation in electric vehicles and delivery of decarbonised transport in the UK and beyond – link to press release; In May 2023 Oxford City Council organised "EVs are for Everyone". This was a free event for residents and businesses across Oxfordshire with the aim of provide them with an opportunity to find out more about electric cars and vans in a relaxed and friendly way – link to press release;	
3	Support projects that increase Oxford's Air Quality/AQ & Health evidence base	Public Information	Other	2021	Annually 2021-2025		Several types of funding possible (Innovate UK, DEFRA AQ Grant, UKRI)	NO	Partially funded	Not estimated (Successful bids and projects will be added on a regular basis)	Implementation	Not directly applicable – NOx reduction not estimated	Total amount of partnerships created; amount of AQ/health studies delivered	Oxford City and County Councils continue to be active partners of the TRANSITION Clean Air Network undertaking innovative research to address emerging indoor/outdoor air quality challenges across UK surface transport. The network has contribute to the delivery of five Discovery and Innovation projects. Oxford City and County Councils are also partners for OxAria – a Natural Environment Research Council funded collaboration between the University of Birmingham and University of Birmingham and University of Oxford. The consortium also developed two policy briefing notes published for Clean Air Day on 16 June 2022:	In addition the TRANSITION partnership contributed to the academic publications: Exposures to Particles and Volatile Organic Compounds across Multiple Transportation Modes —Feb 2023 A negative emission internal combustion engine vehicle? —Feb 2023 Further funding (£13,300) was secured to support an academic secondment to Oxfordshire County Council through the NERC Discovery Science project "Applying data-driven solutions to contemporary urban transport challenges; a policy case study in Oxford, UK" for a 2-month period from Feb- April 2023. Research papers developed with input from staff and resources at Oxford and City Councils under OxAria include: - Impacts of emergency health protection measures upon air quality, traffic and public health, evidence from Oxford UK — published online 26 Nov 2021

Measu No.	e Measure	Category	Classification	Year Measure Introduced	Estimated / Actual Completion Year	Organisations Involved	Funding Source	Defra AQ Grant Funding	Funding Status	Estimated Cost of Measure	Measure Status	Reduction in Pollutant / Emission from Measure	Key Performance Indicator	Progress to Date	Comments / Barriers to Implementation
					Teal									- Air quality sensing technology: opportunities and challenges for local applications - COVID-19 impacts on Oxford City	- Machine learning techniques to improve the field performance of low-cost air quality sensors – published online 1 June 2022 - The impact of COVID-19 public health restrictions on particulate matter pollution measured by a validated low-cost sensor network in Oxford, UK – published online 21 April 2023 - Impacts of ambient air quality on acute asthma hospital admissions during the COVID-19 pandemic in Oxford City, UK; a time series study – under review (BMJ Open) -The impact of a low traffic neighbourhood intervention on urban noise – under review (Transportation Research Part D)
4	Develop partnership work with NHS, commissioners, and providers to increase awareness of air pollution amongst patients and reduce their personal exposure to air pollution	Public Information	Via the Internet/ Via other mechanisms	2021	2021-2025	Oxford City Council + Oxfordshire County Council (Public Health Team)	LAs annual budget	NO	Not funded yet	Not estimated	Planning	communication campaigns	Number of workshops /training sessions delivered, reduction in number of hospital admissions for COPD patients		Engagement with NHS professionals and public health started during phase 1 of the Oxfordshire air quality website – a series of phone interviews were conducted to NHS professionals and public health colleagues as part of the social user research to inform the type of tools that would be useful to see included in the website Engagement with NHS professionals will continue throughout the development of the website, and we also anticipate to be organising meetings and workshops to explain the new tools and functionalities of the website and how they can be useful to COPD and asthma patients once the website is launched.
5	Improve air quality communication on our website and associated websites to assist the public in accessing reliable information about air pollution		Via the Internet	2021	Q1 2023	Oxford City Council + all other DCs in Oxfordshire + Oxfordshire County Council	DEFRA AQ Grant	YES	Fully Funded	£162,500	Implementation	NOx reduction not estimated, but communication campaigns can increase awareness of up to 12% and behaviour change of up to 6% (Clean Air Day)	Number of website visitors, Number of website downloads, Reduction of public requests for AQ information,	Website is expected to launched in July 2023	
6	Explore opportunities to use green infrastructure to reduce exposure to poor AQ levels	Public Information	Other	2021	2021-2025	Oxford City Council + Oxfordshire County Council + Highways England	LA annual budget + Other sources of funding (still to be identified)	NO	Partially funded	Not estimated (Successful bids and projects will be added on a regular basis)	Planning	Reduction of up to 50% in exposure to air pollution levels where green infrastructure is installed (Greater London Authority)	Air Quality data, number of species planted	Oxford City Council has published its Urban Forest Strategy in November 2021 Oxfordshire County Council promotes the use of tree planting and recognises the impact of correct choice of species to maximise air pollution improvements.	Defra acknowledges that vegetation can help to reduce air pollution in cities. However, they state this is primarily by affecting how these pollutants are dispersed and not by the removal of pollution. The delivery of the Urban Forest Strategy for Oxford, is likely to bring opportunities for the use of vegetation as air quality buffer which will contribute to a reduction of human exposure to air pollution.
7	Delivery of city-wide campaign on how to implement DEFRA's best practice on the use of open fires and wood burning stoves, and on how to reduce burning of inappropriate fuel	Public Information	Via Leaflets/ Via the Internet/ Via other mechanisms	2021	2022	Oxford City Council + Friends of the Earth+ River Trust	DEFRA AQ Grant	YES	Fully Funded	£45,000	Implementation/Partialy Delivered	NOx reduction not estimated, but communication campaigns can increase awareness of up to 12% and behaviour change of up to 6% (Clean Air Day)	Reduction of nuisance complaints, Reduction of NOx, PM ₁₀ and PM _{2.5} concentrations	Oxford City Council, in partnership with the Canal and River Trust and local Friends of the Earth have launched the "Do You Fuel Good?" campaign in October 2022 More plans are being developed for a relaunch of this campaign in Winter 2023/2024	Oxford's "Do You Fuel Good?" campaign website available <u>here</u>
8	Work with the District and County Councils on a co-ordinated approach to public awareness and education		Via Leaflets/ Via the Internet/ Via other mechanisms	2021	Annually 2021-2025	Oxford City Council + all other DCs in Oxfordshire + Oxfordshire County Council	LAs annual budget + Other sources of funding if required	NO	Fully Funded	Not estimated	Planning	NOx reduction not estimated, but communication campaigns can increase awareness of up to 12% and behaviour change of up to 6% (Clean Air Day)	run together between	All the 4 District Councils in Oxfordshire together with Oxfordshire County continue to work together in the delivery of Oxfordshire Air Quality Website, which is expected to be launched in 2023	The Air Quality Officers of all the DCs in Oxfordshire and a representative from Oxfordshire County Council already met regularly to discuss air quality projects and opportunities for future partnership work and will continue to do so in 2023 as and when required
9	Introducing a Euro VI LEZ for buses in Oxford	Promoting Low Emission Transport	Low Emission Zone (LEZ) or Clean Air Zone (CAZ)	2021	2022	Oxford City Council + Oxfordshire	LAs annual budget, CBTF	NO	Fully Funded	Staff time only	On hold	Estimated reductions of between 5% to 12.8% of	LEZ Euro VI Approved bus database	Scheme has been on hold since March 2020	Due to ongoing bus industry challenges post Covid-19 and the success of the Oxfordshire ZEBRA bid, this project was

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¹⁶ Oxford's Electric Vehicle Infrastructure Strategy, July 2022

	asure Io.	Measure	Category	Classification	Year Measure Introduced	Estimated / Actual Completion Year	Organisations Involved	Funding Source	Defra AQ Grant Funding	Funding Status	Estimated Cost of Measure	Measure Status	Reduction in Pollutant / Emission from Measure	Key Performance Indicator	Progress to Date	Comments / Barriers to Implementation
						1501									a document that now complements the already published Oxfordshire EV Infrastructure Strategy, and which was developed with the objective to address how the city can deliver EV infrastructure to meet its zero carbon oxford 2040 target in a fair and equitable way — link to press release;	
1	15 o _l	Work with bus operators on the electrification of exford's Bus fleet	Promoting Low Emission Transport	Company Vehicle Procurement - Prioritising uptake of low emission vehicles	2021	2030 or sooner	operators	Zero Emissions Buses Regional Area (ZEBRA) scheme: £32.8m Bus operators: £43.7m Oxfordshire CC: £6m		Partly funded	No specific scheme estimate for complete electrification. ZEBRA: £82.5m	Implementation	Up to 32% of the city's total road NOx emissions (Ricardo's Source Apportionment Study)	% of bus fleet ZEV	The ZEBRA project is now confirmed. All new buses are expected to arrive by March 2024	(see this <u>link</u> for further details if needed)
1	En (ins that that that that that that that the that that	elivery of Oxford's nergy Super Hub stallation of more an 20 ultra-rapid + 0 fast vehicle EV rgers for the public se + provision of bound source heat mps for more than 300 homes)	Promoting Low Emission Transport/ Promoting Low Emission Plant	Procuring alternative Refuelling infrastructu to promote Low Emission Vehicles, E recharging Replacement of combustion sources	2021	2022	Oxford City Council + Partners	Innovate UK	NO	Fully Funded	£41 million	Completed	10,000 tonnes of CO2 per year saving by 2021, rising to 25,000 tonnes per year by 2032 + up to 22% reduction of NO2 emissions from transport by 2032	Number of EV chargers and Ground Source Heat Pumps (GSHP) installed, number of EVs purchased, AQ monitoring	Inauguration of Oxford's Energy Super Hub at the Redbridge Park & Ride. Oxford City Council delivered 42 new fast and ultra-rapid charging points (powered entirely by renewable energy). The hub is also able to scale up with EV adoption to provide charging for 400 vehicles, helping to support the estimated 36 million EVs expected on UK roads by 2040.	In the first six months of opening, the Hub provided 25,000 charging sessions and powered about 2million of electric miles — link to press release All relevant info about this project can be found at the ESO website here
1	B Pl (Red par incre infras mo po	ivery of Air Quality Benefits through Ilanning System duce amount of car rking in the city + rease EV charging astructure + require ore efficient/less ollutant domestic titing technologies)	Policy Guidance and Development Control	Air Quality Planning and Policy Guidance/ Other Policy	2021	Annually 2021-2036	Oxford City Council	LAs own budget	NO	Fully Funded	Not estimated	Implementation	NOx and PM reductions not estimated	Number of developments with EV chargers /number of EV chargers installed, number of Planning conditions discharged	Already being delivered through Oxford's Local Plan	Local air quality policies are being reviewed at the moment, as a result of a new local policy plan that is being developed
1	Exp fo elec that 18 the boat: relia	olore opportunities or the delivery of ctric infrastructure it could accelerate uptake of electric its and reduce their ance on fossil fuel lise for domestic heating	Promoting Low Emission Transport/ Promoting Low Emission Plant	Procuring alternative Refuelling infrastructu to promote Low Emission Vehicles, E recharging, Replacement of combustion sources	2021	2025	Oxford City Council + Oxfordshire County Council +River trust + Environment Agency	DEFRA Air Quality Grant	YES	Fully Funded	£192,993	Planning/Implemenation	estimated	Number of installations delivered, number of boats relying on energy sources that are locally emissions free	In February 2023, Oxford City Council, in partnership with the Canal & River Trust, was granted £192,993 from DEFRA's Air Quality Grant to deliver six "eco-moorings" at the towpath visitors' moorings of Aristotle Lane, on the Oxford Canal. The power points at these moorings will provide electrical power for up to six visiting boaters to reduce their reliance on diesel engines, generators and wood burners for their day-to-day energy needs —link to press release	
1	10 Et	Jpgrade Energy ifficiency of City ouncil's Housing stock	Promoting Low Emission Plant	Other Policy	2021	Annually 2021-2025	Oxford City Council	LAs own budget	NO	Partially funded	Not estimated	Implementation	NOx and PM reductions not estimated	Number of boiler upgrades, insulations and high efficiency storage heaters installed per year	Implementation on-going	In 2022-23, Oxford City Council delivered a LAD1b project to 60 properties consisting of various Energy Efficiency measure, including: loft insulation, cavity wall insulation, external wall insulation, and ASHP. Oxford City Council also delivered a small ASHP trial to a further 5 properties. Additionally, the Social Housing Decarbonisation Fund (SHDF) has been secured for 2023-25, with an additional 316 properties due to be upgraded to an EPC C, with further plans to install ASHPs.
2	20 se	vide Energy advice ervices: employ rgy advice Officers	Promoting Low Emission Plant	Other Policy	2021	Annually 2021-2025	Oxford City Council	LAs own budget	NO	Fully Funded	Not estimated	Implementation	NOx and PM reductions not estimated	Total amount of home visits and	A total of 582 advice calls/visits, including 196 extended calls/visits	The savings are increasingly challenging to assess, both due to the frequent and

					Estimated /			Defra AQ		Estimated		Reduction in Polluton			
Measure No.	Measure	Category	Classification	Year Measure Introduced	Actual Completion	Organisations Involved	Funding Source	Grant Funding	Funding Status	Cost of Measure	Measure Status	Reduction in Pollutan / Emission from Measure	Key Performance Indicator	Progress to Date	Comments / Barriers to Implementation
	to visit Council homes and advise tenants, whilst also identifying energy saving improvements to the properties				Year								of energy savings per year	(mostly over the telephone) were made in 2022-23, with 1494 recommendations given.	significant recent changes in energy costs, and due to a lack of recent energy saving measures. However, from the past year, the identified financial savings include: -Advising 113 tenants of their eligibility for the £150 Warm Home Discount,
															saving £16,950Issuing 95 emergency fuel vouchers, providing £5,366 towards energy costsOther savings, which are more difficult to quantify, include Water Help and Water Sure discounts with Thames Water, and support provided to tenants that were negotiating repayment schemes or grant applications for debt relief.
21	Use of central government's ECO Flexible Eligibility funding to identify and designate households as eligible under the Affordable Warmth Scheme	Promoting Low Emission Plant	Other Policy	2021	Annually 2021-2025	Oxford City Council	ECO Flexible Eligibility funding	NO	Partially funded	Not estimated	Implementation	NOx and PM reductions not estimated	Total amount of households being granted with energy efficiency improvements	Implementation on-going	Implementation of the programs ongoing barriers to these include a lack of suppliers and a lack of information For households to apply. We are actively working with Naturel Energy Foundation to improve marketing and Supplier network via the Better Homes Better Health (BHBH) service. BHBH provides Oxford City Council with a quarterly update reporting the number of people that have been given advice: In the year to date across Oxfordshire, the following have been completed: 2229 Warm and well assessments; 740 Partner referrals to BHBH; 302 BHBH+ visits; 1136 New incomes identified; 385 Energy efficiency referrals; 158 Energy efficiency installs; 451 PSR sign-ups; 616 Referrals into support organisations, health and social care partners; and 131 Switched energy suppliers/tariffs15 onward referrals came directly from Oxford City Council in Q4.
22	Review of Smoke Controlled Zones and implementation of revised government legislation for smoke nuisance	Promoting Low Emission Plant	Other Policy	2021	2021-2025	Oxford City Council	LAs own budget	NO	Not funded yet	Not estimated	Planning	NOx and PM reductions not estimated		Internal conversations are being held with several internal enforcement teams to discuss the implications of the new Environment Act and the actions that Oxford City Council will take as a result. Relevant news on this measure are expected around September 2023	s of
23	Encourage the development of local heat networks	Promoting Low Emission Plant	Other Policy	2021	Annually 2021-2025	Oxford City Council	LAs own budget	NO	Fully Funded	Not estimated	Implementation	NOx and PM reductions not estimated	Number of planning applications using heat networks	Already being encouraged and delivered (when feasible) through Oxford's Local Plan and Planning System	
24	Delivery of Oxford Core Transport Schemes (explore opportunities for implementation of Workplace Paring levy + introduction of Traffic Filters)	Traffic Management	Workplace Parking Levy/ Traffic Filters	2021	2023-2024	Oxford City Council + Oxfordshire County Council	LAs own budgets, Bus Service Improvement Plan (BSIP), future income raised by the WPL	NO	Partially funded	£5-8m (excludes funding for complimentary bus and walking and cycling improvements)	Planning	NOx and PM reductions have been estimated here	Traffic counts, numbers of people travelling by bus, cycling, or walking, number of businesses enrolled, enforcement stats. Reduction of NOx, PM ₁₀ and PM _{2.5} concentrations	be autumn 2024.	More details on our traffic filters page.
25	Delivery of sustainable transport measures such as cycling improvements and bus priority lanes	Transport Planning and Infrastructure/ Traffic management		2021	2021-2025	Oxford City Council + Oxfordshire County Council	DfT Active Tranche 2 & Growth Deal	NO	Fully funded	£44m approx. for sustainable transport schemes on three Oxford radial routes and other locations	Implementation	NOx and PM reductions not estimated	walking infrastructure plans (LCWIP) 50% increase by 2030 (Active Lives Survey)	Under tranche 2 funding, Oxfordshire County are delivering the LCWIP scheme. Quickway schemes along ir (OXR B) Donnington Bridge Road, (OXR 17) Rose Hill- Iffley Road, (OXR 14) Oxford Road-Cowley Road (OXR 7) Marston Road and St Clements. These include continuous cycle lanes and 20 mph speed limits	the IRO potentially to permit cycling through Queen Street and Cornmarket all day. Oxfordshire Council has funding to

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					Teal									Quietway schemes via Cowley LTN and East Oxford LTN (OXR 16) from Cowley Road Littlemore – Rymers Lane, plus E2, E3, E4, E5, E6, E7 – these are low traffic roads and 2 way on Magdalen Road and Howard St Quietway scheme E9 Boundary Brook Way – path widening and resurfacing, and OXR 23 Willow Walk	Lack of funding, staff resources and inter- relationship with Central Oxfordshire filters are the main on-going challenges
26	Roll-out of Controlled Parking Zones (CPZ) and Low Traffic Neighbourhoods (LTN)	Traffic Management	Traffic reduction	2021	2021-2023	Oxfordshire County Council	Department for Transport (Emergency Active Travel Fund); LAs own budget	NO	Fully Funded	£1m approx. for remaining CPZs £311,000 for LTNs	Implementation and Planning	NOx and PM reductions not estimated within 1st Cowley LTNs, but being measured for East Oxford. NOx being measured on boundary routes surrounding LTNs	Implementation of the new CPZs and LTNs	widened and resurfaced including new bridge Cowley LTNs made permanent; full evaluation undertaken on NO2 in boundary roads, but not within LTNs, and taken to cabinet in July '22. East Oxford LTNs rolled out in May '22. Short report including NO2 analysis results both within and on roads surrounding LTNs to be provided in June '23 on impacts, with full reporting to cabinet in October '23 for decision on permanence. 5 new CPZ schemes were implemented in spring/summer 2022 (South Oxford, Old Marston, Hollow Way South, Florence Park and Temple Cowley), with a further two CPZs to be introduced summer 2023 (Donnington and Upper Wolvercote) The strategy is to roll out remaining CPZs - 10 areas in total – over the next few years and subject to consultation, final approval and funding	Strong public interest in LTNs with polarised opinion, means greater scrutiny and potential delays with future roll-out and making ETROs permanent.
27	Work with businesses to explore the inclusion of innovative sustainable travel modes into their current business models	Freight and Delivery Management	Delivery and Service plans/ Freight Partnerships foity centre deliveries	2021	Annually 2021-2025	Oxfordshire County Council + Oxford City Council	DEFRA AQ Grant; LAs own budget, Energy Saving Trust	YES	Partially funded	Not estimated	Implementation	NOx and PM reductions not estimated	businesses adopting sustainable travel modes	Exploring opportunities (On-going) In March 2022 Oxfordshire County Council secured £71,000 of funding to expand the number of electric cargo (e-cargo) bikes used to deliver goods in an ultra-low emission way across Oxford. ~15 ecargo bikes will be offered through low-cost lease in a scheme administered by Pedal & Post. Cargo bikes are due to arrive in May 2023, with a public launch of the scheme in early summer 2023. Oxford City Council has finished the one year ecargo bike trial at the Covered Market. The project was delivered in partnership with local cargo bike delivery company Pedal & Post, and have allowed Covered Market traders to make same day and next day zero emission deliveries, offering practical support to traders as they transition their	Covid-related supply chain issues have resulted in delays in implementation.

Measure No.	Measure	Category	Classification	Year Measure Introduced	Estimated / Actual Completion Year	Organisations Involved	Funding Source	Defra AQ Grant Funding	Funding Status	Estimated Cost of Measure	Measure Status	Reduction in Pollutant / Emission from Measure	Key Performanc Indicator	e Progress to Date	Comments / Barriers to Implementation
														deliveries to zero emission vehicles. The project saw up to 262 kg of CO2 emissions saved, along a total of 690 miles travelled by the e- cargo bikes	
28	Explore opportunities for implementation of consolidation centre to address city centre freight emissions	Freight and Delivery Management	Freight Consolidation Centre	2021	2026	Oxfordshire County Council + Oxford City Council+ Oxford University	other sources of funding, Horizon	NO	Partially funded	Not estimated (pending feasibility)	Planning/Implementatio	n NOx reduction not estimated	Number of businesses enrolled to be developed	demonstration of a mobile delivery hub and modular micro consolidation hub in Oxford. Pilot will be tested Aug-Dec 2024 and Oct 25-Mar 26. This work will include site identification and partial funding to implement the	Although this work will contribute to a feasibility study, it will not completely fulfil this requirement. Focused on consumer delivery rather than B2B.
29	Work with schools to reduce exposure to air pollution by reducing the need to travel during drop off/pick up times (ex: School Streets)	Alternatives to private vehicle use/ Promoting Trave Alternatives	Other	2021	2025	Oxfordshire County Council	Active Travel fund for LAs in England	NO	Partially funded	£60,000 approx. for School Streets	Implementation and Planning	NOx reduction not estimated	Number of streets closed, schools enrolled	School Streets were made permanent under Traffic Regulation Orders (TROs) and enforced by ANPR cameras for the following schools in Oxford City; with cameras in operation since Spring 2023: Larkrise Primary School, Oxford St Ebbe's CE School, Oxford Windmill Primary School, Oxford	A public consultation was held in the summer of 2022 which asked for views and feedback on making School Streets during the operational hours permanent with enforcement by ANPR cameras. The consultation feedback was mostly very positive with 88% of responses supporting the proposals. For those schools outside the scheme a number of other initiatives have been underway to promote active travel to school including: Sign up to the digital app Street Tag to win points for your school by collecting digital tags on the walk/cycle to school (15 schools participating in Oxford) Provision of bike libraries to loan bikes, helmets and locks to low income families There are now 6 bike libraries in Oxford City at: Ready Set Go – Blackbird Leys St Frideswides Primary School Church Cowley St James Primary John Henry Newman Academy East Oxford Primary Provision of family training to increase parental confidence in cycling
30	Support Bikeability (free cycling lessons provided to pupils)	Promoting Travelling alternatives	Promotion of Cycling	2021	2021-2025	Oxfordshire County Council	DfT via The Bikeability Trust charity	NO	Partially funded	Not estimated	Implementation	NOx reduction not estimated	Number of schools enrolled	Implementation (On-going) In 2022/2023, a total of 880 children were trained under the Bikeability programme in Oxford 79 Children enrolled with "Oxfordshire Cycle Training" Scheme	On 9 th April 2021, Transport Secretary has announced £18m for cycle training across the country to ensure children and their families have the confidence to choose

2.3 PM_{2.5} – Local Authority Approach to Reducing Emissions and/or Concentrations

As detailed in Policy Guidance LAQM.PG22 (Chapter 8), local authorities are expected to work towards reducing emissions and/or concentrations of PM2.5 (particulate matter with an aerodynamic diameter of 2.5µm or less). There is clear evidence that PM2.5 has a significant impact on human health, including premature mortality, allergic reactions, and cardiovascular diseases.

In Oxford, and according to the city's latest <u>source apportionment study</u>, domestic combustion is the biggest contributor to the local PM_{2.5} emissions (66%), followed by transport (21%), with remaining contributors spread between production processes (4%) and 9% Others (nature, waste, solvents, agriculture).

Oxford currently has <u>23 active smoke control areas (SCAs)</u>. In a smoke control area you can generally only burn fuel from the list of DEFRA's <u>authorised fuels</u>, unless you're using an <u>exempt appliance</u>. For detailed information about all SCAs in Oxford, and information on good practice and advice, please visit the Council's air quality page. An <u>interactive map</u> of all the UK's existing Smoke Control Areas (including Oxford) is available at DEFRA's UK-air website.

The Public Health Outcomes is a framework developed by Public Health England to set out a vision for public health. The framework develops a list of indicators that provide useful insight on how well public health is being improved and protected and concentrates on two high-level outcomes (healthy life expectancy and differences in life expectancy and healthy life expectancy between communities) to be achieved across the public health system.

According to the latest version of this framework (which can be found on the interactive PHOF website here), 5.52% of deaths from all causes in those aged 30+ are attributable to PM_{2.5} alone in Oxford.

Figures 1 and 2 below show the existing relationship between the level of mortality attributed to PM_{2.5} and life expectancy at birth for males and females in Oxford. A comparison is also made in Figures 1 and 2, between Oxford's data and the data obtained for other District Councils (DCs) in Oxfordshire and for England.

Oxford's performance is, in general, worse when compared with the other DCs in Oxfordshire for these type of indicators, which is not a surprise, given the higher levels of domestic combustion and traffic in the city when in comparison with the rest of Oxfordshire which is much more rural in nature.

Figure 1 - Relationship between mortality attributable to $PM_{2.5}$ and male's life expectancy at birth.

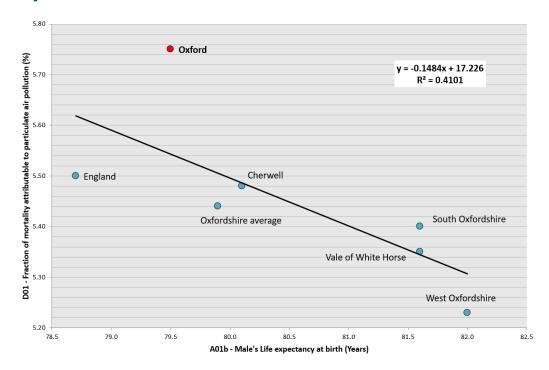
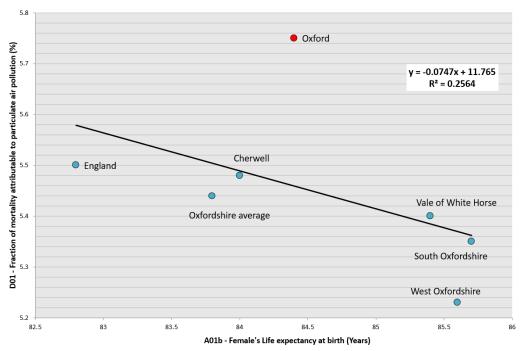


Figure 2 - Relationship between mortality attributable to $PM_{2.5}$ and female's life expectancy at birth.



Oxford City Council measures PM_{2.5} at AURN St Ebbes urban background site and at High Street roadside site. In 2022 the PM_{2.5} annual mean concentration was 7 and 6 µg/m³ at these sites respectively. Oxford City Council considers that many of the measures designed to reduce levels of nitrogen dioxide set out in the city's recent AQAP will also contribute to reducing levels of PM_{2.5}. Table 3 below shows the current list of actions set out in the action plan which we believe to also contribute positively for the reduction s of PM_{2.5} levels in the city.

Table 3 - List of measures included in Oxford City Council's new Air Quality Action Plan (2021-2025) that will contribute to a reduction of PM_{2.5} emissions in the city.

Measure	Reduces PM _{2.5} emissions
Introducing Ultra Low emission standards for Hackney Carriage Vehicles	$ \checkmark $
Delivery of city-wide campaign on how to implement DEFRA's best practice on the use of open fires and wood burning stoves, and on how to reduce burning of inappropriate fuel	✓
Increase the amount of EV charging infrastructure in the City	✓
Expansion of City Council's EV Fleet (Electrification of 25% of vehicle fleet by 2023)	✓
Development of an EV Strategy for Oxford City	✓
Work with bus operators on the delivery of ZEBRA (electrification of Oxford's Bus fleet)	
Delivery of Oxford's Energy Super Hub (installation of more than 20 ultra-rapid + 30 fast vehicle EV chargers for the public use + provision of ground source heat pumps for more than 300 homes)	✓
Delivery of Air Quality Benefits through Planning System (Reduce amount of car parking in the city + Increase EV charging infrastructure + require more efficient/less pollutant domestic heating technologies)	✓
Upgrade Energy Efficiency of City Council's Housing stock and provision of energy advice services to city council's tenants, whilst identifying energy saving improvements to the properties	✓
Review of Smoke Controlled Zones and implementation of revised government legislation for smoke nuisance	✓
Encourage the development of local heat networks	✓

Delivery of sustainable transport measures such as cycling improvements and bus priority lanes	✓
Roll-out of Controlled Parking Zones (CPZ) and Low Traffic Neighbourhoods (LTN)	✓
Work with businesses to explore the inclusion of innovative sustainable travel modes into their current business models	✓
Explore opportunities for implementation of consolidation centre to address city centre freight emissions	✓
Work with schools to reduce exposure to air pollution by reducing the need to travel during drop off/ pick up times (ex: School Streets)	✓
Support Bikeability (free cycling lessons provided to pupils)	✓

In addition to the list of measures above, we are also working in partnership with Oxfordshire County Council on the delivery of two major transport management projects which are expected to result in significant reduction of air pollution levels in the city:

- a) A Zero Emission Zone (ZEZ) in Oxford, to be rolled out in phases. The first phase has already been introduced, in February 2022, and future ZEZ expansion is being planned. The overall aim of this 'journey to zero' is to largely eliminate transport 'tailpipe' emissions in Oxford by 2035;
- b) <u>Central Oxfordshire Travel Plan</u> Schemes, a set of proposals that will deliver a number of traffic restrictions in Oxford, such as the introduction of <u>traffic filters</u> to reduce the number of private cars moving around the city and allowing buses priority;

The Central Oxfordshire Travel Plan Schemes aim (amongst other things) to reduce motorised traffic levels within the city; the ZEZ aims to minimise emissions from the traffic that remains, and therefore both are expected to contribute to the reduction of PM_{2.5} emissions.

3 Air Quality Monitoring Data and Comparison with Air Quality Objectives and National Compliance

This section sets out the monitoring undertaken in 2022 by Oxford City Council and how it compares with the relevant air quality objectives. In addition, monitoring results are presented for a five-year period between 2018 and 2022 to allow for monitoring trends to be identified and discussed.

Maps showing the locations of the air quality monitoring (continuous and passive) conducted in 2022 and the levels measured can be found in Appendix D. Maps covering current and historic air quality monitoring locations are also provided on the Oxfordshire Air Quality website (https://oxfordshire.air-quality.info/). Further details on Quality Assurance/Quality Control (QA/QC), how the monitors are calibrated, how the data has been adjusted and the bias adjustment factors used for the diffusion tubes are included in Appendix C.

3.1 Summary of Monitoring Undertaken

3.1.1 Automatic Monitoring Sites

Oxford City Council undertook automatic (continuous) monitoring at three sites in 2022. Table 4 in Appendix A shows the details of the sites. National monitoring results and annual statistics of those sites are available at https://uk-air.defra.gov.uk/ and https://www.airqualityengland.co.uk/.

3.1.2 Non-Automatic Monitoring Sites

Oxford City Council undertook non-automatic (passive) monitoring of NO₂ at 126 sites in 2022. Table 5 in Appendix A shows the details of those sites.

For the purposes of deciding which locations to monitor, the City Council considers in the first instance locations where there is relevant public exposure. It is important that assessments focus on locations where members of the public are likely to be regularly present for a period of time appropriate to the averaging period of the objective. Monitoring is carried out in line with DEFRA's Technical Guidance LAQM.TG (22).

Approximately half of the monitoring locations are within central Oxford at locations where the City Council believes relevant exposure is most likely to be significant. The remaining

locations are outside of the central area, again prioritised by locations where relevant exposure is most likely.

Monitoring of NO₂ cannot be undertaken at every location on a continuous basis. The City Council therefore makes the most efficient use of available resources by implementing a rotational system on a percentage of monitoring sites every year, ensuring such sites are covered on average every 2 to 3 years.

One important aspect of monitoring is to be able to demonstrate trends in air quality over long time periods. In order to do so, the City Council continues monitoring at a number of the same sites year on year, so that the results reported can provide a strong basis for showing trends that are independent of location.

3.2 Individual Pollutants

The air quality monitoring results presented in this section are, where relevant, adjusted for bias, annualisation (where the annual mean data capture is below 75% and greater than 25%), and distance correction. Further details on adjustments are provided in Appendix C. Details of the UK air quality objectives for protection of human health, as well as of WHO new recommended guideline levels can be found in Appendix E.

3.2.1 Nitrogen Dioxide (NO₂)

Combustion processes emit a mixture of nitrogen oxides – NO and NO₂ - collectively termed NO_x.

- a) NO is described as a primary pollutant (meaning it is directly emitted from source). NO is not known to have any harmful effects on human health at ambient concentrations. However, it undergoes oxidation in the atmosphere to form the secondary pollutant NO₂.
- b) NO₂ has a primary (directly emitted) component and a secondary component, formed by oxidation of NO. NO₂ is a respiratory irritant and is toxic at high concentrations. It is also involved in the formation of photochemical smog and acid rain and may cause damage to crops and vegetation.

NO₂ has been monitored at three locations in Oxford in 2022 by the use of automatic continuous monitors and at 126 locations using passive monitoring (diffusion tubes).

The annual mean AQ objective for NO₂ is 40 μ g/m³. In 2022, Oxford High Street measured annual mean for NO₂ was 31 μ g/m³ and AURN Oxford Centre Roadside 33 μ g/m³. At AURN St. Ebbes, the NO₂ annual mean was 12 μ g/m³. This objective was therefore met at all automatic monitoring stations in 2022.

Table 6 in Appendix A compares the ratified and adjusted automatic monitored NO₂ annual mean concentrations for the past five years with the air quality objective of 40μg/m³. Note that the concentration data presented represents the concentration at the location of the monitoring site, following the application of bias adjustment and annualisation, as required (i.e. the values are exclusive of any consideration of fall-off with distance adjustment).

Figure 3 (below) shows the 18 year long term trend for levels of measured NO₂ at Oxford's three automatic monitoring stations. The results are expressed in µg/m³.

Figure 25 on Appendix F shows the historic annual mean concentrations of NO₂ in the UK, between 1990 and 2022 for comparison purposes with Figure 3.

Figure 3 shows that NO₂ levels measured in Oxford at the locations of our automatic monitoring sites have generally been decreasing since 2004.

A significant reduction of NO₂ levels at all our automatic monitoring stations can be seen in 2020 as a result of the successive restrictions of movements caused by the COVID-19 pandemic, and which had a direct effect on the reduction of traffic levels in the city.

In 2021 we saw an increase of NO₂ concentrations as a result of the lifting of those restrictions and of the recovery of the economy. In 2022 levels seem to have stabilised at these sites, with only 1 ug/m³ increases observed at AURN St Ebbes and Oxford High Street, in comparison with the previous monitoring year, and the exact same concentration being measured at AURN Oxford Centre.

It is also important to highlight that the NO₂ levels measured at these stations in 2022 are still significantly lower (by 23% on average) than the ones that were obtained in 2019 (the last pre-pandemic year). Significant changes in the way people work, such as the widespread implementation of remote working, which seem to be here to stay, coupled with increases in e-commerce and automation are the most likely reasons explaining why we have been able to maintain air pollution at levels below pre-pandemic levels.

For detailed information on time variations, daily means, and basic statistics of NO₂ at Oxford's three automatic monitoring stations please refer to Appendix F.

The AQ objective for hourly mean NO₂ concentration is 200 μ g/m³, and may be exceeded up to 18 times per calendar year. The time series of hourly averaged concentrations of NO₂ for the 3 automatic monitoring sites is compared against the UK's hourly mean limit value (dashed red line) in Figure 4 below. The results are expressed in μ g/m³.

Table 8 in Appendix A compares the ratified continuous monitored NO₂ hourly mean concentrations for the past five years with the air quality objective of 200 μ g/m³, not to be exceeded more than 18 times per year.

Figure 4 - Time series of hourly averaged concentrations of NO₂ (μg/m³) at automatic monitoring sites, 2022.

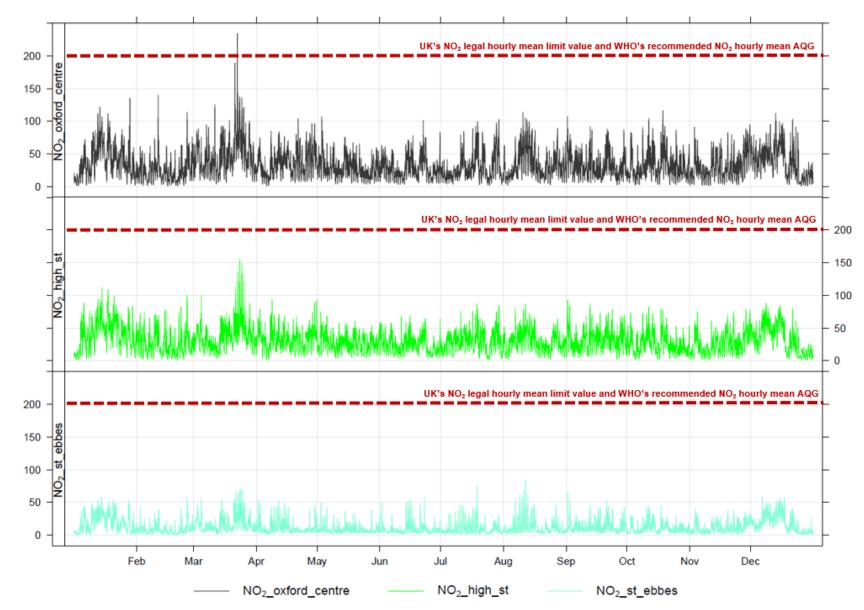


Figure 4 shows that there was only one hourly mean NO_2 measurement exceeding 200 $\mu g/m^3$ in 2022. The highest hourly mean NO_2 measured was of $234 \mu g/m^3$ and was registered on the 22^{nd} March at AURN Oxford Centre Roadside.

The threshold of the "Moderate" air quality index band as set out by DEFRA for the NO₂ hourly mean ranges from 201 to 400 µg/m³. NO₂ levels at all 3 sites were recorded within the DEFRA "Low" Air Quality band in 2022, a part from the pollution spike highlighted above. As none of the automatic monitoring sites have registered more than 18 exceedances of the AQ hourly objective for NO₂, this objective was therefore fully met at all automatic monitoring sites in 2022.

Non-automatic monitoring using diffusion tubes took place at 126 Oxford locations in 2022. From those, eighty nine (89) sites correspond to areas where air quality was already being monitored in the previous year, for the purpose of assessing relevant exposure. In 2022, thirty seven (37) new sites have been added to the network at the request of Oxfordshire County Council, with the specific objective to assess the impact of the trial for the introduction of several traffic filters within the city. Some of these thirty seven sites were installed at locations of relevant exposure (where feasible). However, others were also installed in locations outside of the city's jurisdictional boundaries, and/or where members of the public are not regularly present, such as for example Oxford's ring road. The purpose for monitoring at those locations was solely to try to evaluate the possible impacts traffic filters can cause in terms of traffic displacement in those areas.

The main observations of the monitoring carried out in 2022 using non-automatic monitoring are as follow:

- The legal annual mean objective of 40 μg/m³ was exceeded at six (6) of the 126 diffusion tube monitoring locations that formed part of the air quality network. From those:
 - Figure 2. Three are located along the ring road (Northern, Eastern and Western Bypasses), in isolated locations where members of the public are not expected to be regularly present. These sites measured annual mean concentrations of 42, 43 and 42 μg/m³ respectively and are labelled with the tube numbers TF27, TF31 and TF37;
 - One tube, (TF35) was installed at the residential properties located by the ring road, on the Southern Bypass south of Botley Interchange.
 This tube measured a concentration of 57 μg/m³. However, this location falls outside the City Council's jurisdiction, and forms part of an existing

- AQMA that is being managed by Vale of the White Horse District Council:
- One tube (DT55) is located at St Clements The Plain, Oxford's highest historic air quality hotspot, with a measured a NO₂ concentration of 43 μg/m³.
- One tube (TF19) is located on the kerb at Headington Hill, a non-residential area, directly on the road. This location is far from relevant exposure, and where members of the public are not expected to be present at any time. The NO₂ annual mean concentration measured at this location was of 70 μg/m³, (the highest measurement of 2022);
- For the sixth consecutive year, none of the city's NO₂ diffusion tube monitoring sites located in areas considered of relevant exposure, presented an annual mean NO₂ equal or above 60 μg/m³. According to LAQM (TG22), this is an indication that exceedances of the hourly mean objective for NO₂ are also not likely to have occurred in the city in 2022;
- In 2022, NO₂ levels decreased on average by 8.3% across the city, whilst average traffic levels within the city have increased by a similar proportion (8.2%)¹⁷. The most likely explanation for this relates to fleet renewal and upgrades, in particular the increase in the amount of EVs on our roads. According to DVLA data, Oxfordshire has some of the highest EV uptake figures for newly registered vehicles in the UK, with uptake consistently above 44% (and rising) from November 2022 onwards. The introduction of measures such as Oxford's ZEZ Pilot and plans for its future expansion, seem:
 - ➤ To have been driving companies such as <u>DPD</u>, <u>Royal Mail</u>, <u>Tesco</u>, to accelerate their fleet transition to electric in Oxford;
 - ➤ To have provided space for sustainable cargo bike delivery companies such as Pedal & Post, OxWash, Velocity to flourish across the city; and

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¹⁷ Oxford's traffic data figures for 2022 were provided to Oxford City Council by the Highways authority (Oxfordshire County Council)

- ➤ To have led to an increase in EV infrastructure in the City (Oxford city has the fifth 18 highest number of electric vehicle charging devices per 100,000 people in England), which improves public confidence with the transition to EVs.
- In 2022 we saw an average reduction of 24% of NO₂ levels in the city when compared with the levels obtained in 2019 (pre-pandemic).
- Twelve locations within the city, were shown to be above Oxford's local annual mean target of 30 μg/m³ for NO₂ (a commitment laid out in the city's recent AQAP, and which is expected to be achieved across the city by 2025). Those locations are: Cutteslowe Round abound; St Aldates; High Street (2x); Long Wall St; St Clements (2x); Hollow Way Rd; Worcester St, Park End St, Oxford Road (at the Cross with Newmans Road) and Oliver Road (facing Eastern bypass Road);

Impact of ZEZ

- The UK's first Zero Emission Zone (ZEZ) was launched in February 2022. All petrol
 and diesel vehicles, including hybrids, will incur a daily charge if they are driven in
 the zone between 7am and 7pm unless they have a 100 per cent discount or
 exemption. The zone was in operation for 10 months in 2022 and monitoring shows
 that:
 - Cornmarket St, St Michaels St and George St (Magdalen St side), saw NO₂ reductions of 3μg/m³, the equivalent to 14%, 18% and 12% reductions each;
 - ➤ George St (Gloucester Green side) and New Inn Hall St saw improvements in NO₂ levels measured at 2µg/m³ (8% and 12% reductions) each.
 - ➤ NO₂ levels at Queen St (DT40), Bonn Square (DT41) and New Road (DT42) where practically unchanged from 2021. The NO₂ levels measured at Queen Street and Bonn Square have increased by 1 μg/m³ (which is not statistically significant and well within the margin of error of the measurement technique), and have remained the same on New Road. Most of these areas are already heavily pedestrianised while they form part of the main city centre bus routes.

¹⁸ ENDS Report, 17th May 2023

Buses are the major emission source in these areas and continue to operate within the ZEZ, so no major air quality improvements were to be expected in these areas, as a result of the ZEZ scheme;

Impact of East Oxford Low Traffic Neighbourhoods

- The monitoring results from 2022 also allow assessment of the air quality impacts of East Oxford Low Traffic Neighbourhoods (<u>LTNs</u>) located on St Marys, St Clements and Divinity Road. The conclusions of the assessment are:
 - ➤ All the monitoring locations inside these LTNs showed a decrease in NO₂, with the greatest effects seen at 189 Divinity Rd (LT5) which saw a reduction in NO₂ of 6ug/m³ equal to 33% and 26 Prince Street (LT1) which saw a reduction in NO₂ of 4 ug/m³ equal to a 24% reduction. St Marys neighbourhoods (LT14 Howard St. and LT15 Hurst St.) both show decreases in NO₂ of 3 ug/m³ or equal to a 19% reduction;
 - DT81 Cowley Road/Union Street showed a significant reduction (-11 μg/m³ or -37%) when compared to 2021. However, monitoring data for the year 2021 should not be used for comparison purposes with 2022 in this location. This is because the measurement at this location was heavily influenced by external factors through most of 2021. These relate with emissions resulting from the construction works at Tesco Express including the use of generators and associated HGV movements. The 2022 result is the same as the one obtained in 2020 (19 μg/m³). This shows that there were no meaningful impacts of LTNs at this location, which might be explained by Union Street continuing to be used by drivers as a regular access route to the Union Street car park.

On the boundary roads the picture is more mixed:

None of the above LTN's seem to have caused any perceptible negative traffic displacement impacts on Hollow Way Road and Oxford Road. The three diffusion tubes in this area: DT80 – Holloway Road/Bennett Crescent; DT7 – Oxford Road/In between Towns Road; and DT8 – Oxford Road/Cowley Police Station) all consistently show practically no changes in the NO₂ levels compared with 2021: DT80 - reduction of 1 μg/m³ (from 35 to 34 μg/m³); DT7 – same levels measured (30 μg/m³); DT8 - same levels measured (29 μg/m³);

- The NO₂ levels at Morrell Avenue (LT4) reduced by 3 μg/m³ equivalent to 19%, which seem to indicate that no significant LTN impacts have been seen on this boundary road as a result;
- > St Clements has seen increases in the NO₂ levels measured in 2022: St Clements 1 (DT55) saw an increase in NO₂ of 4 μg/m³ equivalent to 10% and St Clements 2 (DT77) saw an increase in NO₂ of 5 μg/m³ equivalent to 17%. This seems to indicate that this street has seen impacts of LTNs, via traffic displacement. St Clements (DT55) is historically the city's highest NO₂ hotspot. Annual mean concentration in 2022 was 43 μg/m³ at this location, which brought back air pollution to levels slightly above the existing UK legal annual mean limit for this pollutant (40 μg/m³);
- The monitoring site DT72 on Cowley Road (crossing with James Street) show the highest increase in NO₂ levels at the sites that were used to monitor the impacts of LTNs. The increase at this site was of 7 μg/m³ equivalent to 35%, with an annual mean increasing from 20 to 27 μg/m³. This increase if most likely the result of this being the only road that moves across the 3 LTN's, so it's very likely to have been impacted by traffic displacement caused the 3 LTN's in operation. However, despite the increase, NO₂ levels are still below the city's annual mean local target for NO₂ and below the current UK legal limit value for this pollutant;

If you are interested to know more about the impact of East Oxford LTNs, please read the interim/snapshot evaluation report, which was published on the 1st June by Oxfordshire County Council on their website here.

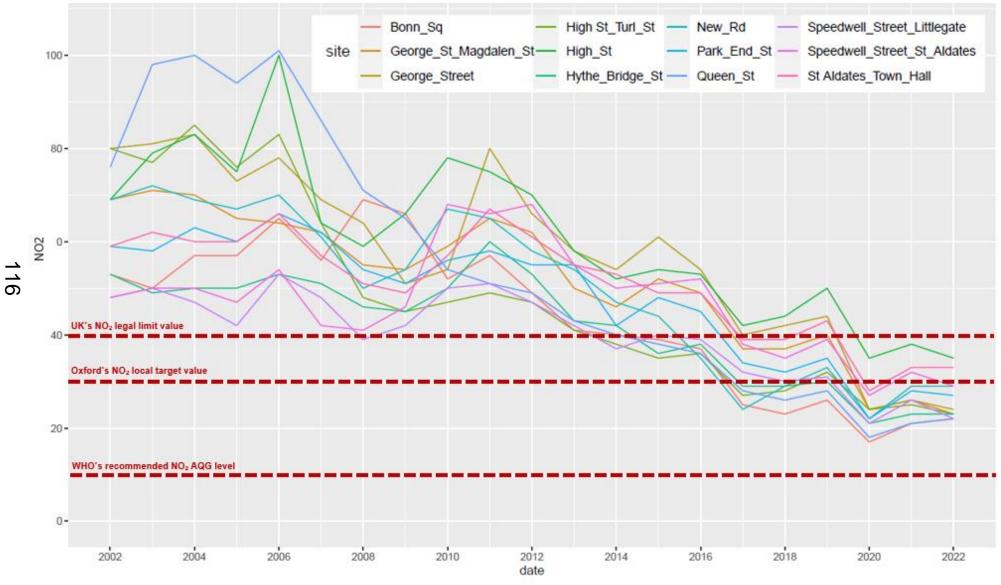
Oxfordshire County Council is carrying out a full analysis of the LTNs over the summer which will be published to support the cabinet decision, expected in October, when a decision will be made on whether the LTNs should become permanent.

The full 2022 dataset of diffusion tube monthly mean values is provided in Appendix B. Figure 5 below shows the long term trend for levels of measured NO₂ at a number of historic diffusion tube monitoring stations. The results are expressed in µg/m³.

It is quite clear that there has been a significant downward trend in measured levels of NO₂ at these historic monitoring locations since monitoring began in 2002.

In 2022, NO₂ levels have decreased (on average) by 8% at all the diffusion tube monitoring locations in the city, and these results now represent a 24% decrease in levels when compared with pre-pandemic times.

Figure 5 - Long Term Trends in Annual Mean NO₂ (μg/m³) at Oxford's diffusion tube monitoring locations, 2003-2022.



3.2.2 Particulate Matter (PM₁₀ and PM_{2.5})

Airborne particulate matter varies widely in its physical and chemical composition, source and particle size. The terms PM₁₀ and PM_{2.5} are used to describe particles with an effective size less than 10 and 2.5 µm respectively. These are of concern with regard to human health, as they are small enough to penetrate deep into the lungs. They can cause inflammation and a worsening of the condition of people with heart and lung diseases. In addition, they may carry surface absorbed carcinogenic compounds into the lungs. Larger particles, meanwhile, are not readily inhaled, and are removed relatively efficiently from the air by sedimentation.

In 2022, PM₁₀ and PM_{2.5} data were monitored by automatic continuous monitors at AURN St. Ebbes and Oxford High Street

The annual mean AQ objective for PM $_{10}$ is 40 µg/m 3 . Table 9 in Appendix A compares the ratified and adjusted monitored PM $_{10}$ annual mean concentrations for the past five years with the air quality objective of 40 µg/m 3 . In 2022, Oxford High Street (roadside) registered a PM $_{10}$ annual mean of 16 µg/m 3 . AURN St. Ebbes (urban background) of 12 µg/m 3 . The annual mean PM $_{10}$ concentration is higher at our roadside site, when compared to our urban background site, most likely due to the contribution of PM $_{10}$ emissions from road transport sources, predominantly from non-exhaust sources (brakes, tyres and road wear), as well as the impact of resuspension due to vehicle movements. This objective was fully met at both these monitoring sites in 2022.

Figure 6 below show the 11 year long term trend for levels of measured PM₁₀ at continuous monitoring stations in Oxford, along with the current recommended WHO guideline value for this pollutant, which is significantly lower than the current UK legal limit value. The overall trend of PM₁₀ levels measured at our 2 automatic monitoring sites has been generally going downward since 2011. However, in 2022 we can see a slight increase in the levels measured at St Ebbes and High Street (of 1 and 2 μ g/m³ respectively), when in comparison with the previous year.

These increases are aligned with the average PM₁₀ increase seen at all monitoring sites across the UK for this pollutant¹⁹. In 2022, PM₁₀ levels increased in the UK by 1 μ g/m³ on average.

¹⁹ National Statistics, Particulate Matter (PM₁₀/PM_{2.5}), DEFRA

It is difficult to attribute a specific cause to such a small increase which was observed both at our two monitoring sites and at national level. However, with domestic combustion occupying up to 48% of all local emissions of this pollutant in Oxford (and road transport only 10%)²⁰, it is a possibility that this increase could be caused by an increase usage of wood burning stoves and fossil fuels such as coal and wood, which generate a lot more PM than its gas counterparts. The cost of these fuel sources have been significantly more attractive than gas throughout 2022, and it's possible that more people are relying on these heating sources in an attempt to fight current inflation and the increase in cost of living.

The short term AQ objective for PM₁₀ is a maximum of 50 µg/m³ for any 24h mean period, not to be exceeded more than 35 days a year. Table 10 in Appendix A compares the ratified continuous monitored PM₁₀ daily mean concentrations for the past five years with the daily air quality objective of 50 µg/m³, not to be exceeded more than 35 times per year.

The result of PM₁₀ measurements in 2022 show two exceedances of the 50 μ g/m³ 24h mean on High Street and none at AURN St Ebbes. The AQ objective for 24-hour mean PM₁₀ was therefore fully met at these monitoring sites in 2022.



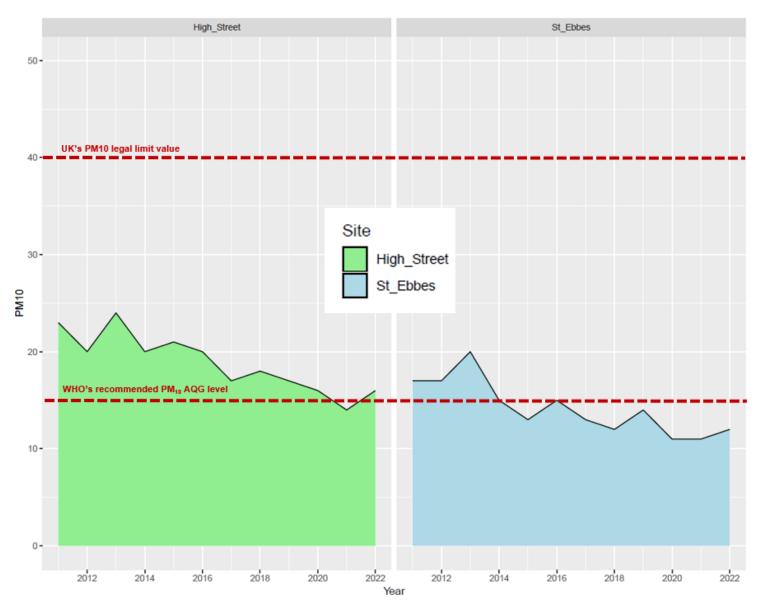
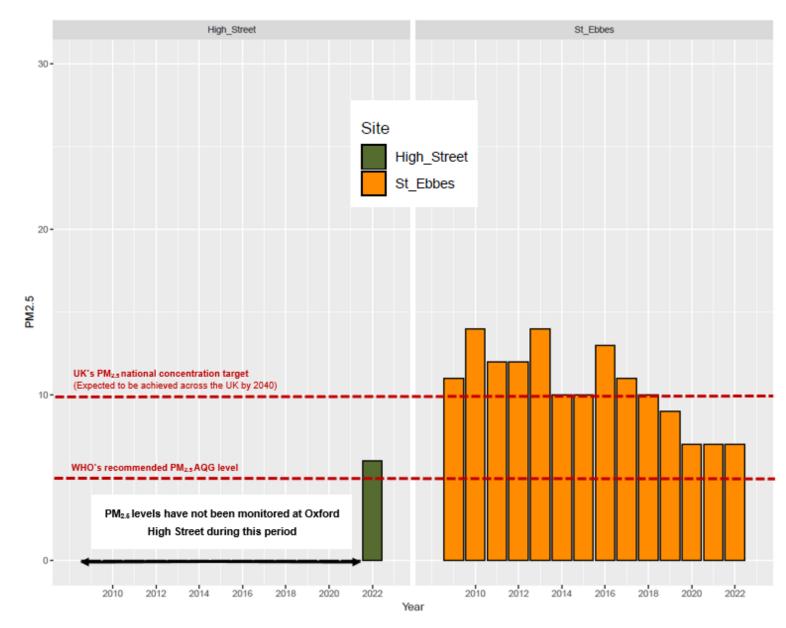


Figure 7 - Long term trends of Annual Mean PM_{2.5} (µg/m³) at Oxford's continuous monitoring stations, 2009-2022



A new UK air quality target now exists for PM_{2.5}, as a result of the EIP official publication on the 31^{st} January 2023. The legal target requires for a maximum annual mean concentration of 10 μ g/m³ to be achieved by 2040, with a new interim target of 12 μ g/m³ by the end of January 2028.

On the 11th May 2022, a FIDAS Instrument was installed at Oxford High Street, allowing for the first time roadside measurements of PM_{2.5} to be undertaken from a reference automatic monitor in Oxford.

The monitored annual mean of PM_{2.5} that was obtained in 2022 was of 7 μ g/m³ at AURN St. Ebbes and of 6 μ g/m³ at Oxford High Street. These annual means are very similar, and both of them are in compliance with the new UK annual mean concentration target and only slightly above the annual mean of the 5 μ g/m³ recommended by the recently published WHO guidelines, for this pollutant.

Figure 7 shows that the PM_{2.5} concentrations measured at Oxford AURN St Ebbes have remained completely stable for the last three years, after a clear downward trend from 2016. This is also the first year we have an annual mean PM_{2.5} measurement for Oxford High Street, so there are no elements for comparison for this site in 2022.

PM_{2.5} measurements obtained in Oxford are aligned with the UK's national trend for this pollutant. Analysis of the PM_{2.5} UK national trend show that average concentrations rose slightly (by 5%) in 2022, from 2021 levels. At Oxford AURN St Ebbes, PM_{2.5} rose by 4.7% in 2022 (moving from an average decimal value of 7.13 to 7.46 μg/m³). However, this increase was not big enough that it could alter the 2022 annual mean for this site.

Table 11 in Appendix A presents the ratified and adjusted monitored PM_{2.5} annual mean concentrations at these sites for the past five years.

Table 17 in Appendix C details the annualisation procedure that had to be followed for to correct PM_{2.5} data at Oxford High Street, as a result of the poor PM_{2.5} data capture rates of this site in 2022.

3.2.3 Ozone (O₃)

Ozone (O₃) is not emitted directly into the atmosphere in significant quantities, but is a secondary pollutant produced by reaction between nitrogen dioxide (NO₂) and hydrocarbons, in the presence of sunlight. Whereas NO₂ contributes to ozone formation, nitrogen oxide (NO) destroys ozone and therefore acts as a local sink. For this reason,

ozone levels are not as high in urban areas (where NO is emitted from vehicles) as in rural areas.

Peak O₃ episodes are strongly linked to typical summer weather conditions (high temperatures, sunny weather and stagnant high pressure systems), giving rise to the so called "summer smog". Ozone is an area wide pollutant, and whilst monitoring sites are relatively sparse compared to those monitoring NO₂, they represent wider population exposure, so a single site may represent the ozone concentrations that hundreds of thousands of people have been exposed to. For this reason, local measures alone are not enough to tackle the problem and actions at different levels of governance (i.e. regionally and internationally) are required.

In Oxford, O_3 is measured at AURN St. Ebbes. The AQ objective for daily maximum on an 8 hour running mean is 100 μ g/m³ not to be exceeded more than 10 days a year.

The data capture of O₃ at AURN St. Ebbes in 2022 was of 99.8%. In 2022, this site exceeded the AQ daily objective for ozone 159 times, during a total of 24 days during the year. This represents a significant increase in the number of exceedances (99 more) and days (12 more), when compared with the results from 2021. <u>AURN St. Ebbes has not met</u> the AQ objectives for this pollutant in 2022.

According to the London Air <u>website</u> (run by the Imperial College London), the entire South East of England has suffered from Moderate to High Ozone levels on the following periods:

- 3th and 4th June 2022;
- 14th and 15th June 2022;
- 16th to 19th July 2022;
- 10th to 15th August 2022.

All of these episodes are strongly linked with high pressure systems delivering high temperatures and sunshine – all the factors that act as catalysts on local and continental precursor emissions and hence are responsible from an increase of ground level ozone production.

All the dates above coincide with the periods where AURN St Ebbes measured its highest Ozone levels in 2022.

Appendix A: Monitoring Results

Table 4 – Details of Automatic Monitoring Sites

Site ID	Site Name	Site Type	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Pollutants Monitored	In AQMA? Which AQMA?	Monitoring Technique	Distance to Relevant Exposure (m) ⁽¹⁾	Distance to kerb of nearest road (m) ⁽²⁾	Inlet Height (m)
CM1	AURN Oxford Centre	Roadside	451359	206157	NO ₂	YES/Oxford city- wide AQMA	Chemiluminescence	1	3	2.5
CM2	Oxford High Street	Roadside	451677	206272	$NO_2;PM_{10;}$ $PM_{2.5}$	YES/Oxford city- wide AQMA	Chemiluminescence Gravimetric analysis	1	2	1.5
CM3	AURN St Ebbes	Urban Background	451118	205353	NO ₂ ;PM ₁₀ ; PM _{2.5} ;O ₃	YES/Oxford city- wide AQMA	Chemiluminescence Mass spectrometry UV Absorption	10	2	2.5

$\frac{1}{2}$

Notes:

- (1) 0m if the monitoring site is at a location of exposure (e.g. installed on the façade of a residential property).
- (2) N/A if not applicable

Table 5 – Details of Non-Automatic Monitoring Sites

Diffusion Tube ID	Site Name	Site Type	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Pollutants Monitored	In AQMA? Which AQMA?	Distance to Relevant Exposure (m) (1) (2) (3)	Distance to kerb of nearest road (m) (2)	Tube Co- located with a Continuous Analyser?	Tube Height (m)
DT1	St Ebbe's	UB	451118	205353	NO ₂	YES/Oxford city- wide AQMA	10	2	YES	2.5
DT2	Weirs Lne./Abingdon Rd. LP1	RS	451904	204215	NO ₂	YES/Oxford city- wide AQMA	2	2	NO	3
DT3	LP 52 Abingdon Rd.	RS	451914	204154	NO ₂	YES/Oxford city- wide AQMA	3	2	NO	3
DT4	Boundary Brook Rd/ Iffley Rd	RS	452961	204662	NO ₂	YES/Oxford city- wide AQMA	3	2	NO	3
DT5	Lenthall Rd Allotments	UB	452818	203448	NO ₂	YES/Oxford city- wide AQMA	5	N/A	NO	1.5
DT7	Oxford Rd/ Between Towns Rd	RS	454472	204246	NO ₂	YES/Oxford city- wide AQMA	3	2	NO	3
DT8	Oxford Rd (Cowley) LP13	RS	454355	204296	NO ₂	YES/Oxford city- wide AQMA	3	1	NO	3
DT14	Windmill Rd. W	RS	454554	207102	NO ₂	YES/Oxford city- wide AQMA	0	2.5	NO	3
DT15	London Rd./BHF	RS	454433	207058	NO ₂	YES/Oxford city- wide AQMA	0	2.5	NO	3
DT16	Headley Way/London Rd. LP2	RS	453982	206817	NO ₂	YES/Oxford city- wide AQMA	1	2	NO	3
DT18	The Roundway	RS	455596	207367	NO ₂	YES/Oxford city- wide AQMA	0	5	NO	3
DT20	Barton Lane LP2	RS	454999	207759	NO ₂	YES/Oxford city- wide AQMA	3	1	NO	3
DT25	Cuttleslowe Rbout 3 Elsfield Rd.	RS	450419	210256	NO ₂	YES/Oxford city- wide AQMA	5	2	NO	3
DT26	Cuttleslowe 3 Summers Place	RS	450389	210189	NO ₂	YES/Oxford city- wide AQMA	1	2	NO	3
DT27	Wolvercote 78 Sunderland Ave.	RS	449824	210198	NO ₂	YES/Oxford city- wide AQMA	1	1	NO	3
DT28	Wolvercote 51 Sunderland Ave	RS	449856	210162	NO ₂	YES/Oxford city- wide AQMA	1	1	NO	3
DT29	Pear Tree P&R N Gateway	RS	449530	210734	NO ₂	YES/Oxford city- wide AQMA	10	4	NO	3
DT30	Osney Lne/Hollybush Row	RS	450668	206053	NO ₂	YES/Oxford city- wide AQMA	2	2	NO	3
DT31	Beckett St.	RS	450566	206227	NO ₂	YES/Oxford city- wide AQMA	5	2	NO	3
DT32	Royal Oxford Hotel	RS	450674	206273	NO ₂	YES/Oxford city- wide AQMA	0	2.5	NO	3
DT33	Botley RD/Mill St	RS	450409	206224	NO ₂	YES/Oxford city- wide AQMA	1	1	NO	3

Tube

Height

1.5

2

Tube Co-

located with a

NO

NO

Distance to

Relevant

(2) (3)

(2)(3)

Distance to

kerb of

1

1.5

Pollutants

In AQMA?

NO

NO

Y OS Grid

Ref

Notes:

TF36

TF37

Diffusion

Site Name

Wolvercote Meadows 1

Wolvercote Meadows 2

(1) Om if the monitoring site is at a location of exposure (e.g. installed on the façade of a residential property).

448095

448688

RS

RS

X OS Grid

Ref

Site Type

(2) N/A if not applicable

(3) These sites have not been put in place to directly assess the level of human exposure to air pollution, but instead to measure the potential impact of future transport schemes on traffic displacement. They are located on isolated areas, (mostly around Oxford's ring road), t a considerable distance from residential zones, and hence they are not relevant for the direct purposes of the LAQM regime.

 NO_2

 NO_2

208830

210123

Table 6 - Annual Mean NO₂ Monitoring Results: Automatic Monitoring (μg/m³)

Site ID	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) ⁽¹⁾	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
CM1	451359	206157	Roadside	99.7	99.7	39	42	28	33	33
CM2	451677	206272	Roadside	99.6	99.6	38	40	26	30	31
CM3	451118	205353	Urban Background	99.6	99.6	15	16	11	11	12

- ☑ Annualisation has been conducted where data capture is <75% and >25% in line with LAQM TG22.
- ☑ Reported concentrations are those at the location of the monitoring site (annualised, as required), i.e. prior to any fall-off with distance correction.

Notes:

The annual mean concentrations are presented as µg/m³.

Exceedances of the NO₂ annual mean objective of 40µg/m³ are shown in **bold**.

All means have been "annualised" as per LAQM.TG22 if valid data capture for the full calendar year is less than 75%. See Appendix C for details.

Concentrations are those at the location of monitoring and not those following any fall-off with distance adjustment.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

Table 7 - Annual Mean NO₂ Monitoring Results: Non-Automatic Monitoring (µg/m³)

Diffusion Tube ID	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) (1)	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
DT1	St Ebbe's	451118	205353	UB	100	100	15	16	11	11	11
DT2	Weirs Lne./Abingdon Rd. LP1	451904	204215	RS	100	100	27	29	23	25	21
DT3	LP 52 Abingdon Rd.	451914	204154	RS	92	92	29	34	26	27	27
DT4	Boundary Brook Rd/ Iffley Rd	452961	204662	RS	92	92	27	28	23	26	27
DT5	Lenthall Rd Allotments	452818	203448	UB	100	100	14	14	10	11	10
DT7	Oxford Rd/Between Towns Rd	454472	204246	RS	100	100	28	32	27	30	30
DT8	Oxford Rd (Cowley) LP13	454355	204296	RS	100	100	27	31	24	29	29
DT14	Windmill Rd. W	454554	207102	RS	100	100	32	35	28	30	28
DT15	London Rd./BHF	454433	207058	RS	92	92	25	27	21	23	23
DT16	Headley Way/London Rd. LP2	453982	206817	RS	100	100	25	27	19	22	21
DT18	The Roundway	455596	207367	RS	92	92	26	28	22	24	23
DT20	Barton Lane LP2	454999	207759	RS	100	100	27	28	22	23	20
DT25	Cuttleslowe Rbout 3 Elsfield Rd.	450419	210256	RS	100	100	35	35	26	28	25
DT26	Cuttleslowe 3 Summers Place	450389	210189	RS	75	75	41	40	31	34	32
DT27	Wolvercote 78 Sunderland Ave.	449824	210198	RS	100	100	29	29	22	22	20
DT28	Wolvercote 51 Sunderland Ave	449856	210162	RS	92	92	27	26	22	24	20
DT29	Pear Tree P&R N Gateway	449530	210734	RS	100	100	25	26	20	21	21
DT30	Osney Lne/Hollybush Row	450668	206053	RS	92	92	28	27	19	22	20
DT31	Beckett St.	450566	206227	RS	92	92	31	32	21	25	23
DT32	Royal Oxford Hotel	450674	206273	RS	100	100	31	32	24	27	25
DT33	Botley RD/Mill St	450409	206224	RS	100	100	26	24	19	22	18
DT35	Botley Rd /Hillview Rd	450029	206207	RS	100	100	32	34	23	26	24
DT36	Botley Rd N (Prestwich Place)	449657	206245	RS	100	100	27	25	17	19	16
DT39	St Aldate's	451359	206157	RS	100	100	39	43	28	33	33
DT40	Queen St.	451270	206144	RS	100	100	26	28	18	21	22
DT41	Bonn Square	451216	206133	RS	92	92	23	26	17	21	22
DT42	New Rd.	451073	206191	RS	92	92	29	33	22	29	29
DT43	Park End St.	450885	206275	RS	100	100	32	35	22	28	27

[☑] Annualisation has been conducted where data capture is <75% and >25% in line with LAQM TG22.

[☑] Diffusion tube data has been bias adjusted.

⊠ Reported concentrations are those at the location of the monitoring site (bias adjusted and annualised, as required), i.e. prior to any fall-off with distance correction.

Notes:

The annual mean concentrations are presented as µg/m³.

Exceedances of the NO₂ annual mean objective of 40µg/m³ are shown in **bold**.

NO₂ annual means exceeding 60µg/m³, indicating a potential exceedance of the NO₂ 1-hour mean objective are shown in **bold and underlined**.

Means for diffusion tubes have been corrected for bias. All means have been "annualised" as per LAQM TG22 if valid data capture for the full calendar year is less than 75%. See Appendix C for details.

Concentrations are those at the location of monitoring and not those following any fall-off with distance adjustment.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

Table 8 - 1-Hour Mean NO₂ Monitoring Results, Number of 1-Hour Means > 200µg/m³

Site ID	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) ⁽¹⁾	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
CM1	451359	206157	Roadside	99.7	99.7	1	3	0	0	1
CM2	451677	206272	Roadside	99.6	99.6	0 (106)	2	1	0	0
CM3	451118	205353	Urban Background	99.6	99.6	0	0	0	0	0

Notes:

Results are presented as the number of 1-hour periods where concentrations greater than 200µg/m³ have been recorded.

Exceedances of the NO₂ 1-hour mean objective (200µg/m³ not to be exceeded more than 18 times/year) are shown in **bold**.

If the period of valid data is less than 85%, the 99.8th percentile of 1-hour means is provided in brackets.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

Table 9 - Annual Mean PM₁₀ Monitoring Results (µg/m³)

Site ID	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) ⁽¹⁾	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
CM2	451677	206272	Roadside	77.0	77.0	18	19	16	14	16
CM3	451118	205353	Urban Background	99.9	99.9	12	14	11	11	12

☑ Annualisation has been conducted where data capture is <75% and >25% in line with LAQM.TG22.

Notes:

The annual mean concentrations are presented as µg/m³.

Exceedances of the PM₁₀ annual mean objective of 40µg/m³ are shown in **bold**.

All means have been "annualised" as per LAQM.TG22 if valid data capture for the full calendar year is less than 75%. See Appendix C for details.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

<u>1</u>3

Table 10 - 24-Hour Mean PM₁₀ Monitoring Results, Number of PM₁₀ 24-Hour Means > 50μg/m³

Site ID	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) ⁽¹⁾	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
CM2	451677	206272	Roadside	77.0	77.0	0 (30)	7	0	0	2
CM3	451118	205353	Urban Background	99.9	99.9	1	5	0	1	0

Notes:

Results are presented as the number of 24-hour periods where daily mean concentrations greater than 50µg/m³ have been recorded.

Exceedances of the PM₁₀ 24-hour mean objective (50µg/m³ not to be exceeded more than 35 times/year) are shown in **bold**.

If the period of valid data is less than 85%, the 90.4th percentile of 24-hour means is provided in brackets.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

Table 11 - Annual Mean PM_{2.5} Monitoring Results (μg/m³)

Site ID	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing)	Site Type	Valid Data Capture for Monitoring Period (%) ⁽¹⁾	Valid Data Capture 2022 (%) ⁽²⁾	2018	2019	2020	2021	2022
CM2	451677	206272	Roadside	64.3	41.0	NM	NM	NM	NM	6
CM3	451118	205353	Urban Background	99.9	99.9	10	9	7	7	7

☑ Annualisation has been conducted where data capture is <75% and >25% in line with LAQM TG22.

Notes:

The annual mean concentrations are presented as $\mu g/m^3$.

All means have been "annualised" as per LAQM TG22 if valid data capture for the full calendar year is less than 75%. See Appendix C for details.

- (1) Data capture for the monitoring period, in cases where monitoring was only carried out for part of the year.
- (2) Data capture for the full calendar year (e.g. if monitoring was carried out for 6 months, the maximum data capture for the full calendar year is 50%).

NM – Not Monitored

Appendix B: Full Monthly Diffusion Tube Results for 2022

Table 12 - NO₂ 2022 Diffusion Tube Results (μg/m³)

DT ID	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Mean: Raw Data	Annual Mean: Annualised and Bias Adjusted (0.74)	Annual Mean: Distance Corrected to Nearest Exposure	Comment
DT1	St Ebbe's	451118	205353	24	13	18	14	10	11	12	12	14	13	14	20	14.5	11	*	
DT2	Weirs Lne./Abingdo n Rd. LP1	451904	204215	44	25	36	29	23	23	24	27	29	27	23	35	28.6	21	*	
DT3	LP 52 Abingdon Rd.	451914	204154	51	36	40	NR	30	33	34	30	36	38	35	44	36.8	27	*	
DT4	Boundary Brook Rd/ Iffley Rd	452961	204662	52	37	42	NR	31	29	30	30	33	34	40	45	36.6	27	*	
DT5	Lenthall Rd Allotments	452818	203448	20	14	21	12	9	9	9	9	12	12	21	20	13.9	10	*	
DT7	Oxford Rd/ Between Towns Rd	454472	204246	54	45	40	34	38	40	37	31	35	43	46	41	40.3	30	*	
DT8	Oxford Rd(Cowley) LP13	454355	204296	50	42	47	35	33	32	34	33	38	34	42	48	38.9	29	*	
DT14	Windmill Rd. W	454554	207102	61	48	35	32	37	36	32	37	33	38	42	41	38.5	28	*	
DT15	London Rd./BHF	454433	207058	43	NR	38	29	26	26	27	25	28	33	33	32	24	23	*	
DT16	Headley Way/London Rd. LP2	453982	206817	42	25	35	30	23	20	24	28	26	23	24	34	27.8	21	*	
DT18	The Roundway	455596	207367	43	29	34	28	NR	23	28	27	33	26	32	36	30.7	23	*	
DT20	Barton Lane LP2	454999	207759	39	23	33	29	21	21	24	26	28	24	26	31	27.0	20	*	
DT25	Cuttleslowe Rbout 3 Elsfield Rd.	450419	210256	52	36	36	27	28	28	29	25	34	35	34	42	33.8	25	*	
DT26	Cuttleslowe 3 Summers Place	450389	210189	56	36	54	45	31	NR	NR	44	47	NR	39	41	43.4	32	*	
DT27	Wolvercote 78 Sunderland Ave.	449824	210198	41	33	29	22	23	24	24	20	23	28	30	31	27.3	20	*	
DT28	Wolvercote 51 Sunderland Ave	449856	210162	43	NR	33	21	23	25	22	24	32	24	30	20	27.0	20	*	
DT29	Pear Tree P&R N Gateway	449530	210734	40	34	27	23	22	25	23	20	26	32	35	30	28.0	21	*	
DT30	Osney Lne/Hollybus h Row	450668	206053	37	NR	35	25	21	20	23	24	29	26	22	35	26.9	20	*	
DT31	Beckett St.	450566	206227	41	NR	38	27	25	23	31	31	36	30	27	32	30.9	23	*	
DT32	Royal Oxford Hotel	450674	206273	45	30	45	33	25	27	31	35	33	31	33	34	33.5	25	*	
DT33	Botley RD/ Mill St	450409	206224	34	20	37	30	19	16	18	26	21	17	22	32	24.3	18	*	
DT35	Botley Rd /Hillview Rd	450029	206207	43	31	39	28	27	28	31	28	30	32	35	31	32.0	24	*	

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DT ID	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Mean: Raw Data	Annual Mean: Annualised and Bias Adjusted (0.74)	Annual Mean: Distance Corrected to Nearest Exposure	Comment
DT36	Botley Rd N (Prestwich Place)	449657	206245	32	21	27	17	17	16	19	18	24	20	25	23	21.6	16	*	
DT39	St Aldate's	451359	206157	49	38	57	45	37	36	41	45	40	44	50	51	44.5	33	*	
DT40	Queen St.	451270	206144	42	28	39	30	23	24	23	27	28	26	30	33	29.3	22	*	
DT41	Bonn Square	451216	206133	44	NR	34	28	25	25	23	24	28	27	28	35	29.1	22	*	
DT42	New Rd.	451073	206191	56	NR	50	41	36	36	36	39	37	34	32	35	39.2	29	*	
DT43	Park End St.	450885	206275	49	37	40	32	32	33	35	35	35	30	35	37	35.9	27	*	
DT44	Hythe Bridge St.	450795	206343	40	NR	34	30	27	27	28	NR	32	NR	30	27	30.5	23	*	
DT45	Worcester St.	450942	206424	46	NR	47	NR	38	NR	40	39	40	38	42	45	41.6	31	*	
DT46	Beaumont St.	451167	206519	44	29	36	NR	24	23	26	22	25	28	31	34	29.1	22	*	
DT47	George St. / Magdalen St.	451222	206387	42	31	33	26	24	28	27	24	29	NR	33	40	30.7	23	*	
DT48	George St.	450981	206344	43	34	NR	NR	28	29	29	27	26	34	41	38	32.9	24	*	
DT49	Cornmarket St.	451322	206242	36	25	31	20	19	20	21	17	23	27	27	33	24.7	18	*	
DT50	High St. / Turl St.	451467	206222	38	30	42	33	27	25	26	30	NR	32	27	38	31.5	23	*	
DT51	50 High St.	451900	206250	57	39	58	50	38	41	46	40	33	33	36	38	42.4	31	*	
DT52	Longwall St.	451972	206283	64	51	47	41	41	43	40	32	37	39	41	42	43.0	32	*	
DT53	Magdalen Bridge	452099	206117	35	19	29	24	19	17	21	23	23	20	22	28	23.4	17	*	
DT54	York Place	452325	206015	38	27	31	19	19	21	17	19	22	30	32	32	25.6	19	*	
DT55	St Clements	452326	205992	70	54	55	43	57	63	61	53	60	61	66	55	58.2	43	35	
DT56	High St.	451576	206232	61	51	51	35	47	44	45	43	43	51	49	46	47.1	35	*	
DT57	Speedwell St. / St. Aldate's	451407	205807	52	38	40	40	41	38	42	39	40	32	35	38	39.5	29	*	
DT58	Folly Bridge	451437	205529	41	28	37	27	27	28	28	30	33	31	30	34	31.2	23	*	
DT59		451353	205643	35	19	41	32	19	19	22	26	28	20	23	32	26.4	19	*	
DT60	New Butterwyke P./ Thames St.	451248	205710	36	28	37	32	27	24	29	30	34	27	29	36	30.7	23	*	
DT61	Friars Wharf	451219	205707	30	16	27	18	13	12	16	18	18	15	16	27	18.9	14	*	
DT64	Thames St. / Oxpens Rd.	450887	205825	30	16	28	21	19	16	20	23	25	17	16	27	21.4	16	*	
DT65	Speedwell St. / Littlegate	451206	205780	46	31	37	29	28	25	25	27	28	25	29	31	30.2	22	*	
DT68	Norfolk St.	451030	205962	42	34	34	32	24	24	23	27	26	26	30	30	29.3	22	*	
DT69	Paradise Square	450982	205973	32	NR	32	22	20	18	19	20	27	24	25	32	24.6	18	*	
DT70	Castle St.	451062	206067	44	27	36	30	26	26	26	28	28	22	24	33	29.1	22	*	

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DT II	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Mean: Raw Data	Annual Mean: Annualised and Bias Adjusted (0.74)	Annual Mean: Distance Corrected to Nearest Exposure	Comment
DT71	Motors	449617	210216	50	36	43	32	30	32	35	34	35	38	33	36	36.1	27	*	
DT72	Cowley Rd./ James Street	452761	205745	51	36	46	NR	30	27	31	35	35	31	32	40	35.9	27	*	
DT73	Walton Street LP18	450960	206590	35	22	35	21	18	20	20	19	23	25	28	30	24.5	18	*	
DT76		451226	206504	43	34	30	26	25	24	25	20	27	30	31	37	29.3	22	*	
DT77	2	452451	205999	55	NR	44	33	44	51	44	41	46	52	59	48	47.0	35	*	
DT79	Old Abingdon Rd.	451908	203919	30	22	26	21	18	33	NR	20	23	23	25	30	24.6	18	*	
DT80	Hollow way Road	454651	204270	68	51	NR	NR	41	43	40	35	44	45	47	43	45.7	34	*	
DT81	Cowley Rd/ Union Street	452805	205731	42	27	28	24	21	20	19	19	22	24	26	31	25.2	19	*	
DT82	Summertown Parade	450806	208978	38	NR	28	21	17	18	18	17	21	23	24	31	23.3	17	*	
DT83	A44 Woodstock Rd.	449681	210263	64	46	38	34	40	41	36	28	39	40	43	41	40.7	30	*	
DT84	226 Botley Rd.	449273	206274	37	26	25	20	20	21	20	21	21	27	29	29	24.6	18	*	
DT85	St Clements 3	452625	206068	54	33	45	43	39	38	36	44	42	39	36	44	41.1	30	*	
DT86	72 Blackbird Leys	455134	202841	37	22	26	23	14	16	16	17	21	21	22	31	22.2	16	*	
DT87	New Inn Hall St	451164	206246	33	21	27	18	16	NR	15	14	19	20	23	22	20.7	15	*	
DT88	St Michaels St	451205	206341	30	19	25	18	15	15	13	13	18	18	20	27	19.2	14	*	
DT89	St/Warket St	451439	206330	33	20	NR	NR	15	15	14	13	17	20	21	29	19.6	15	*	
DT90	Rose Hill (Ashhurst Way)	453368	203323	36	NR	33	24	19	19	19	22	22	25	26	32	25.0	19	*	
DT91	Garsington Rd (Premier Place)	455267	203719	56	NR	34	36	35	34	32	9	37	37	41	40	37.4	28	*	
DT92	BB Leys	455702	203062	35	NR	26	22	16	15	16	17	20	18	22	26	21.1	16	*	
DT93	Manatan	451363	208785	29	NR	21	15	13	14	13	12	15	16	20	23	17.2	13	*	
DT94		451360	206427	NM	NM	NM	20	16	16	15	13	19	22	27	27	19.5	14	*	
DT9	Broad S- Lbay	451433	206438	NM	NM	NM	19	18	17	14	13	18	23	25	27	19.2	14	*	
LT1	26 Prince St	452786	205860	28	24	22	19	13	10	10	11	12	NR	20	25	17.6	13	*	
LT2	1A Woodlands Rd	453927	207068	NR	NR	NR	13	10	8	11	11	11	16	17	19	12.9	10	*	
LT3	47 Ouerni	455310	206681	27	NR	18	15	18	NR	12	11	16	16	18	24	17.4	13	*	
LT4	138-146 Morrell Av	453575	206037	27	NR	21	15	17	12	15	15	17	16	19	24	17.8	13	*	
LT5	189 Divinity Rd	453576	205938	29	28	25	16	15	8	11	9	10	13	17	20	16.7	12	*	
LT6	St Christophers school	454473	204588	25	NR	19	14	11	9	11	10	14	18	21	25	16.0	12	*	
LT7	126 Th a	454930	206287	40	34	29	24	26	NR	31	21	33	26	31	31	29.6	22	*	

DT II	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Mean: Raw Data	Annual Mean: Annualised and Bias Adjusted (0.74)	Annual Mean: Distance Corrected to Nearest Exposure	Comment
LT8	East Oxford Primary	452903	205776	32	24	14	16	12	8	12	11	13	18	23	25	17.3	13	*	
LT9	School 4 Quarry school	455447	206966	25	23	19	14	15	NR	11	11	15	16	19	21	17.3	13	*	
LT10	22 Cladatana	455243	207170	25	NR	25	NR	11	9	11	10	13	15	20	22	16.0	13	*	
LT11	19 Wharton Rd	454918	207054	26	NR	NR	13	10	8	10	9	12	15	21	22	14.6	11	*	
LT12	Ruskin Hall	454260	207741	34	NR	NR	19	19	16	18	15	18	24	28	31	22.2	16	*	
LT13	21 Latimer Rd	454221	206796	25	23	17	14	11	10	16	11	14	16	19	26	16.8	12	*	
LT14	94 Howard St	453138	204917	30	NR	23	19	14	9	12	10	13	16	19	23	17.0	13	*	
LT15	96 Valentia Rd	454013	206437	24	22	16	14	11	NR	11	9	14	16	19	24	16.3	12	*	
LT16	103-139 Hurst St	452985	205185	30	NR	21	18	14	10	12	11	15	18	22	27	17.9	13	*	
TF1	Oxey Mead Lake 1	447817	210695	NM	NM	NM	NM	8	7	10	11	12	10	10	19	10.8	9	*	Monitoring not for LAQM (assessing human exposure) purposes but to assess potential AQ impacts from traffic displacement that result from future transport schemes
TF2	Oxey Mead Lake 2	447945	210710	NM	NM	NM	NM	11	10	16	19	19	12	13	21	15.1	13	*	Monitoring not for LAQM (assessing human exposure) purposes but to assess potential AQ impacts from traffic displacement that result from future transport schemes
TF3	Oxey Mead Lake 3	448247	210661	NM	NM	NM	NM	26	28	39	38	40	25	25	18	29.9	25	*	Monitoring not for LAQM (assessing human exposure) purposes but to assess potential AQ impacts from traffic displacement that result from future transport schemes
TF4	Wolvercote Village	449145	209732	NM	NM	NM	NM	10	10	12	15	17	NR	16	24	14.7	13	*	
TF5	Wolvercote Primary School	449740	209866	NM	NM	NM	NM	12	13	16	17	19	16	15	26	16.7	14	*	
TF6	306 Woodstock Road	450300	209379	NM	NM	NM	NM	13	14	17	14	19	19	21	25	17.7	15	*	
TF7	339 Banbury Road	450602	209634	NM	NM	NM	NM	22	24	25	24	28	28	34	36	27.5	23	*	
TF8	191 Woodstock Road	450695	208278	NM	NM	NM	NM	17	20	20	19	25	24	27	34	23.2	20	*	
TF9	48 Woodstock Road	451009	207199	NM	NM	NM	NM	20	20	22	17	23	28	29	33	24.1	20	*	
TF10	99 Banbury Road	451035	207953	NM	NM	NM	NM	NR	NR	23	20	24	24	28	28	24.7	19	*	
TF11	0.C. Dork	451626	206893	NM	NM	NM	NM	15	17	17	17	19	24	26	26	20.1	17	*	
TF12	15 Banbury Road	451170	207087	NM	NM	NM	NM	14	12	16	17	20	22	24	32	19.7	17	*	
TF13	Walton Street 76	450625	207212	NM	NM	NM	NM	19	19	20	18	25	25	29	33	23.4	20	*	
TF14	69 Kingston Road	450545	207728	NM	NM	NM	NM	NR	12	15	NR	15	18	NR	NR	15.2	15	*	
TF15	Park End Street	450789	206269	NM	NM	NM	NM	39	39	42	47	46	38	40	44	41.8	36	*	
TF16	St Aldates 61	451420	205729	NM	NM	NM	NM	31	31	32	30	32	33	34	39	32.8	28	*	

OT ID	Site name	X OS Grid Ref (Easting)	Y OS Grid Ref (Northing	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual Mean: Raw Data	Annual Mean: Annualised and Bias Adjusted (0.74)	Annual Mean: Distance Corrected to Nearest Exposure	Comment
TF37	Wolvercote Meadows 2	448688	210123	NM	NM	NM	NM	42	52	55	55	45	52	52	42	49.5	42	*	Monitoring not for LAQM (assessing human exposure) purposes but to assess potential AQ impacts from traffic displacement that result from future transport schemes

- ☑ All erroneous data has been removed from the NO₂ diffusion tube dataset presented in Table B.1.
- ☑ Annualisation has been conducted where data capture is <75% and >25% in line with LAQM TG22.
- Local bias adjustment factor used.
- ☐ National bias adjustment factor used.
- ☑ Where applicable, data has been distance corrected for relevant exposure in the final column.
- ☑ Oxford City Council confirm that all 2022 diffusion tube data has been uploaded to the Diffusion Tube Data Entry System.

Notes:

Exceedances of the NO₂ annual mean objective of 40µg/m³ are shown in **bold**.

NO₂ annual means exceeding 60µg/m³, indicating a potential exceedance of the NO₂ 1-hour mean objective are shown in **bold and underlined**.

See Appendix C for details on bias adjustment and annualisation.

→ NR – Not Recovered (Lost/damaged/Erroneous data)

5 NM – Not Monitored

(*) According to paragraph 7.84 of the LAQM TG(22), considerations should be given to distance correct all the diffusion tubes that are not representative of human exposure, and whose concentrations fall within 10% of the NO₂ annual mean objective (i.e. > 36 ugm⁻³), to account for the inherent uncertainty in diffusion tube monitoring concentration data. In 2022, only 6 of the diffusion tube monitoring results showed NO₂ concentration levels > 36 ugm⁻³ - Diffusion tubes: DT55; TF19; TF27; TF31; TF35 and TF37

However,

Diffusion tubes TF19; TF27; TF31; TF35 and TF37 have been installed away from residential areas and hence away from receptors. This is because the nature of this monitoring work is completely different from the LAQM one – These tubes have not been installed to directly assess relevant human exposure to air pollution, but instead to assess the potential air quality impacts from traffic displacement, that may occur as a result of future traffic schemes that are being considered for implementation in Oxford city. As such, these tubes have not been corrected for distance.

The only tube that was corrected for distance in this AQ AS Report was DT 55 – St Clements

LAQM Annual Status Report 2022

Appendix C: Supporting Technical Information / Air Quality Monitoring Data QA/QC

New or Changed Sources Identified Within Oxford during 2022

Oxford City Council has not identified any new sources relating to air pollution within the reporting year of 2022.

Additional Air Quality Works Undertaken by Oxford City Council during 2022

Oxford City Council has increased diffusion tube monitoring capability in 2022. Thirty Seven (37) extra new monitoring locations were added to the network, in order to increase our knowledge of air quality baseline levels across the city, and which will allow us to better estimate the potential impacts of future traffic related interventions in the city. Oxford City Council is now monitoring air quality at a total of 127 locations (126 with diffusion tubes, 3 with automatic monitors and 2 locations where both techniques are used).

QA/QC of Diffusion Tube Monitoring

Oxford City Council changed the laboratory for diffusion tube analysis in 2022, due to the fact that South Yorkshire Air Quality Samplers (our previous supplier) have ceased to operate.

As such, Oxford's diffusion tubes were supplied and analysed in 2022 by the accredited laboratory (SOCOTEC), using the 50% Triethanolamine (TEA) in Acetone method, and using a standard operating procedure (ANU/SOP/1015) that meets the guidelines set out in DEFRA's 'Diffusion Tubes for Ambient NO₂ Monitoring: <u>Practical Guidance</u>.

SOCOTEC is subject to quality assurance testing as part of their accreditation. This involves an independent comparison to other laboratories, under the independent AIR-PT scheme. The results of the latest inter-comparisons are publicly available for <u>scrutiny</u>.

All the diffusion tubes used in the 2022 monitoring campaign were replaced according to DEFRA's 2022 diffusion tube monitoring <u>calendar</u> and within the ± 2 days due date tolerance.

Diffusion Tube Annualisation

Thirty seven (37) diffusion tube monitoring locations had an annual data capture below 75% in 2022 due to the fact of these tubes only having been installed in May 2022. As such, annualisation was required at those sites. The annualisation procedures used were the ones detailed on LAQM TG 22 Box 7-10 for NO₂ monitoring diffusion tube data. Three AURN Urban background sites and one AURN Rural Background site were used for annualisation purposes: Oxford St Ebbes, Leamington Spa, Swindon Walcot, and Chilbolton Observatory. All these sites were chosen as each one of them have a percentage of data capture > 85% and also because they are both located at less than 50 miles away from our monitoring sites, as per the annualisation requirements. Table 13 (below) provides the summary of the annualisation procedure for these sites.

Table 13 - Annualisation Summary (concentrations presented in µg/m³)

Site ID	Annualisatio n Factor AURN St Ebbes	Annualisatio n Factor AURN Swindon Walcot	Annualisatio n Factor AURN Leamington Spa	Annualisatio n Factor AURN Chilbolton Observatory	Average Annualisatio n Factor	Raw Data Annual Mean	Annualised Annual Mean *
TF1	1.11	1.21	1.13	1.15	1.15	11	12
TF2	1.11	1.21	1.13	1.15	1.15	15	17
TF3	1.11	1.21	1.13	1.15	1.15	30	34
TF4	1.10	1.20	1.14	1.13	1.14	15	17
TF5	1.11	1.21	1.13	1.15	1.15	17	19
TF6	1.11	1.21	1.13	1.15	1.15	18	20
TF7	1.11	1.21	1.13	1.15	1.15	28	32
TF8	1.11	1.21	1.13	1.15	1.15	23	27
TF9	1.11	1.21	1.13	1.15	1.15	24	28
TF10	1.02	1.09	1.04	1.08	1.06	25	26
TF11	1.11	1.21	1.13	1.15	1.15	20	23
TF12	1.11	1.21	1.13	1.15	1.15	20	23
TF13	1.11	1.21	1.13	1.15	1.15	24	27
TF14	1.20	1.42	1.34	1.28	1.31	15	20
TF15	1.11	1.21	1.13	1.15	1.15	42	48
TF16	1.11	1.21	1.13	1.15	1.15	33	38
TF17	1.11	1.21	1.13	1.15	1.15	30	35
TF18	1.11	1.19	1.09	1.16	1.14	19	22
TF19	1.11	1.21	1.13	1.15	1.15	82	95
TF20	1.11	1.21	1.13	1.15	1.15	19	22
TF21	1.11	1.21	1.13	1.15	1.15	26	30
TF22	1.11	1.21	1.13	1.15	1.15	29	34
TF23	1.11	1.21	1.13	1.15	1.15	27	30
TF24	1.11	1.21	1.13	1.15	1.15	18	21
TF25	1.11	1.21	1.13	1.15	1.15	21	24
TF26	1.11	1.21	1.13	1.15	1.15	27	31
TF27	1.11	1.21	1.13	1.15	1.15	49	56
TF28	1.11	1.21	1.13	1.15	1.15	26	30
TF29	1.07	1.14	1.09	1.10	1.10	18	20
TF30	1.11	1.21	1.13	1.15	1.15	41	47
TF31	1.11	1.21	1.13	1.15	1.15	50	58
TF32	1.11	1.21	1.13	1.15	1.15	24	27
TF33	1.11	1.21	1.13	1.15	1.15	19	21
TF34	1.11	1.22	1.17	1.13	1.16	41	47
TF35	1.11	1.21	1.13	1.15	1.15	67	77
TF36	1.10	1.20	1.14	1.13	1.14	42	48
TF37	1.11	1.21	1.13	1.15	1.15	49	57

^{*} A bias adjustment factor still needs to be applied to this column, to arrive to the final annual mean NO₂ concentration for each site

Diffusion Tube Bias Adjustment Factors

The diffusion tube data presented within the 2022 ASR have been corrected for bias using an adjustment factor. Bias represents the overall tendency of the diffusion tubes to under or over-read relative to the reference *chemiluminescence* analyser. LAQM TG22 provides guidance with regard to the application of a bias adjustment factor to correct diffusion tube monitoring. Triplicate co-location studies can be used to determine a local bias factor based on the comparison of diffusion tube results with data taken from NOx/NO2 continuous analysers. Alternatively, the national database of diffusion tube co-location surveys provides bias factors for the relevant laboratory and preparation method.

In 2022, Oxford City Council has conducted one local co-location study at roadside AURN Oxford Centre. The bias adjustment factor that was obtained from this study was **0.74**.

The average of the national bias correction factor for diffusion tubes from all the UK labs that tested using the same Acetone method (50% TEA) was of <u>0.80</u>, and can be found on the latest version of the National Diffusion Tube Bias Adjustment Factor spreadsheet (March 2023).

However, if we only consider the average of all the studies conducted by SOCOTEC Didcot (Oxford City Council's lab), the factor reduces to **0.76**.

Although recognising that this year's national bias factor is slightly higher than the local one, Oxford City Council decided to still use its local bias adjustment factor in this report, for a question of methodology and consistency with previous AQ ASRs, and also due to the fact that our local co-location studies have presented "good" precision for the diffusion tubes in 2022, together with high quality chemiluminescence results, and an extremely high data capture rate for NO_x (>99%) obtained from our AURN monitoring sites.

A summary of bias adjustment factors used by Oxford City Council over the past five years is presented in Table 14 below.

Table 15 (below) shows the accuracy of the local bias adjustment factors used in 2022, as well as the most relevant figures resulting for the calculation of the bias adjustment factor, and which have been obtained using DEFRA's approved bias adjustment factor spread sheet.

Table 14 - Bias Adjustment Factors

Monitoring Year	Local or National	If National, Version of National Spreadsheet	Adjustment Factor
2022	Local	NA	0.74
2021	Local	NA	0.98/0.98
2020	Local	NA	0.96/0.97
2019	Local	NA	0.94/1.05
2018	Local	NA	0.89/0.97

Table 15 - Local Bias Adjustment Calculations

	Local Bias Adjustment (AURN Oxford Centre)
Periods used to calculate bias	12
Bias Factor A	0.74 (0.7-0.79)
Bias Factor B	35% (27% - 43%)
Diffusion Tube Mean (μg/m³)	44
Mean CV (Precision)	5
Automatic Mean (µg/m³)	33
Data Capture	100%
Adjusted Tube Mean (µg/m³)	33 (31-35)

Notes:

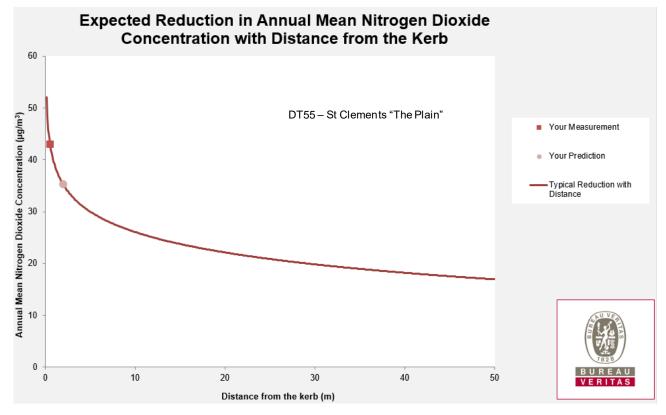
A single local bias adjustment factor has been used to bias adjust the 2022 diffusion tube results.

NO₂ Fall-off with Distance from the Road

Wherever possible, monitoring locations are representative of exposure. However, where this is not possible, the NO₂ concentration at the nearest location relevant for exposure has been estimated using the Diffusion Tube Data Processing Tool/NO₂ fall-off with distance calculator available on the LAQM Support website. Where appropriate, non-automatic annual mean NO₂ concentrations corrected for distance are presented on Table 16 (below).

Table 16 - NO₂ Fall off with distance calculations (concentrations presented in µg/m³)

Site ID	Distance (m): Monitoring Site to Kerb	Distance (m): Receptor to Kerb	Monitored Concentration (Annualised and Bias Adjusted	Background Concentration	Concentrati on Predicted at Receptor	Comments
DT55	0.5	2	43	11	35.2	The Urban Background concentration value used for this correction was obtained from AURN St Ebbes



QA/QC of Automatic Monitoring

Oxford City Council currently operates three automatic monitoring sites. All routine calibration and maintenance is carried out by members of Oxford City Council's Environmental Quality team, and performed in accordance with manufacturers' and Automated Urban Monitoring Network site operators' manual. Instrument drift is routinely checked by:

- a daily internal instrument calibration which is carried out automatically using an electronic calibration check;
- every two weeks a manual external instrument calibration is carried out by Oxford
 City Council using gas cylinders that can be traced back to reference standards for each pollutant;
- every six months an audit of instrument response is carried out by an external organization using independent gas calibration standards.

The above checks enable data to be examined subsequently for instrument drift, which is expected, or for faulty data which is usually not expected. Before final publication of the air quality annual monitoring results for comparison against current legislation, the air quality data needs to be ratified.

Data Ratification is a detailed manual check of the data set carried out on a quarterly basis in all our automatic monitoring stations covered by the full QA/QC process. It requires a longer-term view of the dataset, incorporating the results from the independent QA/QC audits of the monitoring stations.

All the automatic monitoring data obtained in 2022 and presented within this ASR has been fully ratified by Ricardo Energy & Environment, following in full all the national AURN QA/QC procedures²¹. Live and Historic data from our 3 automatic monitoring sites can be found on the following websites:

- UK-Air
- AQ England
- Oxfordshire Air Quality Info

²¹ QA/QC Procedures for the UK Automatic Urban and Rural Air Quality Monitoring Network (AURN)

PM₁₀ and PM_{2.5} Monitoring Adjustment

The instruments used at AURN St Ebbes and Oxford High Street to measure PM₁₀ and PM_{2.5} data (FIDAS), do not require the application of any correction factor.

Automatic Monitoring Annualisation

All automatic monitoring locations within Oxford City Council recorded data capture of greater than 75% for all pollutants, with the exception of PM_{2.5} at Oxford High Street.

A FIDAS Instrument was installed at Oxford High Street on the 11th May 2022, allowing measurements of PM_{2.5} to be undertaken for the first time at this monitoring site.

From the 23th September to the 14th December the FIDAS was not operational due to a series of software issues that led it to be shipped back to Germany for repair during this period. These two factors led for the complete data capture of PM_{2.5} at this site to be of 41.04% in 2022. The PM_{2.5} annual mean at Oxford High Street therefore had to be annualised.

The procedure followed was the one described in box 7-9 of the LAQM TG22 for the annualisation of continuous monitoring data. Table 17 below shows the annualisation procedure that was undertaken, and which includes reference to the sites used for this correction.

Table 17 - High Street PM_{2.5} Annualisation Summary (means presented in µg/m³)

AURN Urban Background Site	PM _{2.5} Data Capture 2022 (%)	Distance to annualised site (Km)	Annual Mean PM _{2.5} in 2022 (Am)	Period Mean 2022 (Pm)*	Ratio (Am/Pm)				
Oxford St Ebbes	99.9	1	7.4	8.8	0.84				
Reading New Town	95.7	39	7.9	9.3	0.85				
		Average Ratio			0.85				
Oxford High Street PM2.5 Raw Annual Mean									
	Oxford High Str	eet PM2.5 Annual Mo	ean (Annualised)		6				

^{*}The period mean corresponds to the PM $_{2.5}$ averages that were obtained at the 2 AURN sites for the period that goes from 01/01/2022 to the 13/05/2022 16:00 and from 23/09/2022 07:00 to the 14/12/2022 16:00 – and correspond to the period where Oxford High Street was not monitoring PM $_{2.5}$

NO₂ Fall-off with Distance from the Road

No automatic NO₂ monitoring locations within Oxford City Council required distance correction during 2022.

Appendix D: Maps of Monitoring Locations and AQMAs

The Council previously declared Air Quality Management Areas (AQMA's) in central Oxford (2003) and at Green Road roundabout (2005), as those were the locations where the UK nitrogen dioxide objectives were not being met at the time. Following further detailed assessments (2008 and 2009); several additional areas were identified where the nitrogen dioxide objectives were being breached.

As such, in September 2010 the City Council made an <u>Air Quality Management Order</u> declaring the whole city an AQMA for NO₂. Figure 8 below shows (in blue) the area of the city covered by the current AQMA for NO₂ and its boundaries. Figures 9 to 19 show the maps of the locations where air quality monitoring was conducted throughout 2022 and the levels of NO₂ measured. All the monitoring locations are within Oxford's current AQMA, with the exception of the locations of diffusion tubes <u>TF1</u>, <u>TF2</u>, <u>TF3</u> and <u>TF35</u>.

Water Eaton
Woodeston

Fisher

Vortex Cold

Lorente Worksons

Lorente Wor

Figure 8 - Boundary of Oxford's current city-wide AQMA for NO₂

Source: Defra's national AQMA Interactive map.

Figure 9 - Oxford's automatic and passive monitoring locations, 2022



Figure 10 - Oxford's diffusion tube locations by level of NO₂, 2022

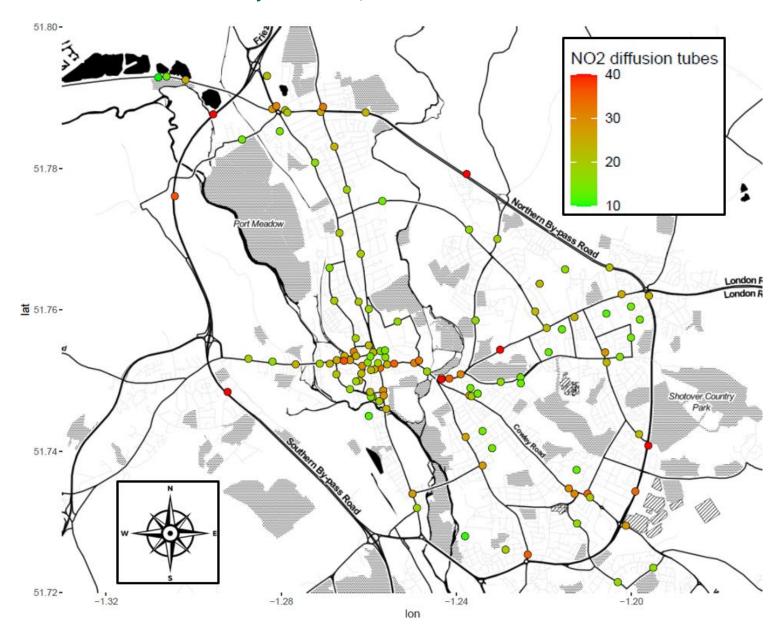


Figure 11 - Oxford City Centre area: diffusion tube locations by level of NO₂, 2022

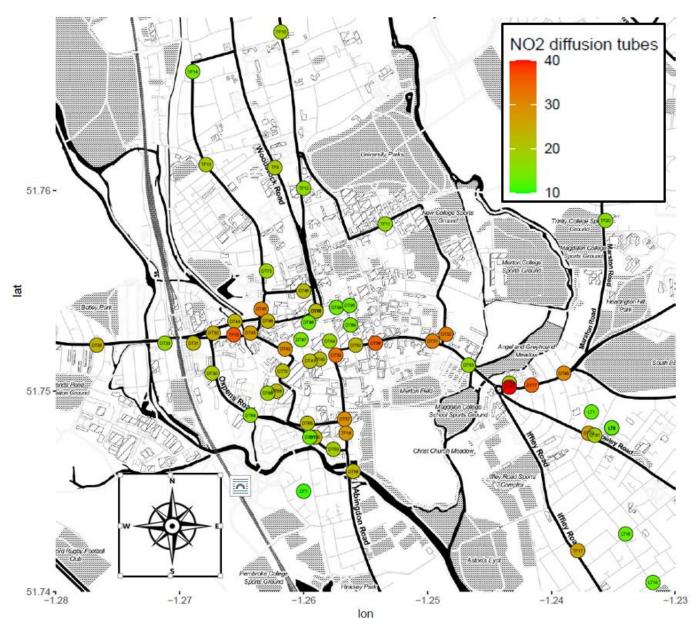


Figure 13 - Botley area: diffusion tube locations by level of NO₂, 2022



51.7550 -Headington Hill Park NO2 diffusion tubes 30 51.7525 -Greyhound 20 Meadow South Park 10 University / of Oxford / Botanic Garden 159 51.7500 College School Sports 51.7475 -Cnei College Sports Ground -1.245 -1.225 -1.240lon

Figure 14 -St Clements area: diffusion tube locations by level of NO₂, 2022

51.755 -. Broad Street George Stree 51.754 -Ship Street George Street St Michael Street Brasenose 160 51.753 -NO2 diffusion tubes 51.752 -30 ZEZ Pilot 20 10 lon

Figure 15 - George St and ZEZ Pilot areas: diffusion tube locations by level of NO₂, 2022

Figure 16 - High Street area: diffusion tube locations by level of NO₂, 2022

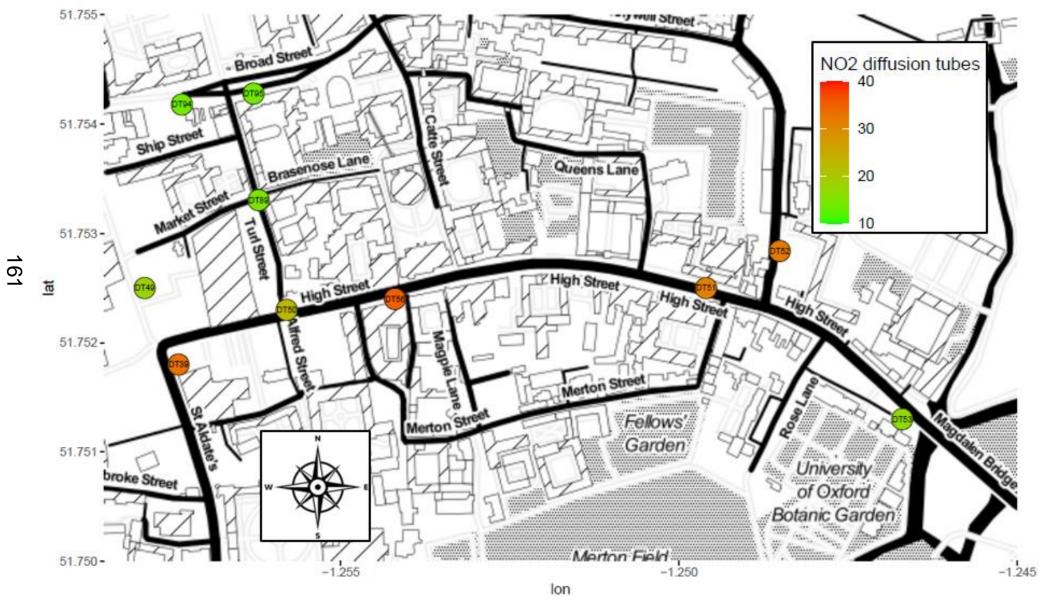


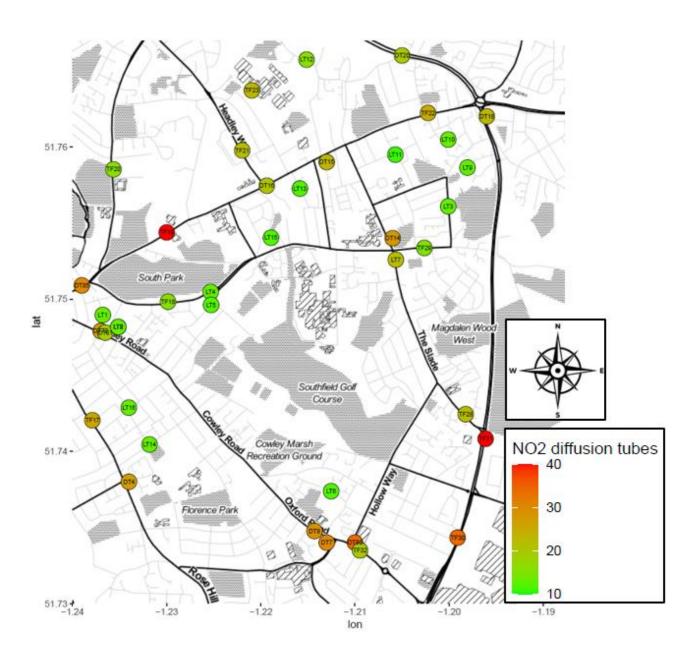
Figure 17 - Cutteslowe/Wolvercote area: diffusion tube locations by level of NO₂, 2022



51.735 -NO2 diffusion tubes 30 20 51.730 at 163 51.725 51.720 n -1.24 -1.23 lon

Figure 18 - Black Bird Leys/Rose Hill/ Garsington Road area: diffusion tube locations by level of NO₂, 2022

Figure 19 - East Oxford area: diffusion tube locations by level of NO₂, 2022



Appendix E: Summary of Air Quality Objectives and WHO recommended guidelines in England

Table 18 - Air Quality Objectives in England²²

Pollutant	Air Quality Objective: Concentration	Measured as				
Nitrogen Dioxide (NO2)	200μg/m ³ not to be exceeded more than 18 times a year	1-hour mean				
Nitrogen Dioxide (NO2)	40μg/m³	Annual mean				
Particulate Matter (PM ₁₀)	50μg/m ³ , not to be exceeded more than 35 times a year	24-hour mean				
Particulate Matter (PM ₁₀)	40μg/m ³	Annual mean				
Particulate Matter (PM _{2.5})	10 μg/m ³	Annual mean				
Ozone (O ₃)	100 μg/m³ not to be exceeded more than 10 times a year	8 hour mean				

Table 19 - New World Health Organisation recommended air pollution guidelines

	Recommended guidelines for each pollutant									
Pollutant	Concentration (μg/m³)	Measured as								
Nitrogen Dioxide (NO2)	200	1-hour mean								
Nitrogen Dioxide (NO2)	25	24-hour mean								
Nitrogen Dioxide (NO2)	10	Annual mean								
Particulate Matter (PM ₁₀)	45	24-hour mean								
Particulate Matter (PM ₁₀)	15	24-hour mean								
Particulate Matter (PM _{2.5})	5	Annual mean								
Particulate Matter (PM _{2.5})	100	8 hour mean								
Ozone (O ₃)	60	Peak season ²³								

²² The units are in microgrammes of pollutant per cubic metre of air ($\mu g/m^3$).

²³ Average of daily maximum 8 hour mean O₃ concentration in the six consecutive months with the highest six month average O₃ concentration.

Appendix F: Time variations and calendar plots of Oxford's automatic monitoring

Figure 20 -NO₂ time variations at Oxford's automatic monitoring sites along calendar year 2022

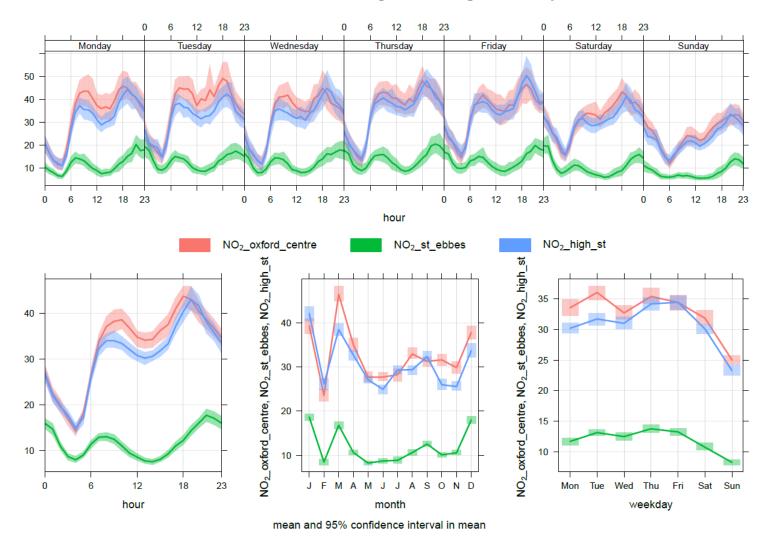


Figure 21 - Oxford's 3 NO₂ automatic monitoring sites (basic statistics 2022)

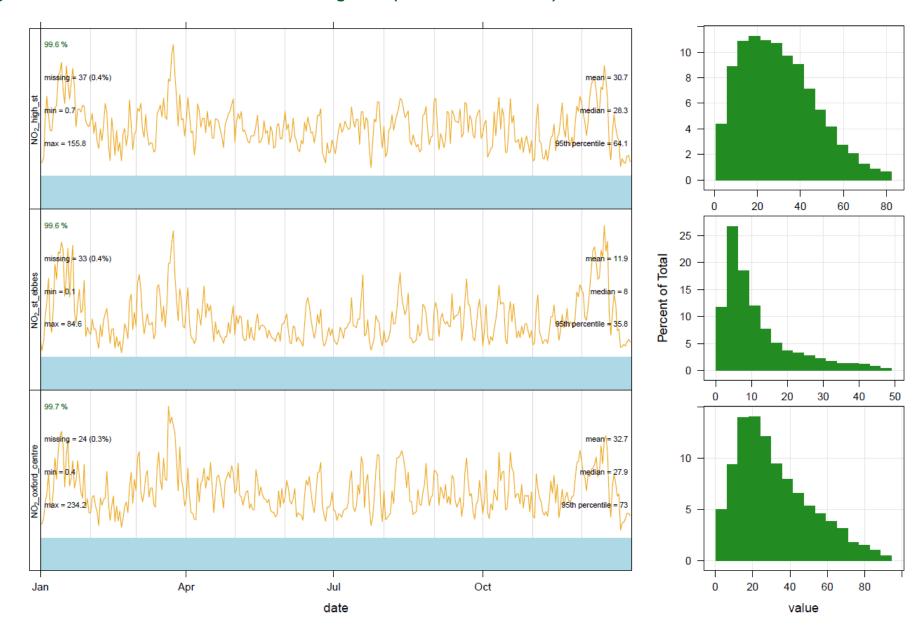


Figure 22 - Daily NO₂ averages at AURN Oxford Centre in 2022

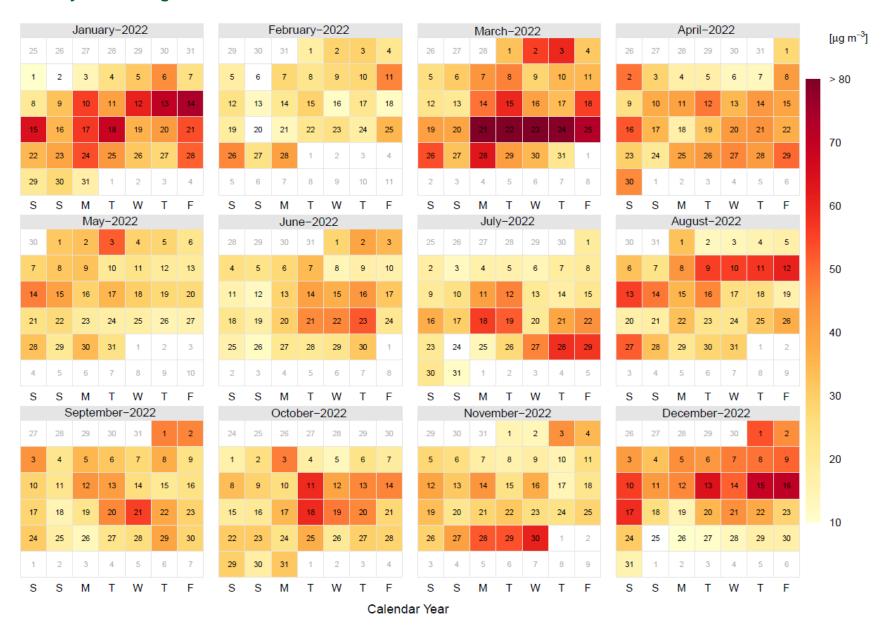


Figure 23 -Daily NO₂ averages at AURN St Ebbes in 2022

		Janu	ary-	2022				ı	Febru	ıary-	2022						Mar	ch-2	022						Apı	ril-20	22			[μg m ⁻³]
25	26	27	28	29	30	31	29	30	31	1	2	3	4		26	27	28	1	2	3	4		26	27	28	29	30	31	1	[µg iii]
1	2	3	4	5	6	7	5	6	7	8	9	10	11		5	6	7	8	9	10	11		2	3	4	5	6	7	8	80
8	9	10	11	12	13	14	12	13	14	15	16	17	18		12	13	14	15	16	17	18		9	10	11	12	13	14	15	
15	16	17	18	19	20	21	19	20	21	22	23	24	25		19	20	21	22	23	24	25		16	17	18	19	20	21	22	
22	23	24	25	26	27	28	26	27	28	1	2	3	4		26	27	28	29	30	31	1		23	24	25	26	27	28	29	70
29	30	31	1	2	3	4	5	6	7	8	9	10	11		2	3	4	5	6	7	8		30	1	2	3	4	5	6	
S	s	М	Т	W	Т	F	S	S	М	Т	W	Т	F		S	S	М	Т	W	Т	F		S	S	М	Т	W	Т	F	60
		Ma	y-20	22					Jur	ie-20)22						Jul	y-20	22						Aug	ust-2	022			
30	1	2	3	4	5	6	28	29	30	31	1	2	3		25	26	27	28	29	30	1		30	31	1	2	3	4	5	
7	8	9	10	11	12	13	4	5	6	7	8	9	10		2	3	4	5	6	7	8		6	7	8	9	10	11	12	50
14	15	16	17	18	19	20	11	12	13	14	15	16	17		9	10	11	12	13	14	15		13	14	15	16	17	18	19	
21	22	23	24	25	26	27	18	19	20	21	22	23	24		16	17	18	19	20	21	22		20	21	22	23	24	25	26	40
28	29	30	31	1	2	3	25	26	27	28	29	30	1		23	24	25	26	27	28	29		27	28	29	30	31	1	2	40
4	5	6	7	8	9	10	2	3	4	5	6	7	8		30	31	1	2	3	4	5		3	4	5	6	7	8	9	
s	S	М	Т	W	Т	F	s	S	М	Т	W	Т	F		s	S	М	Т	W	Т	F		S	s	М	Т	W	Т	F	30
	S	epte	mber	-202	2				Octo	ber-2	2022				November-2022						December-2022									
27	28	29	30	31	1	2	24	25	26	27	28	29	30		29	30	31	1	2	3	4		26	27	28	29	30	1	2	
3	4	5	6	7	8	9	1	2	3	4	5	6	7		5	6	7	8	9	10	11		3	4	5	6	7	8	9	20
10	11	12	13	14	15	16	8	9	10	11	12	13	14		12	13	14	15	16	17	18		10	11	12	13	14	15	16	
17	18	19	20	21	22	23	15	16	17	18	19	20	21		19	20	21	22	23	24	25		17	18	19	20	21	22	23	40
24	25	26	27	28	29	30	22	23	24	25	26	27	28		26	27	28	29	30	1	2		24	25	26	27	28	29	30	10
1	2	3	4	5	6	7	29	30	31	1	2	3	4		3	4	5	6	7	8	9		31	1	2	3	4	5	6	
S	s	М	Т	W	Т	F	S	S	M	Т	W	Т	F		S	S	М	Т	W	Т	F		s	S	M	Т	W	Т	F	
												C	alen	da	r Yea	r														

Figure 24 - Daily NO₂ averages at Oxford High Street in 2022

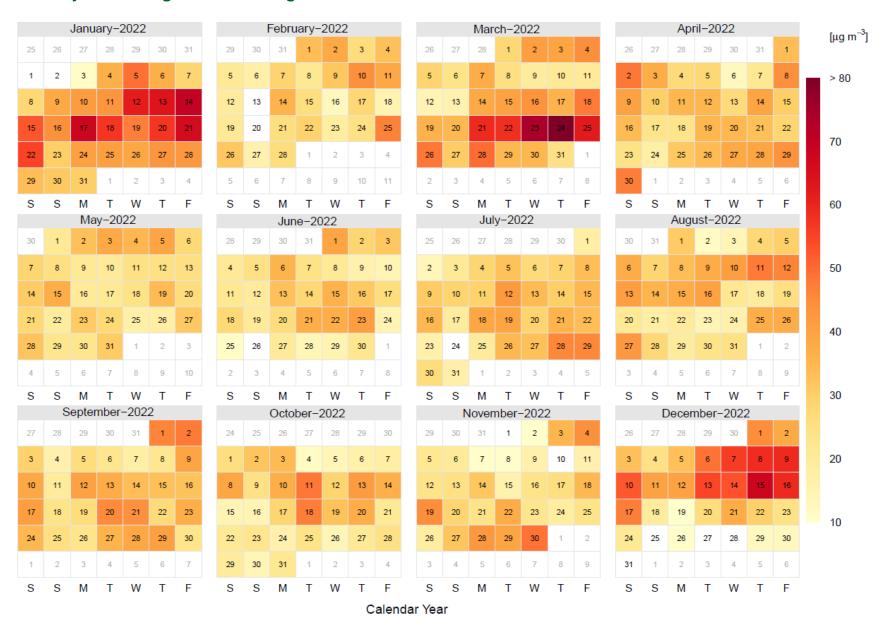
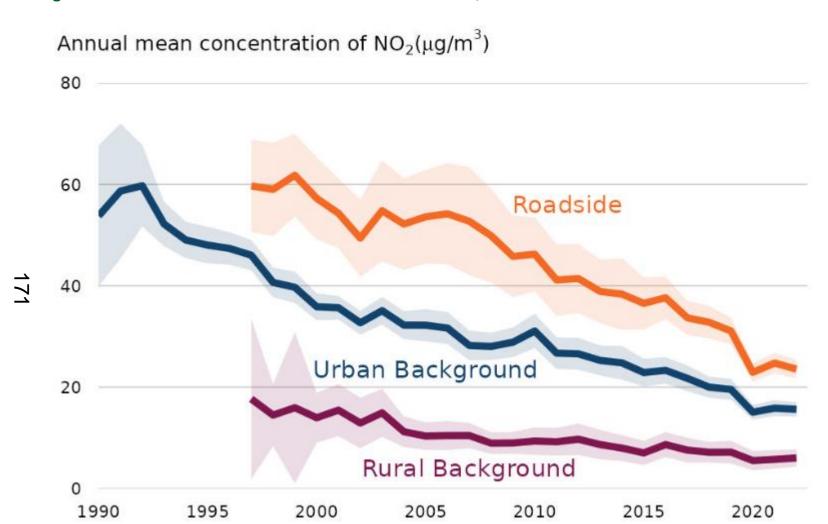


Figure 25 - Annual mean concentrations of NO2 in the UK, 1990 to 2022



In 2022, average NO₂ concentrations at UK's AURN Roadside and Urban Background sites have <u>decreased</u> (on average) by 5% and 1% respectively, when compared with the measurements obtained in the previous year.

Glossary of Terms

Abbreviation	Description
AADT	Annual Average Daily Traffic - (AADT) is the total volume of vehicle traffic on a highway or road for a year divided by 365 days.
AIR-PT	Independent analytical Proficiency Testing Scheme that offers a number of test samples designed to test the proficiency of laboratories undertaking analysis of chemical pollutants in ambient indoor, stack and workplace air.
ANPR	Automatic Number Plate Recognition technology.
AQ	Air Quality
AQAP	Air Quality Action Plan - A detailed description of measures, outcomes, achievement dates and implementation methods, showing how the local authority intends to achieve air quality limit values.
AQI	Air Quality Index – The AQI Tells you about levels of air pollution and provides recommended actions and health advice. The index is numbered 1-10 and divided into four bands, low (1) to very high (10).
AQMA	Air Quality Management Area – An area where air pollutant concentrations exceed / are likely to exceed the relevant air quality objectives. AQMAs are declared for specific pollutants and objectives.
ASR	Annual Status Report –Document that reviews on an annual basis current and likely future air quality and assess whether air quality objectives are currently being achieved or are likely to be achieved.
AURN	Automatic Urban & Rural Network.
CAZ	Clean Air Zone.
COPD	Chronic obstructive pulmonary disease - a chronic inflammatory lung disease that causes obstructed airflow from the lungs. Symptoms include breathing difficulty, cough, mucus (sputum) production and wheezing.
COVID-19	Disease caused by a new strain of coronavirus. CO stands for corona, VI for virus, and D for disease.
CPZs	Controlled parking zones - areas where parking is only permitted in designated parking bays, and the rest of the kerbside space is restricted by yellow lines. Any illegally parked cars are issued with a parking ticket.
DCs	District Councils
DEFRA	Department for Environment, Food and Rural Affairs.
DfT	Department for Transport.
DT	Diffusion Tube.
DVLA	Driver and Vehicle Licensing Agency
EDF	Électricité de France

Abbreviation	Description										
EIP	Government's Environmental Improvement Plan										
ESO	Energy Super Hub Oxford										
ETRO	Experimental traffic regulation order										
EVs	Electric Vehicles.										
FIDAS	Fine Dust Monitor System that uses optical light scattering to detect and measure aerosol particles.										
FoE	Friends of the Earth.										
GULO	Go Ultra Low Oxford project.										
HC/HCV	Hackney Carriage/Hackney Carriage Vehicle										
LAQM	Local Air Quality Management – A UK Government policy framework that requires local authorities to periodically review and assess the current and future air quality in their areas.										
LAQM PG22	Local Air Quality Management Policy Guidance.										
LAQM TG22	Local Air Quality Management Technical Guidance.										
LAs	Local Authorities.										
LCWIP	Local Cycling and Walking Infrastructure Plan.										
LEVI	Local Electric Vehicle Infrastructure Strategy.										
LEZ	Low Emission Zone - defined area where access by some polluting vehicles is restricted or deterred with the aim of improving air quality. This may favour vehicles such as (certain) alternative fuel vehicles, hybrid electric vehicles, plug-in hybrids, and zero-emission vehicles such as all-electric vehicles.										
LTNs	Low Traffic Neighbourhoods –residential areas where vehicles not stopping in the area are prevented or discouraged from driving through them.										
LV	Limit Value – Legally binding pollution levels that must not be exceeded. LVs are set for individual pollutants and are made up of a concentration value, an averaging time over which it is to be measured, the number of exceedances allowed per year, if any, and a date by which it must be achieved. Some pollutants have more than one limit value covering different endpoints or averaging times.										
NHS	National Health System										
NO	Nitric Oxide – Formed from nitrogen (N) in the atmosphere during high temperature combustion										
NO ₂	Nitrogen Dioxide – Formed in small amounts in the atmosphere during high temperature combustion, but the majority is formed in the atmosphere through conversion of nitric oxide (NO) in the presence of ozone (O ₃)										
NOx	Nitrogen Oxides – collective term used to refer to nitric oxide (NO) and nitrogen dioxide (NO ₂). Nitrogen oxides are produced from fuel combustion in mobile (eg. cars) and stationary (eg power plants) sources.										

Abbreviation	Description
Оз	Ozone
ODS	Oxford Direct Services Limited commenced trading on 1st April 2018 and is wholly owned by Oxford City Council. The company brings together the majority of Oxford City Council's front line operational services.
OLEV	UK Government's Office for Low Emission Vehicles
РМ	Particulate Matter.
PM ₁₀	Airborne particulate matter with an aerodynamic diameter of 10µm or less.
PM _{2.5}	Airborne particulate matter with an aerodynamic diameter of 2.5µm or less.
PH	Private Hire
PHOF	Public Health Outcomes Framework
QA/QC	Quality Assurance and Quality Control.
RUC	Road User Charging scheme.
SCAs	Smoke Control Areas – legally defined area where only approved solid fuels or exempted appliances can be used within buildings.
STOP	Schools Tackling Oxford's Air Pollution
TEA	Triethanolamine – Viscous organic compound that is used in diffusion tubes as an absorbent for NO2.
TRIG	Transport Innovation Grant Fund
μg	Microgramme – One millionth of a gram
μg/m³	Microgrammes per cubic metre of air – A unit for describing the concentration of air pollutants in the atmosphere, as a mass of pollutant per unit volume of clean air.
UK	United Kingdom.
WHO	World Health Organisation.
WOW	Year round walk to school programme
WPL	Workplace Parking Levy – Charge that a local authority can place on private business commuter parking to both manage peak time traffic congestion, improve air quality, and generate revenue for transport investment.
ZEBRA	Zero Emission Bus Regional Areas scheme.
ZEV	Zero Emission Vehicle
ZEZ	Zero Emission Zone – area designed to reduce traffic volumes, encourage the uptake of zero emission vehicles and lead to other positive behavioural changes; all of these would reduce vehicle emissions and hence air pollution whilst maintaining access for those who need it.

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NET ZERO MASTER PLAN

2023 - 2025

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Introduction

The purpose of this document is to capture Oxford City Council's actions over the next two years (2023 – 2025) to achieve its two carbon targets: a Net Zero Estate and Operations by 2030 and a Net Zero City by 2040. The focus is on short term (to 2025), time-bound actions that are planned or in delivery. This is to facilitate tracking and monitoring by the Net Zero Steering Group, CMT and the Climate and Environment Panel. Longer term activity is captured within other documents, including (but not limited to) the 4th Carbon Management Plan and the Zero Carbon Oxford Roadmap and Action Plan. The plan is broken down into three sections.

- 1. Section 1 addresses the Council's target to achieve Net Zero by 2030. This target is inclusive of Scope 1 (direct emissions e.g. from fuel combustion in boilers and fleet vehicles) and Scope 2 (indirect emissions from purchased energy) emissions. Scope 3 includes emissions not produced by the City Council but resulting from its activities including let buildings, purchased goods and services. The Council currently includes selected Scope 3 emissions in its 2030 target, as set out in the 4th Carbon Management Plan¹ (transmission and distribution of standard grid electricity, business travel and water use). Other Scope 3 emissions, notably council housing and commercial buildings (where the Council does not pay the bill and has limited control) are excluded from the 2030 target and covered instead by the city-wide 2040 goal. The Council is committed to taking steps to better understand, tackle and measure Scope 3 emissions recognising the significance of this emission source. Offsetting will only be considered as a last resort and not until 2030 by which point all carbon reduction measures should have been exhausted, with residual emissions primarily limited to grid supplied electricity until 2035, when the grid is due to fully decarbonise.
- 2. Section 2 addresses the Council's target to achieve city-wide Net Zero by 2040. This target is based on the Carbon Trust's definition of a net zero City or Region: "A net zero city or region will set and pursue an ambitious 1.5°C-aligned science-based target for all emissions sources covered within the BASIC+ reporting level of the Global Protocol for Community-Scale Greenhouse Gas Emission Inventories (GPC). Any remaining hard-to-decarbonise emissions can be compensated with certified greenhouse gas removal (GGR)." Basic+ emissions include all Scope 1 (emissions from sources located within the city boundary) and Scope 2 (occurring as a consequence of the use of grid-supplied electricity, heat, steam and / or cooling within the city boundary) emissions, plus selected Scope 3 emissions (including exported waste, Transmission and Distribution, and transportation). Although other Scope 3 emissions are excluded from the target (e.g., embodied in investments, water, food and construction materials), efforts will be made to influence and reduce these emission sources through the work of the ZCOP.
- 3. Section 3 summarises completed actions for the previous two years.

Officers are working to improve this document by:

- Incorporating greenhouse gas reporting against each target and sector to show progress to date;
- Adding financial information where this is known, including grant funding received and more clearly highlighting any budget/ resource gaps
- More comprehensively logging completed actions.
- Clarifying outputs for each action so it is clear when an action is 'done'.
- Identifying max of 5 benefits for each action including a 'strong' or 'weak' relationship to each

Interpreting the action table:

Action area	Actions [and action origin]	Resources	Intermediary	Outcome	Due date	Status
			milestones if relevant		(financial quarter)	
Actions grouped together	Time bound actions and their	The budget or staff resource	E.g. internal or	The outcome of the action.	quaitei)	Indicates whether the
Actions grouped together	Time-bound actions and their		•	The outcome of the action.		
by theme e.g. "Internal	origin (where they have been	needed to deliver the action.	other governance			action is planned or
Governance" includes all	agreed) e.g., the relevant	Colour-coded as advised by	processes			in progress.
actions to improve City	Cabinet meeting.	the BDO audit (see key at the				Completed actions
Council governance	_	top of the table).				can be found in
processes on Net Zero.		· ·				section 3.

¹ https://www.oxford.gov.uk/download/downloads/id/7518/zero carbon plan 2030.pdf Appendix 1 and Appendix 2

https://www.carbontrust.com/cy/node/1275

³ Scope 3 emissions include all other GHG emissions that occur outside the city boundary as a result of activities taking place within the city boundary https://ghgprotocol.org/sites/default/files/standards/GPC Full MASTER RW v7.pdf

Section 1: Net Zero Council by 2030

2023/ 24 Actions

Action [and action origin]	Resources	Milestones	Outcome	Due date	RAG (progress against due date)	Comment on RAG status
Produce detail costings for commitments made in the Carbon Management Plan and Zero Carbon Oxford Action plan including resourcing, costs (known and unknown), and current/ future funding streams. Include a log of funding applied for. [Environment Audit response 2022]	Staff time (ES, Finance)		Understand funding received and potential gaps	Oct-23		Resourcing gaps in the ES team - Recruitment underway. Need join working with Finance team and property
Integrate Net Zero and biodiversity goals into corporate governance documents (PID, business cases). [Environment Audit response 2022]	Staff time (ES and regen)		Consistent consideration of net zero in corporate decision making	Jun-24		
Develop and schedule delivery of Carbon Literacy training, including key areas such as procurement. [Carbon Management Plan; Environment Audit]	Staff time (ES for develoment) All Staff attending training	Jan 2024 roll out of training	Improved baseline knowledge of all staff helping the council meet Net Zero targets	01/01/2024 [revised date from June]		Resourcing gaps in the ES team Recruitment underway
Commission feasibility study to assess land assets for potential renewables/ low carbon tech opportunities. [Carbon Management Plan; Leaders briefing April '22]	£TBC (Net Zero Transition Fund)	Agree scope and methodology with property and Asset Review Group.	Business cases for potential projects that will reduce energy bills/ generate income and reduce carbon	Jun-24		Resourcing issues across Council. Property services require further resourcing to support the work.

Implement new environmental impact assessment for large contracts and define best practice about how and when the impact assessment is used	Staff time (procurement and all contract managers; budget		Consistent consideration of environmental impacts		
[New / amended action]	impact TBC)	Leys lighting project to	in procurement	Jun-24	On track
		Development Board in March			
Progress Salix pipeline project priorities including Leys lighting and low emissivity ceiling for the Ice Rink [Carbon Management Plan; Leaders briefing April '22]		Low emissivity ceiling structural works being developed & then will return again to Asset Review Group for final approvals.	Council energy bill reduction and carbon reduction	Oct-23 (Leys) Sept-23 (Ice Rink)	Resourcing gaps in the ES team. Recruitment is underway.
Scope options/ opportunities for Power					
Purchase Agreements with the Low Carbon			Otah ilitur in Carracil		
Hub and ZCOP Partners	Staff time		Stability in Council energy bills and		
[Carbon Management Plan; Leaders briefing April '22]	(Environment Sustainability)		guaranteed purchase of Green elec	Nov-23	
Cabinet Report to update energy and water procurement strategy (the new strategy commences in Oct 2024, to coincide with ending of LASER contract).	Staff time (Carbon Reduction Team and finance)		Energy and water procurement strategy is updated to reflect current market conditions, deliver best value for money to the Council and scope opti	Dec-23	On track
Develop an options paper setting out routes towards the full decarbonisation of fleet vehicles, with full sustainability impacts considered).	Staff time (ODS and		Plan setting out different technology options, timescales, impacts and		
[Carbon Management Plan]	Environment Sustainability)	25% fleet EV by 2023	costs to support full fleet decarbonisation.	Dec-23	Second draft in development
Develop a new strategy for Oxford City Council waste to reflect new working from home arrangements and changes to City Council buildings (e.g., move from SAC to the	Staff time (ODS and	New baseline data Discussion prior to the move to Town Hall to understand arrangements	Ensure an internal resource and recycling plan that aligns with Oxfordshire Resource and Waste Partnership		·
Town Hall)	OCC)		objectives	Dec-23	On track

	Priority level (emissions reduction, climate change resilience and / or biodiversity benefits)	Date action was first agreed	Action	Current activity and agreed next steps (with delivery dates)	Outcome	Resources or budget needed to progress
Interna	I Governance and training	_				
1	MEDIUM	2021	Scope opportunities for an internal shadow carbon price to improve the business case for decarbonisation including heating electrification. This will link to ongoing work via ZCOP on insetting. [Carbon Management Plan]	Planned for 24/25	Ensure environmental costs and risks are included in decision making by identifying the price of pollution in a transparent way	£TBC (Staff time and Net Zero Transition Fund) Recruitment needed to ES
Counci	I building decarbonisaiton					
2	HIGH	2021	Deep dive energy audits across highest emitting operational buildings/ where Council pays the bill	April 2023: scope options for the Public Sector Skills Fund.	Identify areas for energy and carbon reduction in Council buildings	£10k per building (Net Zero Transition Fund) Recruitment needed to ES
3	HIGH	2021	Develop detailed business cases for immediately viable rooftop solar on-site generation options at Barton leisure centre and Ferry for decision by Council. Include need for feasibility. Question roof structure (Ferry). [Carbon Management Plan; Leaders briefing April '22]	Planned for 23/24 when resource is in the ES team.	Council energy bill reduction and carbon reduction	£TBC (Staff time and Net Zero Transition Fund) Resource needed in ES and property to support
4	HIGH	2021	Completion of scoping exercise across all Council corporate roof-tops for solar to determine suitability and who will benefit if installed [Carbon Management Plan; Leaders briefing April '22]	ТВС	Clarity about potential for rooftop solar on Councilowned buildings and who will benefit from electricity - to reduce elec bills and carbon emissions	Property team resourcing needed

5	HIGH	2022	Complete detailed feasibility work and wider engagement on Hinksey Lake PV [Leaders briefing April '22]	Need to agree initial next steps, which can be picked up in July 2023 (when there is resource in ES)	Reduce operating costs of heat pump at Hinksey + carbon reduction	£TBC (Staff time and Net Zero Transition Fund) Recruitment needed to ES
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Section 2: Net Zero City by 2040

2023/ 24 Actions

	Priority level (emissions reduction, climate change resilience and / or biodiversity benefits)	Action	Resources	Milestones	Outcome	Due date	RAG (progress against due date)	Comment on RAG status
	ching actions HIGH	Deliver feasibility for a FutureFit One Stop Shop to enable retrofit/ EV infrastructure uptake across the commercial, domestic and industrial sectors.		Delivery by June				COMPLETED -now working on second
11		[New/ amended action]	UKRI funded	Delivery by June 2023		Jul-23		working on se phase of bid.

12	MEDIUM	Work with partners including OxLEP, Ox Place and other developers to increase the number of apprenticeships available in energy efficient construction techniques, including ensuring these are prioritised in community employment plans (e.g. Oxford North, West End, Barton Park, Clarendon Centre, Ellison Institute, Mission Street, Beaver House, Trinity House) and procurement related social value commitments.	Staff time (Economic Development)	June 2023 meeting with Galliford Try re tracking Clarendon Centre progress; Summer 2023-2024 finalising CEP for Beaver House with UBS and Reef; Summer 2024 finalising CEP re Templars Square	Measurable increase in number of apprenticeships offered	Ongoing	There are, currently, 15 CEPs either active, emerging, or in pipeline. As these are long-term projects, their timescales vary. Several have already been signed off over the past two months, or in conversation- see 'Milestones' to date.
13	MEDIUM	Use the Council's Shared Prosperity Funding to invest in skills provision and increase take up for building retrofit across council and subsidiary owned buildings. This will require engagement and potentially commissioning with local Training Providers, as well as work with main contractors and sub- contractors to ensure sufficient capacity and local labour market benefits. [New / amended action]	Staff time (Economic Development and Environment Sustainability)	Skills audit/feasibility study by December 2023 SPF Programme delivery 2024/25	Increased number of local people trained in energy efficient construction and retrofit methods and increased number of local companies offering these services	Mar-25	Skills audit not delivered as originally forecast but being picked up in wider work. Iniital workshop with LEP took place in May to identify countywide synergies and to help refine the SPF allocation made (allocation of funding in future financial years). Future of LEP adds some risk to this.
13		Test options on net zero	Liviloiiiieii Susialiiabiiity)	Genvery 2024/20	301 VIOG3	IVIAI-23	to tino.
	MEDIUM	buildings for future policies for the Local Plan 2040.		Viability tested and			
14		[New / amended action]	Staff time (planning and ES)	agreed	Establish future policy direction	Dec-23	On track

15	MEDIUM	Work with external partners, including OxLEP, the Zero Carbon Oxford Partnership, and Oxfordshire Greentech to develop best approach to work with SMEs to support the Net Zero transition. [New / amended action]		OxLEP Net-Zero SME week 1st – 7th July 2023 Oxfordshire Net Zero Business Charter launch July 2023	Agreed consensus on best approaches and growing network of 'accredited' SMEs	Ongoing	Discussions ongoing with OxLEP (via Economic Development) and ZCOP (via Environmental Sustainability).
16	HIGH	Legislative duty to conserve and enhance biodiversity introduced by Environment Act. Review what this will mean and who it will impact. Plan for additional reporting requirements. [New / amended action]	Staff time (biodiversity officer plus all Council functions)		Report detailing how enhanced duty will be met and in which areas of the council. Establishing timetable for undertaking further actions and meeting reporting requirements.		On track
Reside	ntial buildings						
(existin							
17	HIGH	OCC to develop a longer- term strategy and programme of decarbonisation works for own housing stock building on the condition survey report findings including delivery options through voids.	Staff time (Property team); HRA and SHDF funded		Full strategy and programme in place for housing stock decarbonisation. Improved energy efficiency of council housing stock to achieve EPC C target by 2030	TBC	On track
18	HIGH	Develop a communications and engagement plan to increase uptake of energy efficiency improvements in Council - owned properties, supporting tenants where appropriate. This will include retrofitting champions. This will inform bid and delivery of SHDF [New / amended action]	Staff time (landlord services)	Engagement plan developed as part of SHDF wave 2.1. bid	Uptake of retrofit measures is increased.	Mar-24	Resourcing needed
		[11011 / arrioriaca action]	_ Clair tillio (larialora scrviocs)	- NIG	11101040041	IVIGI ZT	1.000 droining moodod

19	MEDIUM	Review and update the Council's welcome pack for new tenants and purchasers of OX Place built homes to ensure advice is available on energy and carbon reduction opportunities. [New / amended action]	Staff time (housing, Ox Place and ES)	Review current welcome pack	Up to date advice on carbon and energy reduction opportunities.	Mar-23	Complete
20	HIGH	Commence proactive enforcement of properties with EPCs of F and G [Cabinet decision March 2021]	Fully self-funded	Scheme start Sept 1 2022 Proactive enforcement from Jan 2023	Improve energy efficiency of private rented sector in Oxford, using EPC ratings of D to G to prioritise inspections	Ongoing from Q4 22-23	On track
21	HIGH	Continue the additional licensing scheme for HMOs including proactive enforcement of F&G EPC properties [Cabinet decision March 2021]	Fully self-funded	Started 10 June 2021 with proactive, immediate enforcement.	Improve energy efficiency of HMOs in Oxford, using EPC ratings of D and G to prioritise inspections	Ongoing from 2021	On track
Reside	ntial buildings (ne	w build)					
Z2	HIGH	The Council has adopted an aspirational target that all private homes built through the Council's companies are electrically heated and built with a 'fabric -first' approach. OCHL and HRA new builds are currently working to a minimum carbon reduction target of 40% below the new 2021 Building Regulations; which will be exceeded where financially viable. A longer term target is to be zero carbon for regulated energy by 2030 as required by Planning.	Staff time (OX Place) Additional build costs where the statutory requirement is exceeded.	Started 1 June 2022. Some zero carbon buildings completed or in progress. Ability to exceed target is site cost dependant	Progression to net zero for operational regulated energy to 2030. Homes will be net zero for all operational energy once the electricity grid has decarbonised (estimated 2035).	Ongoing from June 2022	On track

23	HIGH	OX Place will scope out approach to Embodied and/ or whole life carbon in new build homes. [New / amended action]	Staff time (OX Place)	HRG to agree approach and pricing mechanism	Clarify OX Place intermediary approach to embodied energy/whole life carbon prior to likely new Building Regulation in 2025	Sep-23	
Transpo	ort						
24	MEDIUM	Delivery of electric infrastructure that could accelerate the uptake of electric boats and reduce their reliance on fossil fuel use for domestic heating.	£193,000 (A bid proposal of £193,000 has been recently submitted to DEFRA, under DEFRA's AQ Grant scheme for the installation of ecomoorings at the towpath moorings of Aristotle Lane. Results of this bid will be known in March 2023)	DEFRA's Quarterly grant status reports – if the bid is successful	Introducing solutions for alternative fuel sources via the provision of electric infrastructure for the boating community living along Oxford's waterways will help unlock some of the behaviour change challenges associated with their reliance on diesel and solid fuels for heating and propulsion, and subsequent carbon emissions resulting therefrom	Jun-25	Grant received and project in early stages of delivery
25	MEDIUM	Complete the drafting and approval of the implementation plan for the EV strategy [New / amended action]	Staff time (Environment Sustainability)	Initiation - April '23. Cabinet July '23	Implementation plan to follow up and set out the methodology to deliver the EV Strategy	Oct-23	On track
26	MEDIUM	GULO P2 rollout	Staff time (Environment Sustainability) & County	Tender to be put out by 31/05/23	Deliver a further 100+ charging sockets across Oxford to meet the needs of residnets without acess to home charging.	May-23	On track
Waste							

							The Waste Strategy
							continues to be
							under review,
							primarily due to the
							delay in Government
							releasing the
							statutory guidance
							and consultation
							outcome regarding
							the DRS (Deposit
							Return Scheme and
							EPR Regulations
							(Extended Producer
							Responsibilities)
							regarding
							packaging. This was
							due to be released
							earlier this year but
							has repeatedly been
	LOW						delayed, most
	LOVV						recently due to the
							local elections. Once
							published we will
							discuss and
							formulate a
							partnership strategy
							through the ORWP,
							in addition to
		Review and undate the					
						TBC	
					Strategy undated until 2024	=	
27		[New / amended action]	Staff time (ODS and OCC)	N/A			
27		Review and update the draft Oxford City Waste Strategy 21 – 23 that sets out ODS plans to meet Waste Partnership commitments. [New / amended action]	Staff time (ODS and OCC)	N/A	Strategy updated until 2024 This will include, updated performance	TBC following publication of statutory guidance	considering what if any actions we may need to be considered for Oxford City to maximise the beneand minimise the impact of any requirements set or within these regulations. d.

2024/ 25 Actions

	Priority level (emissions reduction, climate change resilience and / or biodiversity benefits)	Date action first agreed	Action	Current activity and agreed next steps (with delivery dates)	Outcome	Resources or budget needed to progress
Overa	rching actions					
6	HIGH	2021	Develop the Scope 3 baseline in order to produce a Scope 3 emissions reduction plan, working with ZCOP partners to draw on/ share best practice. [Carbon Management Plan]	Planned for 24/25	Better understanding of scope 3 emissions and approach to management, monitoring and reporting	Staff time (ES team) and consultancy £TBC (Net Zero Transition Fund) Recruitment needed to ES team
7	HIGH	2023	Develop and deliver a biodiversity strategy.	Planned for 2023/24. A steering group is being establihed to oversee the work.	Production of an overarching strategy encapsulating biodiversity objectives for Oxford City as a whole. Must include specific and deliverable actions to be a worthwhile endeavour.	Additional ecologist support needed to allow work on the strategy. Recruitment underway.
8	MEDIUM	2021	Management plans for meadows owned by Oxford City Council.	No action currently, as lack of ecological resources mean we cant progress at the moment	Single approach adopted by City Council, with individual site needs accounted for in tailored management plans.	Additional ecologist support needed to allow work on the strategy. Recruitment underway.

9	LOW	2019	Expand the Council's school outreach programme, currently focused on clean air, to include biodiversity and wider climate change issues. [New / amended action from 2019 Cabinet report]	Currently not resourced	Improve awareness of climate change and environmental issues.	No resourced and currently no staff to progress
_	_	=	_	_		
Counci	il owned commerc	ial and cor	nmunity buildings	_		
10	LOW	2021	We will consult with our commercial tenants via a tenant survey to understand interest and appetite to ascertain their 'buy -in' to Zero Carbon (i.e. via energy reduction) and what measures they are undertaking in their businesses to add to this agenda. [Scrutiny response 2021]		OCC has clear understanding of tenant interest in installing energy reduction measures.	The sprint will happen with or without OCC input (i.e. with other partners). If OCC are involved it will require staff time (Property Services and environment sustainability)
11	HIGH	2021	The City Council will work with ZCOP Partners to explore the principals and pro's and con's of 'Green Leases'. This will consider outcomes of the condition survey in order to future proof in advance of the 2023 date where the Council is planning repairs and maintenance projects. [Scrutiny response 2021]	ZCOP sprint is planned for 23/24.	Collective understanding of pros, cons and practicalities of green leases between ZCOP partners.	Staff time to input into ZCOP sprint in 23/24
10/						
Waste		_			Consideration	
12	LOW	2023	Agree longer term strategy to meet Government commitments as set out in the Waste Strategy		of the infrastructure and financial arrangements under the new Strategy to meet new commitments and targets.	Staff time (ODS)

Section 3: Summary of completed actions (2021 – 2023)

- Delivery of the £10.9m grant funding from the Public Sector Decarbonisation Scheme (PSDS) to decarbonise four of its leisure centres.
- Investment in the Low Carbon Hub's solar farm at Ray Valley, enabling a high quality offset for the electricity demand across four of its leisure centres (Leys Pool & Leisure Centre, Barton Leisure Centre, Hinksey Outdoor Pool, Ferry Leisure Centre).
- ODS awarded PAS2030 installer accreditation enabling them to deliver grant funded Green Deal and ECO installation work under PAS & TrustMark accreditation.
- ODS are progressing MCS accreditation which will permit them to directly deliver air source heat pump and solar PV renewable energy installations.
- ODS are on track to electrify 25% of fleet by 2023
- Launch ZCOP, development of the Roadmap and Action Plan.
- Completion of stock EPC base data and has determined a pilot programme of retrofit for properties using a combination of grant and base budget funding,
- Completion of Project LEO
- Completion of Project ESO open to the public in 2022.
- Publication of a city-wide EV strategy
- Launch of the Zero Emission Zone (ZEZ) Pilot will launch in February 2022, with a plan in place to launch the wider ZEZ in 2023.
- New Net Zero Transition Fund in place with terms of reference to support additional carbon reduction projects
- Completion of scoping exercise to test income generation opportunities from energy flexibility batteries and load shifting (part of project LEO)
- Publication of new Heritage and Carbon Reduction Retrofit Technical Advice Note (TAN).
- Delivery of an E Cargo bike pilot at the covered market, in partnership with Pedal & Post
- Secured funding for a feasibility study from UKRI's Pioneer Places fund, for a FutureFit One Stop Shop.

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